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**Citation:** Rzewuska, M., Charani, E., Clarkson, J. E., Davey, P., Duncan, E. M., Francis, J., Gillies, K., Kern, W. V., Lorencatto, F., Marwick, C. A., et al (2018). Prioritising research areas for antibiotic stewardship programmes in hospitals: a behavioural perspective consensus paper. *Clinical Microbiology Infection*, 25(2), pp. 163-168. doi: 10.1016/j.cmi.2018.08.020

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**Link to published version:** <https://doi.org/10.1016/j.cmi.2018.08.020>

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# Accepted Manuscript

Prioritising research areas for antibiotic stewardship programmes in hospitals: a behavioural perspective consensus paper

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PII: S1198-743X(18)30598-6

DOI: [10.1016/j.cmi.2018.08.020](https://doi.org/10.1016/j.cmi.2018.08.020)

Reference: CMI 1423

To appear in: *Clinical Microbiology and Infection*

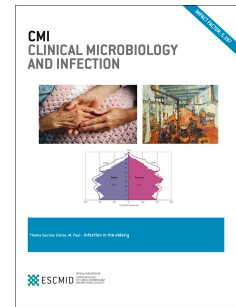
Received Date: 16 May 2018

Revised Date: 16 August 2018

Accepted Date: 23 August 2018

Please cite this article as: Rzewuska M, Charani E, Clarkson JE, Davey PG, Duncan EM, Francis JJ, Gillies K, Kern WV, Lorencatto F, Marwick CA, McEwen J, Möhler R, Morris AM, Ramsay CR, Van Katwyk SR, Skodvin B, Smith I, Suh KN, Grimshaw JM, The JPIAMR (Joint Programming Initiative on Antimicrobial Resistance) Working Group on Behavioural Approaches to Antibiotic Stewardship Programs, Prioritising research areas for antibiotic stewardship programmes in hospitals: a behavioural perspective consensus paper, *Clinical Microbiology and Infection* (2018), doi: [10.1016/j.cmi.2018.08.020](https://doi.org/10.1016/j.cmi.2018.08.020).

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1 **Prioritising research areas for antibiotic stewardship programmes in**  
2 **hospitals: a behavioural perspective consensus paper**

3

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40 Running title: Consensus on research priorities for antibiotic stewardship  
41 programmes in hospitals

42 Key words: antimicrobial stewardship; research priorities; nominal group technique;  
43 multidisciplinary approach; behavioural approach

44

**45 Abstract****46 Scope**

47 Antibiotic stewardship programmes (ASPs) are necessary in hospitals to improve the  
48 judicious use of antibiotics. While ASPs require complex change of key behaviours on  
49 individual, team, organisation and policy levels, evidence from the behavioural  
50 sciences is underutilised in antibiotic stewardship studies across the world, including  
51 high-income countries (HICs). A consensus procedure was performed to propose  
52 research priority areas for optimising effective implementation of ASPs in hospital  
53 settings, using a behavioural perspective.

**54 Methods**

55 A workgroup for behavioural approaches to ASPs was convened in response to the  
56 fourth call for leading expert network proposals by the Joint Programming Initiative  
57 on Antimicrobial Resistance (JPIAMR). Eighteen clinical and academic specialists in  
58 antibiotic stewardship, implementation science and behaviour change from four  
59 high-income countries with publicly-funded health care systems (that is Canada,  
60 Germany, Norway and the UK), met face-to-face to agree on broad research priority  
61 areas using a structured consensus method.

**62 Question addressed and recommendations**

63 The consensus process on the 10 identified research priority areas resulted in  
64 recommendations that need urgent scientific interest and funding to optimise  
65 effective implementation of antibiotic stewardship programmes for hospital  
66 inpatients in HICs with publicly-funded health care systems. We suggest and detail,  
67 behavioural science evidence-guided research efforts in the following areas: 1)  
68 Comprehensively identifying barriers and facilitators to implementing antibiotic  
69 stewardship programmes and clinical recommendations intended to optimise  
70 antibiotic prescribing; 2) Identifying actors ('who') and actions ('what needs to be  
71 done') of antibiotic stewardship programmes and clinical teams; 3) Synthesising  
72 available evidence to support future research and planning for antibiotic stewardship  
73 programmes; 4) Specifying the activities in current antibiotic stewardship  
74 programmes with the purpose of defining a 'control group' for comparison with new

75 initiatives; 5) Defining a balanced set of outcomes and measures to evaluate the  
76 effects of interventions focused on reducing unnecessary exposure to antibiotics; 6)  
77 Conducting robust evaluations of antibiotic stewardship programmes with built-in  
78 process evaluations and fidelity assessments; 7) Defining and designing antibiotic  
79 stewardship programmes; 8) Establishing the evidence base for impact of antibiotic  
80 stewardship programmes on resistance; 9) Investigating the role and impact of  
81 government and policy contexts on antibiotic stewardship programmes; and 10)  
82 Understanding what matters to patients in antibiotic stewardship programmes in  
83 hospitals.

84           Assessment, revisions and updates of our priority-setting exercise should be  
85 considered, at intervals of 2 years. To propose research priority areas in low- and  
86 medium income countries (LMICs), the methodology reported here could be applied.

87

88

89

## 90 **Scope**

91 The proposed overarching priority research areas are intended for researchers,  
92 representatives from funding agencies and policy-makers. These priorities provide  
93 suggestions on what needs urgent scientific interest and funding to optimise  
94 effective implementation of antibiotic stewardship programmes for hospital  
95 inpatients using theoretical and empirical evidence from behavioural sciences. We  
96 based those suggestions on experiences from high-income countries (HICs) with  
97 publicly-funded health care systems, where most evidence on antibiotic stewardship  
98 come from.

## 99 **Context**

100 Antibiotic resistance is a globally important problem associated with excess  
101 mortality, morbidity, prolonged hospital stays and increased healthcare costs [1].  
102 Overuse or inappropriate use of antibiotics drives the development of antibiotic  
103 resistance [2]. The vast majority of human consumption of antibiotics occurs in  
104 primary-care settings and nursing homes [3], but antibiotic resistance has  
105 predominantly been a clinical problem in hospitals which are particularly susceptible  
106 to harbouring multidrug-resistant organisms [4]. Therefore, antibiotic stewardship is  
107 essential to improve the judicious use of antibiotics in hospitals by providing  
108 practitioners with tools to prescribe effective therapy while reducing antibiotic-  
109 related adverse events, such as antibiotic resistance [1,4].

110 An antibiotic stewardship programme (ASP) is a coherent set of collective  
111 daily actions that promotes using antibiotic agents responsibly, where 'action' is  
112 defined as a strategy (*i.e.* a specific set of coherent interventions) [5]. In practice,  
113 ASPs involve a heterogeneous group of system- and organisation-based actions, so  
114 understandably there is not only substantial transnational variability in the  
115 development and implementation of ASPs [6], but even organisation-level variability  
116 in HICs [7-10]. This suggests a global need to optimise and standardise the  
117 implementation of ASPs. Co-ordinated transnational response efforts are underway  
118 to enhance the implementation (*i.e.* uptake into practice and policy) of effective  
119 ASPs [4]. The planning of such large-scale quality improvement initiatives first  
120 requires optimising the use of existing research resource management [11]. The



121 growing number of research projects on ASPs being conducted and submitted for  
122 publication demonstrates that it is a priority area [12], but a number of important  
123 research gaps still need to be addressed [4]. Addressing high-importance questions  
124 (*i.e.* research priorities) will reduce avoidable research waste [11]. Core elements  
125 and checklist items for global ASPs, including in LMICs where most of antibiotics are  
126 prescribed, have been developed [13], but without a behavioural ‘lens’. More robust  
127 qualitative research investigating contextual influences on ASPs is needed from  
128 LMICs to propose research priorities for those countries using behavioural ‘lens’.

129 An antibiotic stewardship programme requires complex behaviour change;  
130 multiple healthcare providers are required to change multiple behaviours at  
131 different time points in the patient care pathway. Moreover, change is required at  
132 the individual, team, organisation and policy levels to change key behaviours. It has  
133 been widely recognised that evidence from behavioural science can be used to  
134 inform that change [3,4,14,15]. The underlying principle of this need is  
135 understanding the difference between recommendations for appropriate antibiotic  
136 use (the ‘what’) and behaviour change interventions (the ‘how’) [3]. To inform the  
137 development of a more effective health behaviour change intervention (that is a  
138 systematic interference designed to modify how an individual acts), researchers have  
139 started to specify the active ingredients of interventions in terms of their component  
140 behaviour change techniques (BCTs) [16]. BCTs are the observable, replicable  
141 components of behaviour change interventions. We know from a Cochrane review  
142 that interventions to improve the translation of antibiotic use recommendations into  
143 practice are effective in increasing compliance with antibiotic policy and reducing  
144 duration of antibiotic treatment in acute care hospital settings [14]. However, the  
145 review suggests that few of those interventions used effective behaviour change  
146 techniques (such as action planning or feedback), the role of a key stakeholder (*i.e.*  
147 junior doctors) is mostly overlooked, and interventions are developed at the local  
148 level on an *ad hoc* basis [14]. One of the main recommendations from the review  
149 included a need to bring together world experts in antibiotic stewardship in  
150 partnership with experts in implementation and social sciences to develop a research  
151 agenda to guide future research efforts to optimise effective implementation of ASPs  
152 in hospital settings [14].

**153 Question addressed**

154 What are the research priority areas to optimise effective implementation of ASPs in  
155 hospital settings in HICs with publicly-funded health care systems?

**156 Methods***157 Description of the development group*

158 A transnational multidisciplinary workgroup on behavioural approaches to ASPs was  
159 convened in response to the fourth call for leading experts' network proposals of the  
160 Joint Programming Initiative on Antimicrobial Resistance (JPIAMR). The steering  
161 committee (CR, JMG, PGD) identified 16 members (all the other co-authors) through  
162 a process of peer knowledge sharing and consultation, through existing research  
163 networks and contacts. Members were invited on the basis of: 1) their recognized  
164 expertise in antibiotic stewardship, behavioural and implementation science,  
165 including clinical leads, senior academic staff or experts for health authorities or  
166 policy-makers, with at least 10 years of experience in their subject area or 2) being  
167 frontline clinical staff, clinical- academic or non-clinical academic staff with extensive  
168 experience in the above three areas and 3) coming from a high-income countries  
169 with publicly funded health care systems. In total, the group included 19 members  
170 from the UK (11), Germany (2), Norway (2) and Canada (4). The members had  
171 different backgrounds, including infectious disease physicians, nurses, researchers;  
172 implementation scientists; health psychologists; intervention design methodologists  
173 and health care service scientists (full list: Appendix 1- Supplementary materials 1).

*174 Consensus procedure*

175 The workgroup met face-to-face on the 27th - 28th April 2017 (in Birmingham, UK)  
176 and 30th- 31st October 2017 (in Aberdeen, UK). Meetings were audio-recorded and  
177 summarized and notes were taken. To ensure the priority-setting team had  
178 necessary information about the context [17], each meeting was guided by an  
179 agenda for activities, including practical group work and presentations of knowledge  
180 synthesis undertaken by the workgroup. The latter included: a non-systematic  
181 review and knowledge synthesis of existing evidence on ASP implementation efforts  
182 worldwide; a systematic review of multi-country studies on barriers and facilitators

183 to ASPs in hospitals (PROSPERO registration number CRD42017076425); and the  
184 Cochrane review of interventions to improve antibiotic prescribing to hospital  
185 inpatients [14].

186 The stages of the priority setting process were informed by existing literature  
187 [18] and are summarised in Figure 1. We used the nominal group technique (NGT) - a  
188 commonly used formal consensus development method involving a highly structured  
189 face-to-face group interaction. Practical benefits for which we chose the NGT  
190 included: immediate dissemination of results to the group [19], giving equal voice to  
191 each participant by encouraging individual input [19], reduction of personality  
192 effects (*e.g.* influences of a power structure) and creating an environment conducive  
193 to initiation of change [20]. In our experience research needs within the area of  
194 behavioural approaches to ASPs are vast and intertwined. Also, in practice, specific  
195 research questions are likely to vary across systems and specific settings [8].  
196 Therefore, similar to Healy and colleagues [21], we used a modified James Lind  
197 Alliance (JLA) process [22] that led to suggesting unique broad general prioritisation  
198 research areas rather than specific research questions.

199 The process protocol is presented in the Supplementary Materials 1. . The  
200 session began the workgroup coordinator (CR) with an introduction to the whole  
201 group and an explanation of the purpose of the activity. Participating members then  
202 split into two equal-sized groups. Each group was allocated one consensus decision-  
203 making process facilitator (KG and EMD). Both have been previously involve in a  
204 consensus process, and one facilitator (KG) also had previous experiences with the  
205 JLA process. We selected facilitators with the skills to unite differing perspectives and  
206 spheres of expertise and enabling interaction [23]. To capture experiential  
207 differences in people with similar background, thereby giving rise to new  
208 perspectives, participants with similar areas of expertise were grouped together (*e.g.*  
209 experts in infectious diseases and health psychology and implementation). At the  
210 same time, to stimulate discussion, each group included sub-groups with at least  
211 three different areas of expertise and we also included a clinical-academic in each  
212 group. Participants were asked to generate specific research ideas in these groups.  
213 For this purpose, in silence, participants wrote down research ideas on provided  
214 sticky notes. They were instructed to write one idea per note and encouraged to use

215 as many notes as needed. Each participant presented and brought their research  
216 ideas forward for discussion in their groups by reading them aloud and explaining  
217 their choices. All ideas were collected, numbered and displayed on a flipchart board  
218 by a group facilitator. All participants were then asked to read the ideas generated  
219 by the other group.

220 Participants were brought together through discussion and inductively  
221 collated overlapping research ideas into topics. In the JLA process of priority setting –  
222 a well-established framework – typically the main focus is to agree the list of the Top  
223 10 priorities for future research [22]. However, to avoid artificial consensus, the  
224 group was not informed about this specific number. Instead, we planned to offer the  
225 group an option to decide how many research priority topics would be carried  
226 forward for ranking and prepared *a priori* a strategy to reduce the number of  
227 generated topics if necessary (detailed in the Supplementary Materials 1).

228 After a short break, each participant was provided with a printed copy of the  
229 prioritised research topics and asked to rank these priorities from most to least  
230 important. An e-polling system that collects and summarises responses was used to  
231 collate the ranking of the priority ideas. Responses were submitted using personal  
232 electronic devices. After an interval for another activity, the results were presented  
233 to the group on a large projection screen. A facilitator then guided the participants  
234 through listening to each idea, opinion, and concern and initiated discussion to reach  
235 consensus (*i.e.* a solution that everyone actively supports, or at least can accept).

## 236 **Results**

### 237 *Consensus process*

238 The consensus process for research priority setting took place in Aberdeen in  
239 October 2017 and lasted 2.5 hours. Sixteen members generated and collated  
240 research ideas into topics, of which fifteen (one person had to leave an activity early)  
241 ranked the prioritised research topics. Following discussion, the group spontaneously  
242 collated individually-generated overlapping research ideas into 10 research topics,  
243 hence there was no need to consider reducing the numbers of generated topics.  
244 During the discussion of the results of ranking of the prioritised research topics, the  
245 group concluded that the top five research priorities received similar ranking scores;

246 priority research areas are inter-dependent, and so research is much needed across  
247 all ten.

248 The dynamic of each group was different, due to different personalities,  
249 experiences, expertise, backgrounds, communication styles and levels of confidence.  
250 The discussions were however vigorous and each participant took strong ownership  
251 of their own proposed ideas. The presence of a facilitator, with experience in both  
252 behavioural and implementation science, to moderate those discussions ensured  
253 mutual understanding. Placing individuals with similar background and prior  
254 presentations and group activities also facilitated shared understanding. In the next  
255 step, pragmatism was required to collate individual research ideas to reach  
256 acceptable compromises and revision of opinions in the search for consensus. At this  
257 point, the group required the assistance of the second facilitator and an  
258 administrator for record keeping, to ensure full, fair, respectful and equal  
259 participation.

#### 260 *Recommendations*

261 Table 1 shows priorities and ranked research topics grouped into three main  
262 descriptive themes. Individual research ideas are presented in the Supplementary  
263 Materials 2. We would anticipate research teams to select the broad research areas  
264 prioritised and develop a specific research project from them. For example, one  
265 research objective for the top research priority would be: *Developing a core outcome  
266 set, reflecting clinicians' and patients' views, to enable evaluation of effectiveness of  
267 an intervention to support behaviour change, specified (in terms of Target, Action,  
268 Context, Time, Actor (TACTA)), focused on reducing unnecessary exposure to  
269 antibiotics in hospital patients.* Within the second top research priority topic, a  
270 specific research objective could be: *Developing and piloting a multicentre,  
271 transnational, cluster-randomised controlled trial to compare short- and long-term  
272 effects of two ASPs with different BCT-specified antibiotic stewardship interventions  
273 in hospital inpatient settings.* An example research objective within the third  
274 research topic: *Estimating short- and long-term effects of TACTA-specified ASP  
275 behaviours on Gram-negative and Gram-positive bacteria, using a controlled  
276 interventional study design and data-reporting.*

## 277 **Implications**

278 The main implication of this consensus work is potentially reducing avoidable waste  
279 and inefficiency in research by directing future research to address the proposed  
280 uncertainties of importance [23]. To facilitate this process, participation of a priority-  
281 setting team in discussion with the community of interest, to share findings and  
282 experiences, is recommended [17]. Research teams are encouraged to identify  
283 opportunities for building robust proposals focused on comprehensively addressing  
284 research objectives within these priorities. Robust proposals could be informed by  
285 recommendations for avoiding research waste [11]; and guidance on designing and  
286 reporting of ASP intervention studies [24,25], implementation studies [26] and  
287 behaviour change interventions [27,28]. ASPs are a global concern, and hence best  
288 addressed by engaging existing research teams to collaborate internationally and  
289 contribute evidence to answer the prioritised research topics. The JPIAMR Virtual  
290 Research Institute has offered to provide a platform to achieve that by increasing  
291 coordination, improving visibility and facilitating knowledge exchange globally  
292 (<https://www.jpiamr.eu/activities/jpiamr-virtual-research-institute/>). A promising  
293 innovative solution for contributing generalisable evidence is ‘implementation  
294 laboratories’ [29] - such as for the one proposed for audit and feedback  
295 (<http://www.ohri.ca/auditfeedback/>). For ASPs this would involve a research team  
296 integrated into healthcare systems undertaking research projects directly relevant to  
297 the healthcare systems’ priorities for ASPs. This could offer a much-needed platform  
298 for moving forward from small-scale studies developed on an *ad hoc* basis, towards  
299 co-ordinated large-scale initiatives focusing on applied research, to develop,  
300 implement and evaluate theoretically-informed ASPs in different contexts. Sufficient  
301 and sustainable resources to support further research efforts are needed to take this  
302 agenda forward. According to Chalmers et al, “research funders have primary  
303 responsibility for reduction in waste resulting from decisions about what research to  
304 do” [23], hence should be encouraged to integrate set research priorities into their  
305 organisational plans, research strategies and funding calls [23].

306 Our aim was to further optimise ASPs for hospital inpatients, based on  
307 experiences of research partners from HICs. Globally, the majority of prescribing

308 takes place in LMICs [3]. We fully agree with proposals to advance antibiotic  
309 stewardship research in those countries [4,24] - as evident in the fact that most of  
310 our group members collaborate with research partners in LMICs. However, the  
311 health research capacity strengthening research field with a focus on  
312 implementation science is emerging, and currently evidence bases are not yet  
313 sufficiently advanced to effectively inform health research capacity strengthening  
314 research programme planning [30]. Based on our best knowledge and experiences,  
315 we recognised that implementation of ASPs varies greatly across types of healthcare  
316 systems, let alone LMICs, so inviting a limited number partners from LMICs was likely  
317 to unfairly prioritise specific research needs in their countries. We expect a similar  
318 consensus procedure to be conducted with a range of front-line clinicians and  
319 academics from LMICs with extensive experience with antibiotic prescribing in  
320 partnership with experts in implementation, intervention design and behavioural  
321 sciences from HICs and LMICs. More robust qualitative research investigating  
322 contextual influences on ASPs is needed from LMICs to inform such a consensus  
323 procedure.

324 We did not include patients whose role in hospital antibiotic stewardship was  
325 traditionally limited, but now is starting to increase [31]. We anticipated that a major  
326 practical challenge to include patients would be a need to overcome patient-  
327 reported doubts on their ability to understand antibiotic use-related medical  
328 information [31]. We expect that including patients would affect the completeness  
329 of the prioritised areas; hence this is needed. As recommended by Nasser et al [17],  
330 improving and refining the proposed research priorities should be continued, so we  
331 encourage assessment, revisions and updates of our consensus process at intervals  
332 of 2 years, including involvement of other stakeholders (e.g. patients). Single  
333 systematic literature reviews around each priority topic could be conducted, where  
334 numbers and types of scientific publications could serve as a proxy to quantitatively  
335 assess the impact of our research priority areas.

### 336 *Conclusions*

337 We propose 10 research priorities areas - shared by clinicians, clinical and non-  
338 clinical academics from HICs with publicly-funded health care systems - for future

339 research on hospital antibiotic stewardship programmes. For this we focused on a  
340 behavioural science perspective – currently underutilised in antibiotic stewardship  
341 studies [3,14,15,32]. This way we addressed a recognised important gap in  
342 knowledge [14]. We specified how optimising implementation of ASPs will depend  
343 on the use of theoretical and empirical evidence from behavioural science for  
344 knowledge synthesis; investigation of implementation failures; informing the  
345 improved design and evaluation of effectiveness, sustainability and scalability of  
346 ASPs as quality improvement initiatives.

### 347 **Conflict of interest**

348 There are no conflicts of interest to declare.

### 349 **Funding sources**

350 This project has received funding from the Joint Programming Initiative on  
351 Antimicrobial Resistance (JPIAMR) under the call 4 (2016). Costs included travel  
352 costs, running face to-face meetings and dissemination of results. The HSRU is core  
353 funded by the Chief Scientist Office of the Scottish Government Health and Social  
354 Care Directorates. JMG holds a Canada research Chair in Health Knowledge Transfer  
355 an Uptake. EC is funded by National Institute of Health Research Imperial Biomedical  
356 Research Centre and the National Institute for Health Research Health Protection  
357 Research Unit (NIHR HPRU) in Healthcare Associated Infections and Antimicrobial  
358 Resistance at Imperial College London and the Economic and Social Research  
359 Council. The funders had no role in study design, data collection and analysis,  
360 decision to publish, or preparation of the manuscript.

### 361 **Author contribution**

362 MR, KG, EMD, CRR, JMG: conceived and designed the prioritisation activity; KG,  
363 EMD: acted as group facilitators; EC, JE, PGD, EMD, JJF, KG, FL, CAM, JM, RM, AMM,  
364 CRR, MR, SRVK, BS, IS, KNS, JMG: prioritised research topics; All authors: drafting the  
365 article or revising it critically for important intellectual content; All authors: final  
366 approval of the version to be submitted consensus paper.

### 367 **Figure legend:**



368 **Figure 1** The stages of the research priorities setting process for antibiotic  
369 stewardship programmes in hospital settings.

370 **Table 1** The prioritised 10 research topics (an overarching aspiration: more impactful  
371 hospital antibiotic stewardship programmes).

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470

**Table 1** The prioritised 10 research topics (an overarching aspiration: more impactful hospital antibiotic stewardship programmes)

Research priority area	Overall ranking
<b><i>Theme I. Establishing the evidence base and understanding current practice in antibiotic stewardship programmes:</i></b>	
Comprehensively identifying barriers and facilitators to implementing antibiotic stewardship programmes and clinical recommendations intended to optimise antibiotic prescribing ( <i>i.e.</i> good clinical practice for antibiotic use).	4
Identifying actors ('who') and actions ('what needs to be done') of antibiotic stewardship programmes and clinical teams.	6
Synthesising available evidence to support future research and planning for antibiotic stewardship programmes.	7
Specifying the activities in current antibiotic stewardship programmes with the purpose of defining a 'control group' for comparison with new initiatives.	8
<b><i>Theme II: Design and evaluation of antibiotic stewardship programmes:</i></b>	
Defining a balanced set of outcomes and measures to evaluate the effects of interventions focused on reducing unnecessary exposure to antibiotics.	1
Conducting robust evaluations of antibiotic stewardship programmes with built-in process evaluations and fidelity assessments.	2
Defining and designing antibiotic stewardship programmes.	5
<b><i>Theme III. Research priority topics crosscutting to themes I and II:</i></b>	
Establishing the evidence base for impact of antibiotic stewardship programmes on resistance.	3
Investigating the role and impact of government and policy contexts on antibiotic stewardship programmes.	9
Understanding what matters to patients in antibiotic stewardship programmes in hospitals.	10 <sup>‡</sup>

<sup>‡</sup> The involvement of patients in hospital antibiotic stewardship research has been traditionally very limited, hence was ranked as no. 10. This is because patients treated with antimicrobials in hospital settings are typically more ill than patients treated in primary care, hence they may have less capacity to make their own decisions about their care.