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# Behind the Veil: the Effect of Banning the Islamic Veil in Schools.\*

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#### Abstract

The Islamic veil is a subject of intense controversy in many Western countries. In particular, it remains an open question whether banning the veil in schools prevents female Muslim students from engaging in normal schooling, or whether it is a policy that promotes their integration. We shed light on this question by exploring the effects of the 1994 ministerial circular that required French schools to ban Islamic veils. We show that the ban coincided with a significant improvement in the educational attainment of female students of Muslim origin, as well as a rise in mixed marriages.

JEL Classification: I21, J15.

**Keywords:** Islamic veil, high school graduation.

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#### 1 Introduction

Rising immigration from Africa and the Middle East is fueling extreme political tensions in many Western countries, particularly in Europe, with the rise of far-right political groups that are hostile to immigrants and their descendants. Immigration from Muslim countries is a source of particular tension, with many Westerners perceiving Islam and Muslims as a threat to Western values (see, e.g. Cesari [2013], Ciftci [2012], Sniderman et al. [2004]).

Driven by their public opinion, a number of Western countries have begun to implement policies that are less tolerant towards minorities and foreign cultures. Several governments have already adopted regulations restricting the wearing of veils by Muslim women, particularly the wearing of those that cover the entire face. These anti-veil policies are often presented as a means of protecting a country's values, however we know very little about their effects on the integration of Muslim populations into their host societies. One of the main objectives of this paper is to shed light on this issue by analyzing the ban of hijabs, niqabs, and burkas (hereafter collectively referred to as Islamic veils) in French schools implemented in 1994. Our research strategy compares the educational outcomes of students with Muslim and non-Muslim backgrounds across cohorts who reached puberty (and thus the age of wearing the veil) either just before or just after the prohibition.

Islamic veils have been a subject of controversy in France for nearly thirty years. Despite fierce debates, the question remains open as to whether banning the veil at school is a mark of intolerance that prevents female Muslim students from engaging in regular schooling, or rather a policy that promotes their academic integration. In 1989, shortly after the first-ever school expulsions of students who wore the veil, the highest French administrative court (the *Conseil d'Etat*) issued a statement of tolerance that contradicted the exclusion of these students. Solicited by the socialist government then in place, the *Conseil d'Etat* indicated that a general ban on Islamic veils would be a violation of students' freedom of conscience.

Several years later, following the return to a right-wing government, there was a significant hardening of policy. In 1994, the new Minister of Education, François Bayrou, issued a

<sup>&</sup>lt;sup>1</sup>Several European countries have banned full-face veils in public spaces, including France (2010), Belgium (2011), Bulgaria (2016), Austria (2017) and Denmark (2018). In the Netherlands, burkas and niqabs have been prohibited in schools, in hospitals, and on public transport since 2012, and in Norway, they have been prohibited in schools and universities since 2017. Local bans have also been issued in Spain and Italy. In Germany, several regions have banned the wearing of Islamic veils by female teachers.

circular in which he officially asked public schools to ban "ostentatious" religious symbols at schools, on the grounds that they are inherently instruments of proselytism which impede the normal course of teaching activities. This 1994 circular primarily targeted Islamic veils and asked principals and teachers to oppose the wearing of them. The circular also provided legal recommendations for the ways a ban could effectively be implemented (e.g. by invoking the problems posed by the wearing of the veil in certain sports activities or in certain experimental science or technology courses). However, the general focus was to encourage dialogue with families – to convince rather than coerce – and two mediators were appointed to help schools implement the changes. According to these mediators, the method was very effective: in the year following its publication, around 3,000 families did request further explanations about the circular, but in more than 95% of cases families complied with the new regulation, accepting that their daughters could only attend school if they did not wear a veil [Chérifi, 2003].

To identify the effect of this circular, we focus on women who were born in France, and compare the educational outcomes of those whose fathers' nationality at birth is from a predominantly Muslim country (hereafter, Muslim group) with those whose fathers' nationality at birth is French (hereafter, non-Muslim group). The vast majority of women in the non-Muslim group were not directly affected by the ban and can serve as a "control" group. The Muslim group, on the other hand, was directly targeted by the veil prohibition, although it is hard to foresee ex-ante in which direction any effect would have occurred. Among the students who wore the veil, those most attached to it may have seen a negative effect as a result of the ban, potentially leading them to drop out of school. However, the ban may also have had a positive effect on students who wore the veil under pressure from their families (rather than by choice) as well as on students who faced discrimination at school because of wearing the veil. Finally, among those who did not wear the veil, the ban may have had positive effects on those who were under social and family pressure to wear it.

Data from the Labor Force Surveys (LFSs) conducted between 2005 and 2019 suggests that positive effects of the 1994 circular are dominant. When comparing women in the Muslim group with those in the non-Muslim group, the data reveal a very significant increase in educational attainment in the Muslim group for the cohorts that attended middle school and reached puberty after the ban. This increase clearly coincides with the implementation of the circular: the greater the number of years the women in the Muslim group spent in middle school after the circular, the higher their educational attainment. When comparing men in

the Muslim and non-Muslim groups, there is no similar increase in educational attainment in the Muslim group, which is consistent with the assumption that the observed increase for females is driven by a policy targeting female students. We are not aware of any other interventions that could have changed the educational trajectory of women in the Muslim group who were in middle school in 1994. We replicate our main results using an independent data source, showing that this pattern does not only appear in the LFS data. Our main finding – that positive effects dominate – is consistent with ethnographic surveys conducted at the time of the ban, which suggest that most young women from Muslim families who lived in France would prefer not to wear the veil (e.g., Lacoste-Dujardin [1996]).

Further explorations show that the veil ban did not coincide with any significant change in the educational level of women whose fathers' nationality was neither Muslim nor French, consistent with the assumption that – among women born from a non-French father – only Muslim group women were affected by the ban on the veil. Heterogeneous analyses further reveal stronger effects for women with a Maghreb or Middle Eastern origin (a group comprising 90% Muslim fathers) than for women originating from other African countries (a group comprising only 50% Muslim fathers). This further suggests that living in a Muslim family is the main driver of our effects, rather than an overall trend in women with non-European backgrounds. We also find that Muslim women with mothers who had never worked (which we show to be a sign of parental attachment to tradition and to the wearing of the veil) benefit more than women whose mothers worked at some point. This is consistent with the idea that tensions about the veil at that point in time were more likely to occur in more traditional contexts. Finally, we analyze the longer-term effects of the ban and provide suggestive evidence that the 1994 circular has helped to improve the integration of women in the Muslim group into French society. In particular, we find that the circular coincided with a very significant increase in the proportion of Muslim group women who marry a person from the non-Muslim group. We also detect a significant increase in the proportion of those working in the public sector, where employees are prohibited from manifesting their religious beliefs and wearing religious symbols (including the veil). The fact that Muslim group women who entered middle school after the ban ended up working more often in the public sector is in line with the idea that the neutrality requirement specific to this sector presents them with less of a barrier to entry.

Ministerial circulars do not have the force of law, and the decisions they inspire are always

open to challenge in court by citizens. In 2004, the French government passed a law indefinitely prohibiting veils in schools and thus preventing any possible debate.<sup>2</sup> When comparing Muslim with non-Muslim group women, we again see an increase in the proportion of high school graduates in the Muslim group for cohorts reaching puberty in 2004, although this is smaller than for cohorts reaching puberty in 1994. This mitigated effect is consistent with the fact that the law was enacted almost ten years after the circular, at a time when the norm of not wearing the veil in school was already widely spread. According to reports to the Senate and to the Ministry of Education, the number of conflicts between schools and families was much smaller in the year that followed the 2004 law than in the year that followed the 1994 circular [Ministère de l'éducation nationale de l'enseignement supérieur et de la recherche, 2005].

To our knowledge, this article develops the first evaluation of the 1994 French ministerial circular and offers one of the very first empirical contributions to the debate on policies restricting the wearing of the Islamic veil in schools in Western countries.<sup>3</sup> In another recent contribution, Abdelgadir and Fouka [2020] use the LFSs conducted between 2005 and 2012 to provide an evaluation of the 2004 law. Rather than comparing cohorts who spent their middle-school years and reached puberty before and after 2004 (as in this study), the authors instead compare cohorts who reached age 19 before and after 2004. These data and this specification lead them to conclude that the law had a negative effect on the educational attainment of female students from the Muslim group. The 2004 law is not the main focus of our paper, however when we replicate this analysis with the full set of available LFSs conducted between 2005 and 2019, we are not able to identify a significant change for cohorts who reached age 19 before and after 2004. We discuss below possible reasons for this empirical discrepancy, one of which being our use of a sample double the size, which helps to reduce the statistical noise that confounds the estimation of changes across cohorts. In substance, we interpret the lack of differences between cohorts who reached age 19 before and after 2004 (i.e. those born before and after 1985) as reflecting the fact that these cohorts spent most of their educational time in schools where wearing the veil was already prohibited by the school rules (due to the circular). They were thus only very marginally affected by

<sup>&</sup>lt;sup>2</sup>The law did not simply forbid the wearing of Islamic veils, but rather the wearing of any visible sign of religious affiliation. However, in 2004-2005, of the 639 religious signs recorded in French schools, only 2% (i.e. 13) were not Islamic veils [Ministère de l'éducation nationale de l'enseignement supérieur et de la recherche, 2005].

<sup>&</sup>lt;sup>3</sup>There is, however, a long-standing literature exploring the effect of country of origin on the education and labor market outcomes of second-generation immigrants in France, see, e.g., Rathelot [2014] or Aeberhardt et al. [2017].

the 2004 law and, moreover, to an extent not very far apart. The available data clearly suggest that the ban affected the schooling of Muslim group women primarily by altering the context in which they began to make longer-term academic choices at the end of their middle school years, well before age 19 and the end of high school.

Generally speaking, our analysis of the 1994 circular contributes to the literature examining the role of social pressure and the importance assigned by adolescents to others' perceptions of them (see e.g. Akerlof and Kranton [2002], Austen-Smith and Fryer Jr [2005], Bursztyn et al. [2018], Bursztyn and Jensen [2015], Coleman [1961]). Our findings are consistent with a model where a significant fraction of Muslim group female students are caught between contrasting contexts: at school, in which wearing the veil is not the norm; and socially, where costs are imposed on those not following Muslim traditions whenever possible. Before the ban, by attending school these students had no choice but to experience social adversity, either at school (if they chose to wear the veil) or at home (if they refused to wear the veil), with the possible consequence of their disengagement from school. After the ban, tension was removed from one side, and attending school without wearing the veil was no longer perceived as a problematic choice at home (it was possible to attend school without experiencing social reprobation), resulting in a lower probability of dropping out. The available data do not allow us to directly test whether the ban has indeed been effective by relieving the social pressure that existed on students who did not want to wear the veil. However, the idea that this group constituted a "silent majority" and was the main beneficiary of the ban is consistent with the reports produced by the national education mediators in the years following the circular, as well as by the national commission of experts and academics set up in 2003 to help improve the implementation of secularism in France Commission de réflexion sur l'application du principe de la cité dans la république, 2003, Ministère de l'éducation nationale de l'enseignement supérieur et de la recherche, 2005.

Recent contributions made by Dahl et al. [2020] echo the idea that female students with a Muslim background experience continuous opposing tensions, and that this provides insight into how they may respond to legal changes to rules around integration in their host country. The authors show that a reform giving increased opportunity to integrate into German society (through easier access to German citizenship) eventually had a negative impact on the well-being of female students with a Muslim background, most likely by in-

creasing tensions with identity-concerned parents.<sup>4</sup> Religious disagreements between parents and children have also been documented as detrimental to their relationship [Myers, 2004, Stokes and Regnerus, 2009].

Our research also contributes to the economic literature on the integration of children with a foreign cultural background and, more specifically, on the integration of children with a Muslim background into non-Muslim Western societies. With the recent record numbers of Muslim migrants leaving conditions of poverty and conflict in Africa and the Middle East, the integration of these families and their children is the subject of major policy debates in non-Muslim host countries, especially in Europe. The economic literature has long documented that children with a foreign cultural background are more likely to drop out earlier from school, mostly due to living in low-income families with limited proficiency in the language of the host country (see, e.g., Dustmann et al. [2012], Schnepf [2007]). However, it remains to be determined why the role of these family inputs varies greatly across children's countries of origin and host countries [OECD, 2015]. In this context, our paper highlights the key role played by a different mechanism, namely the difficulties faced by adolescents with a foreign cultural background in reconciling their culture of origin with that of their host country. These difficulties appear to be especially important for children with a Muslim background living in a non-Muslim Western country, since expressing their commitment to Islam can be interpreted as a commitment to an anti-Western ideology and can cut them off from their peers [Cesari, 2013]. Our research also helps to unravel why problems in school are generally much more prevalent for students whose parents come from a Muslim country than for other second-generation students (Brinbaum and Kieffer [2009] and Brinbaum et al. [2010]).

The remainder of the paper is organized as follows: Section 2 provides an institutional and historical context, while Section 3 describes available data and variables. Section 4 presents our conceptual framework and Section 5 provides some basic evidence about the effect of the 1994 circular. Sections 6, 7 and 8 develop our regression analysis, and Section 9 concludes.

<sup>&</sup>lt;sup>4</sup>A large body of literature documents a negative relationship between parent-adolescent conflicts and adolescents' school performance and behavior (see e.g. Collins and Laursen [2004], Dotterer et al. [2008], Timmons and Margolin [2015])

#### 2 Historical and institutional context

In September 1989, three Muslim girls were expelled from a middle school in the city of Creil (70 km north of Paris) on the grounds of refusing to remove their Islamic headscarves during the school day. In a letter to parents, the school principal explained that, according to him, Islamic headscarves represent an "excessive externalization" of religious affiliation, incompatible with the neutrality that must prevail in public schools.<sup>5</sup> After this event, other veil-related disputes broke out in the following weeks, most notably in the cities of Marseille and Avignon.

#### The Conseil d'Etat statement

In an effort of appeasement, the (socialist) Minister of Education at that time, Lionel Jospin, seized the Conseil d'Etat, which in French law serves as the final arbiter of conflicts between citizens and public institutions. At the end of 1989, the Conseil d'Etat issued a statement against a general ban of the Islamic veil at schools. According to the Conseil, such a prohibition would contravene students' freedom of conscience and their right to express their religious beliefs. The Conseil stated that banning veils at school was only possible on a case-by-case basis and under particular circumstances, when wearing a veil compromised the efficient running of courses (for example, a student refusing to take off her veil during swimming lessons could face a sanction). In the same year, the Minister published a circular in which he rephrased the Conseil's statement, by calling on educational teams to judge the problems raised by the wearing of veils in their schools on a case-by-case basis. Following the Conseil's statement and the Ministerial circular, the expulsions in the city of Creil were reversed and the three girls were able to return to school.

#### The 1994 Circular

The 1989 Conseil d'Etat statement did not prevent a proliferation of local disputes in the coming years. In the early 1990s, many teachers and principals raised complaints about a lack of clear protocol to follow when Muslim students wore a veil in school. In 1994, one year after the return of a right-wing government, a group of newly elected MPs (including the former Creil principal) began to lobby for veil prohibition in schools [Pelletier, 2005]. In September

<sup>&</sup>lt;sup>5</sup>Supported by Jacques Chirac's party (RPR, right-wing), this school principal was elected member of the parliament in the next general elections in 1993 (and reelected in 1997).

1994, the new Minister of Education, François Bayrou, issued a circular in which he proposed a new interpretation of the laws regulating French secularism at school, but in a particularly restrictive sense. The text of this circular introduced a distinction between discreet religious signs and ostentatious signs, asking school principals to ban the latter. The circular reads: "It is not possible to accept at school the presence of signs so ostentatious that their meaning is precisely to separate certain pupils from the rules of coexistence at school. These signs are, in themselves, elements of proselytism, all the more so when they involve challenging certain courses or disciplines, whether they endanger pupils or cause disruption in the school's life. I, therefore, ask you to propose (...) the prohibition of these ostentatious signs, even though the presence of more discreet signs, showing only the attachment to a personal conviction, cannot be subject to the same reservations, as stated by the Conseil d'Etat (...)". The circular ends by proposing a model article to be included in schools' internal rules, 6 in which it is stipulated that "ostentatious signs, which in themselves constitute elements of proselytism or discrimination, are prohibited". Bayrou also appointed two senior mediators (Rachida Dati and Hanina Chérifi, both with a Muslim background) to help schools to implement the circular and resolve conflicts that might arise from its implementation. The main aim of the 1994 circular was to regulate the wearing of Islamic veils in public schools, but, as Chérifi [1996] later put it, the general idea was to "convince rather than coerce".

In the French context, a circular is a document that sets out the state of the law for civil servants, so as to promote the most uniform application of the law across the country. A circular therefore does not enact new norms but proposes an interpretation of the existing ones. This interpretation functions as a working tool for public agents (in our case, principals and teachers) and as a source of information for users (in our case, students and their families).

In the year that followed the 1994 circular, around 3,000 families expressed concerns, but the vast majority eventually agreed to send their children to school without the veil [Ministère de l'éducation nationale de l'enseignement supérieur et de la recherche, 2005]. One of the most direct consequences of the circular was thus the drastic reduction in the wearing of the veil among Muslim-origin students. Only 139 cases could not be settled and ultimately led to exclusions. The few students who were excluded were given the option of continuing

<sup>&</sup>lt;sup>6</sup>Appendix A presents the full text of the circular.

<sup>&</sup>lt;sup>7</sup>According to reports to the Senate and to the Ministry of Education, around 39% of these exclusion decisions were overturned before a court (see Rapport d'Information au Sénat [2004] or Ministère de l'éducation nationale de l'enseignement supérieur et de la recherche [2005]).

their education through public distance learning (which is free for middle-school students). The alternative of a private Muslim education was not an option, as there were no Muslim faith schools in continental France in 1994.<sup>8</sup> In 2003, in an interview at one of the main French weekly magazine (the *Nouvel Observateur*), one of the mediators appointed by the Ministry of Education, Hanina Cherifi, confirmed that during the academic year 1994-1995, "... we had 3,000 cases for which an intervention was necessary. In 2002, (we had) only about 150". Such a change in the rules for wearing the veil in schools has the potential to affect the educational trajectories of all female students of Muslim origin, whether they were in favor of or opposed to wearing the veil. One of the main objectives of our research will be precisely to evaluate the overall impact of the 1994 circular.

#### The 2004 Law

In the years following the 1994 circular, disputes between schools and families remained at the discretion of teachers and principals themselves, on a case-by-case basis, and in often-difficult local contexts. Those tasked with implementing the 1994 circular found themselves on the front line, as it was up to them to convince students (and their families) to agree to stop wearing the veil. Moreover, when the dialogue with students failed, and decisions around exclusions had to be made, teachers and principals could not be certain that these decisions would not ultimately be overruled by the *Conseil d'Etat*.

In this context, the French President Jacques Chirac established a national commission to help to define a better implementation of the principle of secularism in French society. The commission comprised 20 experienced academics, including Jean Bauberot (sociologist), Alain Touraine (sociologist), Patrick Veil (political scientist), and Mohammed Arkoun (philosopher), all of whom were well known for their commitment to tolerance towards immigrants and the expression of religious beliefs. The commission conducted about 140 public hearings, during which most teachers and principals declared themselves in favor of a new law that would clearly affirm the illegality of ostentatious religious symbols and would relieve educational teams from having to judge on case-by-case basis the legality of these symbols. When writing their final report, the members of the commission voted unanimously (aside

<sup>&</sup>lt;sup>8</sup>As discussed below, available data confirm that the circular was not followed by any significant flight of students from the Muslim group to private schools. At the time of the 2004 law, the options for sending one's children to Muslim schools were still extremely limited. The first Muslim faith school opened in France in 2003, and there were only four Muslim schools by 2007 (see Goulet, Nathalie and Reichardt, André, [2016]).

from one abstention) to include the proposal to enshrine in law the ban on the veil in schools. According to the report, many female students of Muslim background still faced pressure in their family and social environments to wear religious symbols, and made choices that were not their own.<sup>9</sup> In March 2004, a new law regarding secularism in French society was approved by the vast majority of the parliament, with its most emblematic article being the prohibition of ostentatious religious symbols in schools.

According to the 2005 report to the Ministry of Education [Ministère de l'éducation nationale de l'enseignement supérieur et de la recherche, 2005], there were only 47 exclusions of veiled students in the year following the introduction of the 2004 law. This contrasts with the 139 exclusions in the year that followed the 1994 circular. This is consistent with the assumption that the number of potential conflicts between schools and families had declined strongly over the period of 1994-2004, and so the 2004 law can be seen as a completion of the changes that had been taking place since 1994.

The 2005 report also confirms that most students do not start wearing the veil until they enter middle school. Only a very small minority (less than 1%) start wearing it in elementary school, in line with the idea that the decision of whether or not to wear a veil is usually made at puberty (i.e. around ages 12-13), and that it is generally during the middle school years that the conflict between wearing the veil and school attendance may become relevant.

#### The educational system

Between 1989 and 2004, the French doctrine about the presence of Islamic veils in schools moved from one of tolerance to prohibition. In this paper, our main ambition is to assess the extent to which this change affected the school trajectories of female students from Muslim families and their likelihood of completing secondary education.

In France, elementary education lasts for five years (from ages 6 to 11) and middle school for four years (from ages 11 to 15). After middle school, students can opt to follow a short vocational training for two or three years, in order to obtain a vocational diploma (either a CAP – Certificat d'Aptitudes Professionnelles – or a BEP – Brevet d'Etudes Professionnelles). Alternatively, they can continue in high school so as to prepare for the baccalauréat, the high school diploma that marks the end of secondary education and opens the possibility

<sup>&</sup>lt;sup>9</sup>See Commission de réflexion sur l'application du principe de laïcité dans la république [2003].

of continuing in higher education.

For the cohorts considered in this paper, around two-thirds of individuals graduated from high school. Of those who did not graduate, the vast majority left school without entering high school (about 80%, or about 25% of each birth cohort), while only a small fraction entered high school but dropped out before graduating. Finally, of those who did not enter high school, around 60% obtained a short vocational diploma, and 40% did not obtain any educational diploma.

For students in high school, the French system offers three possible tracks: the general education track, the technological track, and the vocational track. Each track leads to a particular type of high school diploma. The general and technological high school diplomas require three years of preparation (from 10th to 12th grade). Until 2007, the vocational high school diploma required four years of preparation. Combined with the high frequency of grade repetition in French primary and secondary schools, 11 we can understand why at the time of both the 2004 law and the 1994 circular, a large proportion of individuals were still in secondary education at age 19.12

Since 2008, the vocational high school diploma has required only three years of study (at first for one-third of the different occupational tracks available, then generalized for all occupational tracks in 2009). The first cohort to be fully impacted by this reform was the cohort of students born in 1992, since they entered into high school in 2008 or 2009 (depending on whether or not they had repeated a grade in middle or primary school). Hence, the cohorts reaching puberty at the time of the introduction of the 2004 law were also among the first who benefited from the reduced cost of vocational high school graduation (as well as from the introduction of catch-up exams for final-year vocational high school students). There are no strong reasons to believe that this high school reform might have had a different effect on Muslim group students (and even less so why that effect should affect only females), but some caution will be necessary when it comes to evaluating the effects of the 2004 law.

<sup>&</sup>lt;sup>10</sup>For a more detailed description of these flows, see, for example, Dardier et al. [2013].

<sup>&</sup>lt;sup>11</sup>For the cohorts considered, more than 40% of individuals had repeated one or more grade by the end of middle school (see, e.g., [Goux and Maurin, 2007].

<sup>&</sup>lt;sup>12</sup>According to the LFSs conducted over 2005-2010, about 50% of female students from the Muslim group were still in secondary education at age 19 at that time.

# 3 Data and sample

We use data from the Labor Force Surveys (LFSs) conducted by the French Statistical Institute between 2005 and 2019. These provide us with information on respondents' gender, education, and date and place of birth for a large representative sample of individuals aged 15 and above. They also provide information on their parents' country of birth and nationality at birth. The LFS uses a rotating panel of housing units where each unit remains in the survey for six consecutive quarters. In the following analysis, we keep only the observations that correspond to the first quarter. This leaves us with about 60,000 observations per year and a total sample size of about 850,000 observations.

To check the robustness of our main findings, we also use data from the Permanent Demographic Sample (*Echantillon Démographique Permanent*, hereafter EDP). The French statistical office has maintained and updated this database since 1968 using general population censuses and administrative registers of births, deaths and marriages (see Couet [2007]). It provides information on gender, date of birth, educational level, country and region of birth, and parents' nationality at birth – that is, the same set of key information as the LFS – for representative samples of the French population. However, the EDP is less reliable than the LFS for measuring some individual characteristics (notably educational levels) and the samples that can be constructed with the EDP are only half the size of those that can be constructed with the LFS.

Furthermore, as a complement, we also use data from the survey Trajectories and Origins (*Trajectoires et Origines* in French, hereafter TeO) conducted in 2008 by the French Statistical Institute and the French Institute for Demographic Surveys. The TeO sample ( $N\approx22,000$ ) is much smaller than the LFS sample, however it provides information on respondents' religious affiliation, as well as that of their parents.

### Definition of Muslim and non-Muslim groups

The LFS does not provide direct information on the religious affiliation of respondents' parents. To circumvent this issue, we use information available on the nationality of respondents' parents (defined at the time of their parents' birth). Specifically, we know for each respondent whether their father's nationality at birth is French or whether it is from either (a) a Maghreb country (i.e. Algeria, Tunisia or Morocco), (b) a Middle Eastern country (es-

sentially Turkish in the French context), (c) a non-Maghreb African country, (d) a country from South-Asia (typically Laos, Vietnam or Cambodia), (e) a European country, or (f) a country from the rest of the world. In the French context, the first two groups of countries are comprised of Muslim populations as a vast majority, whereas the third group is more heterogeneous and contain a smaller majority of Muslim population [Simon and Tiberj, 2010, 2016]. In the remainder, we focus on LFS respondents who were born in France (and thus likely went to school in France). Since the faith of Islam is passed from fathers to children, we define as "Muslim" those whose father's nationality is from either a Maghreb country, a Middle Eastern country, or a non-Maghreb African country. Conversely, "non-Muslim" are those whose father's nationality at birth is French. Except when indicated, the analyses and tables throughout the paper use this definition of Muslim and non-Muslim groups.

Using the TeO survey, we were able to verify that a vast majority ( $\approx 82\%$ ) of women in our Muslim group have a father who is indeed Muslim, versus less than 1% of women in our non-Muslim group. As it happens, our "Muslim" group captures around 87% of the population of women who have a father that is Muslim.

The LFS also provides information on the father's country of birth, so we could define our Muslim group using this information rather than information on their nationality at birth. The TeO survey suggests, however, that father's nationality at birth provides a better proxy of the father's religion than their country of birth. Specifically, when we focus on women born in France, the proportion whose father is a Muslim is only about 58% for those whose father was born in a predominantly Muslim country, compared to 82% for those whose father's nationality is from of a predominantly Muslim country.<sup>13</sup>

Within our Muslim group, there is a majority of individuals whose father's nationality is from a Maghreb country, while a smaller fraction of individuals have a father whose nationality at birth is from a Middle Eastern or a non-Maghreb African country.

Generally speaking, the purpose of our paper is to compare the evolution of the educational attainment of individuals in the Muslim group with the evolution of the educational

 $<sup>^{13}</sup>$ We further checked that our results remain unchanged when using information on father's country of birth to further refine our definition of the Muslim and non-Muslim groups. Specifically, only about 1% of individuals in our Muslim group have a father who was not born in a Muslim country, and our results are unchanged when we remove these individuals from the Muslim group. Conversely, about 5% of individuals in our non-Muslim group have a father who was born in a Muslim country and, again, our results are unchanged when we remove these from our non-Muslim group.

attainment of individuals in the non-Muslim group. In particular, we explore whether the difference in high school graduation rates between these two groups changed across cohorts born between the mid-1970s (the last cohorts to be unaffected by the 1994 circular) and the early 1980s (the first to reach puberty after the circular). In the French context, the vast majority of individuals complete secondary education before age 21 and, consequently, our working samples will be restricted to individuals aged 21 and above. We checked that our results are unchanged when samples are restricted to individuals aged 22 and above. Some descriptive statistics for our working sample are provided in Appendix Tables B1 and B2.

## 4 Conceptual framework and hypotheses

The 1994 circular and 2004 law were preceded by intense debates in the media and parliament. Among the objections raised against the ban was the idea that it would encourage school drop-out among female students who wished to live according to the rules of Islam. Among the arguments in favor of a new ban was the claim that a "silent majority" of young female students with a Muslim background lived in families and neighborhoods where they were expected to live according to the rules of Islam, even when this was not their personal desire.<sup>14</sup>

Qualitative surveys conducted in the late 1980s and early 1990s do suggest that, at that time, the vast majority of female students and young adults from Muslim families did not wish to wear a veil [Lacoste-Dujardin, 1996]. They also suggest that high school and middle school students who wore the veil were a heterogeneous group [Gaspard and Khosrokhavar, 1995]. On the one hand, some students were strongly attached to wearing the veil, sometimes even against the wishes of their parents. The veil represented for them a means of affirming a new cultural identity, as a woman who is both veiled and free to make her own choices, and who is simultaneously Muslim and part of French society. On the other hand, others wore the veil only because their parents wished them to do so. They reported that the veil made interactions with their peers more difficult, and did not understand why such constraints were imposed on them and not on their brothers. This created tensions with their parents, many of whom were especially concerned with preventing their daughters from dating non-Muslim boys, given the rules and norms in traditional Muslim societies prohibiting women

<sup>&</sup>lt;sup>14</sup>The report of the 2003 commission for the application of the principle of secularism presents a summary of pros and cons [Commission de réflexion sur l'application du principe de laïcité dans la république, 2003].

from marrying non-Muslims.<sup>15</sup> In fact, marriage to non-Muslims is forbidden for women (but not for men) in traditional Muslim societies. In the words of Gaspard and Khosrokhavar [1995], the veil issue "traumatizes" these teenagers, who felt they could not escape rejection, whether at home or at school. Similar ideas can be found in the article written in 1996 by one of the mediators appointed to help schools implement the 1994 circular [Chérifi, 1996]. Ultimately, in a secular country like France, the wearing of the veil can be perceived by teenage girls as either a means of self-assertion that improves their personal investment in school, or as a factor that isolates them from their schoolmates and makes investment in school difficult. In the following section, we develop a simple conceptual model so as to make as clear as possible the potential implications of a ban on the veil in such a context.

#### Model

Let us assume that the utility of students from the Muslim group is written U(e, v) where e denotes their investment in school<sup>16</sup> and v denotes the degree to which they can dress, eat, and behave according to the beliefs and religious precepts of their parents. Variable v is continuous, as the observance of precepts can be very rigorous or can be partial or even very partial. We also assume that v is upward bounded by school regulations, i.e. there exists  $v_{max}$  such that  $v \leq v_{max}$ . In this set-up, the veil ban corresponds to a decrease in  $v_{max}$ .

For the sake of simplicity, we assume that U is linear quadratic in v,

$$U(e, v) = u(e) - 0.5c(v - v_{max})^{2} + \sigma e v, \tag{1}$$

where parameter c represents the cost that parents impose on their children when they do not observe religious precepts as much as possible. Parameter  $\sigma$  measures the degree to which investment in school (e) and religious observance in school (v) are complements or substitutes in the utility function. When  $\sigma$  is positive, the two arguments are complements: this corresponds to students for whom time spent at school and effort given at school are

<sup>&</sup>lt;sup>15</sup>As mentioned above, there is long-standing social science literature showing that parent-adolescent relationships and conflicts have far-reaching influence on adolescents' development, relations with others, and school performance (see e.g., Collins and Laursen [2004], Dotterer et al. [2008], Steinberg and Morris [2001], Timmons and Margolin [2015]).

 $<sup>^{16}</sup>$ Variable e must be understood in a broad sense, representing effort given, time spent at school, interest in studying, etc.

<sup>&</sup>lt;sup>17</sup>Nevertheless, even after the ban on the veil,  $v_{max}$  is not null: it remains possible for students to display "non-ostentatious" religious signs. No school uniform is imposed, and one may ask for meals adapted to their beliefs in school canteens.

less costly when they can respect religious precepts at school. When  $\sigma$  is negative, the two arguments are substitutes: this corresponds to students for whom time spent at school and effort at school are more costly when they have to respect religious precepts in front of their schoolmates. We then impose that U is concave, which amounts to assuming that u is strongly concave, with  $u'' < -\sigma^2/c$ . Function u(e) can be interpreted as the utility function that describes the preferences of students born in non-Muslim families.

In this framework, students choose  $v^*$  in  $[0, v_{max}]$  and  $e^*$  in  $[0, +\infty[$  so as to maximize U(e, v). Their optimal choices depend directly on whether  $\sigma$  is positive or negative.

Specifically, when  $\sigma$  is positive, it is not difficult to check that U always increases with v (so that  $v^*=v_{max}$ ), while optimal  $e^*$  is given by  $u'^{-1}(-\sigma v_{max})$  and is increasing in  $v_{max}$  (due to u's concavity). Hence, the investment of students for whom school and religion are complements are unambiguously negatively affected by a decline in  $v_{max}$ . The effect is stronger when the complementarity is strong.

When  $\sigma$  is negative, restricting to interior solutions, first order conditions imply:

$$v^* = v_{max} + \sigma e^*/c$$
 and  $u'(e^*) = -\sigma v_{max} - \sigma^2 e^*/c$ . (2)

It is not difficult to check that  $\partial e^*/\partial v_{max} = -\sigma/(u^* + \sigma^2/c) < 0$ . Hence, when  $\sigma$  is negative, given the concavity of U, the impact of a decline in  $v_{max}$  on  $e^*$  is unambiguously positive.

In sum, under very standard assumptions about preferences, the overall impact of a decline in  $v_{max}$  is ambiguous. It depends on the number of students for whom school investment and religious observance are substitutes relative to those for whom school investment and religious observance are complements. Assuming that there is a majority for whom the two arguments are complements ( $\sigma$  is positive), a decline in  $v_{max}$  induces a majority of students to disengage from school, with a potentially negative overall effect on educational attainment. In contrast, if there is a large majority of students for whom  $\sigma$  is negative, we can expect a decrease in  $v_{max}$  to be followed by a decrease in family tensions, with an overall positive effect on education attainment in the Muslim group.

In the following sections, we are going to compare changes in the educational attainment of women from Muslim and non-Muslim groups over the cohorts who reached puberty before and after the 1994 circular. In our conceptual framework, under the maintained assumption that the 1994 circular was associated with a specific decline in  $v_{max}$  for female

students with a Muslim background (but had no effect on  $v_{max}$  for the other students), this approach identifies the overall effect of a decline in  $v_{max}$  on female students from the Muslim group. Generally speaking, our findings below are consistent with the "silent majority" hypothesis, suggesting that the proportion of female students positively affected by the ban was much higher than that of female students negatively affected, meaning the dominant effect is driven by the effect of the ban on female students for whom school investments and religious observance are substitutes. As discussed in Section 9, there were in practice very few students wearing the veil in French schools in the early 1990s, meaning that there were very few students for whom the ban may have represented an additional active constraint, and so it is not surprising that the negative effects were ultimately very limited.

# 5 Descriptive evidence: pre- vs. post-prohibition cohorts

As suggested in the previous section, it is difficult to predict ex-ante the magnitude and even the sign of the effect of the ban on female students in the Muslim group. One simple way to shed light on this issue is to compare the educational outcomes of women in our Muslim and non-Muslim groups, before and after the prohibition of Islamic veils. Is there a specific improvement or setback in the level of education of women in the Muslim group after the prohibition? One first approach to this question is to compare the probability of high school graduation for groups of cohorts born either in the early seventies (1971-1974) or in the late eighties (1987-1990). In reasoning on groups of cohorts, our goal is to start with the simplest analysis possible. The oldest group of cohorts was aged 20 (or above) when the 1994 circular was issued and was thus unaffected by the anti-veil policies. In contrast, the youngest group of cohorts was directly impacted by these policies, since they were still in pre-elementary or elementary school in 1994.<sup>18</sup>

Table B3 in the online Appendix shows the proportion of high school graduates for our two groups of cohorts, and for women and men in the Muslim and non-Muslim groups, separately.<sup>19</sup> When we first focus on pre-prohibition cohorts (born in 1971-1974), the high

<sup>&</sup>lt;sup>18</sup>Additionally, these younger cohorts completed their high school education before 2009 and were thus not impacted by the high school reform conducted at that time.

<sup>&</sup>lt;sup>19</sup>As explained in Section 3, we focus on LFS respondents who were born in France and who were at least 21 years of age at the time of the survey. These conditions assure that individuals in our sample were

school graduation gap between the Muslim and non-Muslim groups is very significant and very similar for women and men, namely about -13.4 percentage points for women (49.1%) vs. 62.5%) and -12.5 percentage points for men (41.6% vs 54.1%). Most strikingly, when we focus on post-prohibition cohorts (1987-1990), the gap between women in the Muslim and non-Muslim groups is only half the size of the gap in pre-prohibition cohorts (-6.8%) vs. -13.4%), whereas the gap between men in the Muslim and non-Muslim groups remains almost as high in post-prohibition as in pre-prohibition cohorts (-10.5\% vs -12.5\%). This equates to a decline in the gap between the two female cohort groups of about 6.6 percentage points, which is statistically significant at the 1% level, while the gap between the two male cohort groups only declines by about 1.8 percentage points, which is not statistically significant at standard levels. Given this clear gender-dependent improvement, we can thus say that basic descriptive statistics from the LFS clearly suggest that the prohibition of Islamic veils in French schools coincided with a specific increase in the level of education of Muslim-background women with no change for Muslim-background men.<sup>20</sup> In the next section, we further test this assumption by comparing more closely the exact timing of prohibition policies and the evolution of educational outcomes across cohorts.

#### Graphical analysis

The previous analysis suggests that the 1994 circular led to many female students in the Muslim group staying engaged in school, perhaps by releasing them from family tensions, or by minimizing stigmatization and discrimination at school. If this hypothesis is correct, however, the rise in the educational level of women in the Muslim group should be observed primarily between the cohorts who reached puberty and attended middle school just before the circular and those who reached puberty and attended middle school just after the circular. Specifically, the rise should be primarily observed somewhere between the 1979 and 1983 cohorts, since the 1979 cohort was the last to go through the four years of middle school and reach puberty before the circular, while the 1983 cohort was the first to go through the four years of middle school and reach puberty after the circular.

educated in France and are no longer in secondary education. We find very similar results when we further restrict the sample to respondents who are at least 22 years of age at the time of the survey.

<sup>&</sup>lt;sup>20</sup>Table G1 in the online Appendix shows the replication of Table B3 using data from the EDP. As discussed in Section 3, the EDP is less reliable than the LFS in measuring educational attainment, and the sample size is much smaller. The results nonetheless appear to be consistent with those obtained in Table B3 using the LFS.

To shed light on this issue, Figure 1A compares the evolution of the probability of high-school graduation for women in the Muslim and non-Muslim groups across cohorts born between 1971 and 1990. Figure 1B further shows the evolution of the estimated difference in high school graduation probability between the two groups, taking as a reference the difference observed for the 1979 cohort.<sup>21</sup>

These figures reveal that the difference is stable (and close to about 15 points) across cohorts born between 1971 and 1979. The relative level of education of the Muslim group then increases substantially between the 1979 and 1982 cohorts, before stabilizing again at a level about 7 percentage points higher than the 1979 baseline. Hence, the rise in the educational level of women in the Muslim group clearly coincides with the implementation of the circular: the more years they spent in middle school after the circular, the better their educational attainment (compared to women in the non-Muslim group). In a further investigation, we did not find any other interventions that could have changed the educational trajectory of Muslim group women who were in middle school in 1994. These findings are consistent with the assumption that the 1994 circular played a key role in the improvement of the educational attainment of women in the Muslim group.

Our graphical analysis also shows no effect for cohorts who were already in high school and had reached puberty when the 1994 circular was issued (cohorts 1976-1979), in line with a model where the middle school years and the age of puberty are the most relevant periods of time to consider. We see the lack of effects for those in high school in 1994 as an empirical result, and likely as the consequence of the ban coming in at an age when most students had already settled on their educational future. As explained in Section 2, students who had difficulties in middle school at that time did not enter high school, but instead chose to leave school early or opted for short vocational training, with very few opportunities to return to high school afterwards (see also Cristofoli [2019], Durier and Poulet-Coulibando [2004]). In such a context, difficulties encountered during the middle school years, such as conflicts at home, in the neighborhood, or the experience of discrimination at school, may have stronger and more lasting effects than shocks experienced later, after the middle school years.

Figure C1 in the online Appendix replicates this graphical analysis focusing not on women

<sup>&</sup>lt;sup>21</sup>Estimated differences in Figure 1B are obtained from regressing a dummy indicating high school graduation on a full set of interactions between a Muslim dummy and cohort dummies. We also control for department of birth, survey date and father's nationality at birth fixed effects, as well as a dummy indicating father's occupational status.

but on men. Consistent with Table B3, Figure C1 does not show any change comparable to that shown by Figure 1B. The difference in the proportion of high school graduates between men in the Muslim and non-Muslim groups is as large for the cohorts born in the early 1980s as for those born in the late 1980s or in the early 1970s. This result further suggests that the improvement in the educational attainment of women in the Muslim group born between the late 1970s and the early 1980s is a consequence of the circular banning Islamic veils, since such a ban directly affects females and not males. Appendix Figures G1 and G2 show that these results still hold true when we use data from the EDP, although contrasts are less well estimated due to the smaller sample size.

Overall, the 1994 circular appears to have led to a significant fraction of female students in the Muslim group remaining engaged at school. This is consistent with the assumption that many students were caught between facing rejection either at home or at school when deciding whether to wear the veil. By releasing tension from the family side, the 1994 circular may have allowed many to persevere with their education, at least until the end of high school. In theory, our findings are also consistent with the assumption that some students wearing the veil were discriminated against in French schools before the ban. As discussed in Section 9, however, the proportion of veiled students in French schools was likely too small for the reduction of discrimination against them to account for the observed impact of the 1994 circular.

In Appendix E, we provide additional graphical evidence showing that the relative level of education of women in the Muslim group remained stable for cohorts who attended middle school and reached puberty after the 1994 circular was introduced but before the 2004 law was passed (i.e. cohorts born between 1983 and 1989), and reached slightly higher levels for the cohorts who reached puberty after the 2004 law (i.e. born between 1992 and 1998). We do not detect any similar improvement when we compare men in the Muslim and non-Muslim group before and after the 2004 law.<sup>22</sup> This analysis suggests that the 2004 law also contributed to improving the educational outcomes of Muslim female students, although to a lesser extent than the circular. As discussed earlier, by 2004 the ban on the veil had already become widespread in schools, which might help to explain why the impact of the 2004 law was diminished.

 $<sup>^{22}</sup>$ Our graphical analysis also shows no effect for cohorts who were already in high school when the 2004 law was passed (cohorts 1986-1989).

### 6 Regression analysis

The previous graphical analysis suggests that the 1994 circular coincided with a significant rise in the educational attainment of women in the Muslim group. To further test the robustness of this result (and explore heterogeneous effects across different subgroups), this section develops a more parsimonious regression model wherein we assume that the educational attainment of student i from birth cohort c (denoted  $Y_{i,c}$ ) can be written,

$$Y_{i,c} = \alpha Muslim_i + \beta Muslim_i \times T_c + \theta_c + X_{i,c}\Phi + \varepsilon_{i,c}, \tag{3}$$

where  $Muslim_i$  is a dummy variable indicating that i is in the Muslim group.  $T_c$  is either a dummy variable indicating that individual i was born after 1979 (i.e. aged 14 years or below at  $t_0=1994$ ), or a dosage variable equal to 0, 0.25, 0.50, 0.75 or 1 depending on whether an individual was aged 15 years or above, 14 years, 13 years, 12 years or 11 years or below at  $t_0=1994$ , respectively. The dosage specification captures the proportion of years spent in middle school after the circular was issued. The  $\theta_c$  variable represents a full set of cohort fixed effects while  $X_{i,c}$  represents a set of control variables including a full set of department of birth fixed effects, survey fixed effects, father's nationality fixed effects as well as a dummy indicating father's occupational status (manual and low-skilled non-manual occupation vs. skilled non-manual occupation). The  $\varepsilon_{i,c}$  variable represents the unobserved determinants of educational achievement. The main parameter of interest is  $\beta$  and its identification relies on the assumption that the variation in average  $\varepsilon_{i,c}$  across cohorts are the same for the Muslim and non-Muslim groups. In line with our identification assumption, Table B4 in the online Appendix shows no significant variation across treated and control cohorts in the difference in students' geographical and social background variables across Muslim and non-Muslim groups. Table B4 also shows that there is no specific decline in the proportion of Muslim women respondents in the cohorts that went to middle school after the circular, which is consistent with the idea that the circular did not coincide with any significant out-migration flows of Muslim female students to the country of origin of their parents.<sup>23</sup> Standard errors are clustered at the department of birth × father's nationality at birth level, so as to account

<sup>&</sup>lt;sup>23</sup>Using the longitudinal dimension of the LFSs conducted in the 1990s, we were also able to check that the 1994 circular did not coincide with any specific increase in the out-migration flow of Muslim families (or of their daughters) to their home countries (Appendix Table B5).

for potential correlation of residuals within groups of individuals with a similar background.<sup>24</sup>

The first two columns of the Panel A of Table 1 show the regression results when we use the same female sample as Figure 1A and use high school graduation as the dependent variable. Column (1) corresponds to the specification where  $T_c$  is a dummy variable, while column (2) corresponds to the specification where  $T_c$  is a dosage variable. This latter specification is our preferred one, since it seems a better proxy of the fraction of women reaching puberty at the time of the ban. Consistent with our previous graphical analysis, both specifications show a significant increase in the relative proportion of high school graduates for women in the Muslim group who reached puberty after the Ministry of Education asked schools to ban Islamic veils in 1994. The estimated effects vary from 7.2 percentage points to 7.8 percentage points depending on the specification (which corresponds to an increase of about 15% in high school graduation rates). The last two columns of Panel A replicate this regression analysis using the male sample. Consistent with our graphical analysis, the regression results show no significant variation in the relative proportion of high school graduates among Muslim group men who reached puberty after the 1994 circular. <sup>25</sup> In Appendix Table B6, we pool the male and female samples and use a triple-difference specification where the impact of the circular is given by the triple interaction between our post-treatment variable  $(T_c)$ , a Muslim group dummy and a female dummy. The identifying assumption is that in the absence of the circular, differences in educational achievement between female students in the Muslim and non-Muslim groups would have evolved like those of male students. In line with our previous results, this model provides us with estimated impacts of the circular on high school graduation that are highly significant and consistent with the double-difference estimates in Table 1 (see online Appendix Table B6, columns 1 and 2).

Panel A focuses on the impact of the 1994 ban on the proportion of high school graduates in successive cohorts. This dependent variable can be measured on samples of individuals aged 21 and above, but it is only a proxy for the total number of years of education com-

 $<sup>^{24}</sup>$ We have checked that we obtain similar results when we do not cluster standard errors and when we instead use robust standard errors.

<sup>&</sup>lt;sup>25</sup>It is possible to augment model 3 with variables measuring the proportion of years spent in high school (rather than middle school) after the circular was issued. This augmented model does not reveal any differential effects of the proportion of years spent in high school after the 1994 circular on the educational level of Muslim and non-Muslim students, consistent with our graphical findings (regression results available upon request). The same results hold true when we focus on younger cohorts and analyze the effects of the proportion of years spent in high school after the 2004 law.

pleted and for the final level of education attained by students in each cohort. Panel B shows the result obtained when we focus on respondents aged 24 and above and when we use a more comprehensive measure of the final level of education attained by individuals as the dependent variable. This variable is defined as follows: 0 if the person left school without a diploma; 1 if the person left school with a end-of-middle-school diploma (Diplôme National du Brevet, DNB); 2 if the person left school with a secondary vocational diploma (Certificat d'Aptitudes Professionnelles or Brevet d'Enseignement Professionnel, CAP or BEP); 3 if the person left school with a high school certificate (Baccalauréat); 4 if the person left education with a degree that corresponds to 2 years of higher education (Brevet Technicien Supérieur or Diplôme Universitaire Technologique, BTS or DUT); 5 if the person left education with a degree that corresponds to more than 2 years of higher education.<sup>26</sup>

The regression results confirm that the 1994 circular was followed by a very significant increase in the relative level of education attained by women in the Muslim group. The estimated effect ( $\beta$ =0.17) corresponds to an increase of about 16% of a standard deviation of the dependent variable. The last two columns replicate this regression analysis using the male sample and again we detect no significant effect on the level of education achieved by those in the Muslim group. Again, when we pool the male and female sample and use a triple-difference specification, we obtain estimates of the impact of the circular on educational achievement that are significant and consistent with the double-difference estimates in Table 1 (see online Appendix Table B6, columns 3 and 4).

To further test the robustness of our results, Tables B7 and B8 show the results of the replication of our double-difference and triple-difference analyses when we remove from the sample individuals in the non-Muslim group whose father has a high occupational status, and thus restrict the control group to non-Muslim group individuals with a father with a relatively low occupational status (i.e., manual laborer, farmer or routine clerk). This approach is motivated by the fact that the vast majority (i.e., about 78%) of individuals in the Muslim group have a father with a relatively low professional status. Generally speaking, the main results remain similar between this more constrained specification and the unconstrained one.

Previous literature has also found that peers' perceptions have large effects on student outcomes. Bursztyn and Jensen [2015], for example, find that student performance decreases

<sup>&</sup>lt;sup>26</sup>These categories are obtained directly from the variable DDIPL in the LFS. We checked that a one-unit increase in this measure of educational attainment is associated with an average wage increase of about 15%.

by 24% when the identity of the top scorers in a class is made public, a result driven by students' aversion to being recognized as a high achiever. Similar effects can be seen in Bursztyn et al. [2017], in which single women are shown to disengage from career-building actions so as to avoid signaling undesirable personality traits to potential partners – the revealing of career-focused desires saw a reduction of around  $0.8\sigma$  when participants were observed by potential partners. While it is difficult to directly compare our results with these studies, the literature shows that concern with one's social image is of great importance to students and can have a decisive influence on their academic performance.

Finally, Appendix E provides additional regression results focusing on the 1983-1998 cohorts and confirms that the educational attainment of women in the Muslim group increased somewhat further for the cohorts that reached puberty after 2004, which is consistent with our previous graphical analysis. When we use a specification where the effect of the law is captured by a dosage variable equal to 0, 0.25, 0.50, 0.75 or 1 depending on whether an individual was aged 15 years or above, 14 years, 13 years, 12 years, or 11 years or below in 2004, the estimated effect of the law on high school graduation is 3.9 percentage points, namely positive, but twice as small as the estimated effect of the circular. Once again, we interpret this weaker effect as a consequence of the law coming 10 years after the circular, at a time when the norm of not wearing the veil was already widely spread. As mentioned above, official reports to the Senate and to the Ministry of Education confirm that there were far fewer conflicts between families and schools after the law than after the circular. Another potential reason for the stronger effect of the circular is that its implementation was more flexible and had better support from the pedagogical teams.

It should be noted that our finding of a positive effect of the law (even if small) is in apparent contradiction with those of Abdelgadir and Fouka [2020]. The authors use the 2005-2012 LFSs to compare students born just before 1986 and from 1986 onwards (i.e. who reached age 19 before and after 2004) and find a decline in the proportion who completed some level of secondary education. Appendix Tables F1 and F2 replicate Abdelgadir and Fouka [2020] main analyses using their specification and different LFS waves. When using the authors' specifications and the set of 2005-2012 surveys (as they do), we find that our results exactly coincide with theirs, however we find that this effect is not robust when using the 2005-2019 surveys, i.e. a sample size twice as large. Using the full set of available surveys seems to help eliminate the sampling variability that confounds cohort analysis when using the smaller

2005-2012 sample.<sup>27</sup> Additionally, it is not clear to us why there should be a significant break between the 1985 and 1986 cohorts. Both cohorts spent most of their secondary school years in a context where wearing the veil was prohibited (due to the circular). Even assuming that the law led to an increase in the rigor of the ban enforcement, it affected these two cohorts only marginally (at the very end of their secondary schooling) and in similar ways, since in the mid-2000s around 50% of Muslim group women aged 19 were still in secondary education. As a matter of fact, if we were to compare cohorts that completed high school before and after 2004, it seems more appropriate to choose the 1984 (or even 1983) cohort as the cut-off, rather than 1985. As shown in Appendix F, however, the main results in Abdelgadir and Fouka [2020] are not robust to the use of the 1984 (or 1983, or even 1986) cohort as the cut-off.

# 7 The role of religion and tradition: additional explorations

In the previous sections, we focused on French-born women whose fathers' nationality at birth was from countries with a Muslim majority, namely either a Middle Eastern country, a Maghreb country, or another African country. As mentioned above, the TeO survey shows that more than 80% of these women had a Muslim father. On closer examination, however, this proportion is about twice as high for the subgroup of women whose fathers are from the Maghreb or the Middle East (90%) as for the subgroup whose fathers are from another African country (50%). If the rise in women's education in the Muslim group after the 1994 circular is indeed related to their father's religion (and not simply to their non-European origin, for example), we should therefore observe a sharper rise in educational attainment for women whose fathers are from the Maghreb or Middle East than for those whose fathers are from another African country. Table 2 confirms that this is the case. Column (1) of this table shows the results of replicating our basic regression analysis when we distinguish between women whose fathers are from the Maghreb or Middle East regions and women whose fathers are from other areas of Africa. This column shows that the estimated increase in education for women in the first subgroup is twice as high as those in the second subgroup, although the difference between the two estimated effects is not significant at standard level

 $<sup>^{27}</sup>$ In addition to using all available LFS surveys, there are other differences between our preferred specifications and those of Abdelgadir and Fouka [2020] which are discussed in Appendix F.

due to the small number of observations.<sup>28</sup>

Assuming that the effects of the 1994 circular reflect an easing of tensions between parents and daughters over the wearing of the veil, these effects should also be stronger in families most attached to tradition. To test this assumption, we use mothers' housewife status as an indicator for attachment to tradition, comparing women whose mothers never worked with women whose mothers worked at some point in their lives. In traditional Muslim societies, there is an expectation for women to work as housewives, and many cannot easily work outside the home without their husbands' consent. The TeO survey confirms that Muslim families in which the mother never worked are on average much more attached to the wearing of the veil than families in which the mother worked at some point.<sup>29</sup> In this context, we expect the effect of the circular to be greater for women whose mothers were housewives. Table 2 (column 2) confirms that this is the case, although once again the difference between the two estimates is not significant at standard levels.

To test the importance of religion even more directly, we estimate for each individual the probability that their mother wore a veil<sup>30</sup> and investigate whether the increase in educational attainment observed after the 1994 circular was stronger for those whose mothers were more likely to wear a veil. Column (3) of Table 2 suggests that this is the case, showing that the increase in the level of education after the 1994 circular is stronger when we look at families where the probability that the mother wears a veil is higher. Consistent with previous evaluation, the estimated differential effect of the circular ( $\beta$ =0.38) corresponds to an increase of about 30% of a standard deviation of our measure of educational attainment.

As a final check on the role of religion and the robustness of our findings, we re-estimated Equation 3 using French-born women whose fathers' nationality at birth was neither French

<sup>&</sup>lt;sup>28</sup>Further explorations suggest that the effect of the circular is even stronger on the Middle East group than on the Maghreb one, consistent with the fact that the Middle East group corresponds to a more recent immigration wave, often from very conservative rural Turkish areas, who are much less integrated into French culture (see e.g. De Tapia [2009]).

<sup>&</sup>lt;sup>29</sup>For instance, the survey shows that, in our Muslim group, 26% of women who never worked wear the veil, compared to only 3.6% of those who worked at some point in their lives.

<sup>&</sup>lt;sup>30</sup>First, using TeO surveys and focusing on female respondents born between 1945 and 1960, we estimated a model where the dependent variable is a dummy indicating that the respondent wears a veil and where the independent variables are respondents' nationality, working status (i.e. housewife), and their partners' nationality and working status (e.g. skilled worker). Second, using the estimated coefficients, we estimate for each LFS respondent in our samples the predicted probability that her mother wears a veil. The effect of the predicted probability that a mother wears a veil on educational outcomes is identified under the maintained assumption that the mother's housewife status and nationality affect education outcomes only insofar as they explain whether the mother wears the veil .

nor from a predominantly Muslim country as a treatment group (rather than Muslim group women). Appendix Section D shows the result of this placebo test and confirms that the circular did not coincide with any significant changes in the relative level of education of these women, in line with the idea that among women whose fathers were not French, only women whose fathers were Muslim were affected by the ban.

Ultimately, our analysis of the heterogeneity of the estimated effects appear to be consistent with the idea that they reflect the diversity of families' relationship to the Muslim religion. As a complementary analysis we would ideally explore whether the 1994 circular reduced parent-child conflicts for the affected cohorts. However, we are not aware of any dataset that would allow us to conduct these analyses in a meaningful way.<sup>31</sup>

## 8 Long-term outcomes

In the previous sections, we have shown that the 1994 circular was followed by a significant improvement in the academic performance of female students in the Muslim group. Our goal now is to explore whether the circular has had longer-term consequences. By increasing the number of years spent in high school and university, we can speculate that the 1994 circular may have facilitated the integration of young women from the Muslim group into broader French society. By being exposed to new groups of friends and acquaintances, it is reasonable to assume that these women had a higher probability of marrying someone outside the Muslim group in the longer term. It is this hypothesis that we will first try to test. In a second step, we will also explore the impact of the circular on the labor market situation of women from the Muslim group.

One difficulty in these exercises is that the different cohorts born between, say, 1975 and 1986 are not observed at the same age in the surveys conducted between 2005 and 2019. For example, the cohort born in 1975 is observed between 30 and 44 years of age, while the cohort born in 1986 is observed between 19 and 33 years of age. This is problematic because age (or labor experience) has a very strong effect on the probability of being married or on the probability of being employed, especially in a country like France [OCDE, 2016]. To address this issue and neutralize age effects, we will restrict our working sample to respondents

<sup>&</sup>lt;sup>31</sup>The TeO survey provides interesting information about the different forms of discrimination that respondents may have experienced in school, but the sample size is too small to precisely and robustly identify changes from one birth cohort to the next.

born between 1975 and 1986 in the 30-33 age bracket, namely the only age group for which information is available in all cohorts born in this period. By neutralizing age effects, we must make the compromise of dividing the size of our working sample by about six (from around 100,000 to around 15,000).

Table 3 focuses on this new working sample and shows the results of a regression analysis where the dependent variables are respondents' educational attainment, as well as variables indicating whether respondents are married, whether they are married to someone in the Muslim group or to someone in the non-Muslim group, and their number of children. As in our previous analyses, the main independent variable is the interaction between a Muslim group dummy and a dosage variable equal to 0, 0.25, 0.50, 0.75 or 1 depending on whether a respondent was aged 15 years or above, 14 years, 13 years, 12 years or 11 years or below at  $t_0$ =1994, respectively, and using a full set of cohort fixed effects and father's nationality at birth fixed effects as control variables. For each dependent variable, the estimated impact of the interacted independent variable captures the change in the gap between the Muslim and non-Muslim groups across cohorts who attended middle school (and reached puberty) before and after the 1994 circular.

When we focus on female respondents (Table 3, panel A), this regression analysis first confirms that the 1994 circular coincides with a significant improvement in the level of education of the Muslim group relative to the non-Muslim group in this subsample. Specifically, the first column shows that the difference in educational attainment (as measured by the 0 to 5 scale described above) between women in the Muslim and non-Muslim groups falls by about -0.36 for post-1983 cohorts compared to pre-1980 cohorts, representing a decrease of about 20% of a standard deviation. Our new working sample is smaller than the one used in the previous sections, but the effect of the 1994 circular on educational attainment remains highly significant and similar in magnitude. Columns 2 to 5 of the same panel reveal that this rise in the level of educational attainment of women in the Muslim group coincides with a significant increase in their probability of being married (+13.3 percentage points, which corresponds to a 23% increase in this probability) as well as in their number of children. Also, the rise in the probability of being married is mostly driven by a significant rise in the probability of being married to a person of non-Muslim origin (+9.1 percentage points, which corresponds to a doubling of this probability), namely a significant rise in the

probability of mixed marriages.<sup>32</sup> These results are in line with the idea that the circular contributed to an expansion of the pool of potential spouses (especially non-Muslim) for young women in the Muslim group. This may be due to the circular leading to them staying longer in higher education and integrating into new friendship networks, or perhaps because, as a result of not wearing the veil and being more highly educated, they found it easier to establish relationships with new people outside the family circle.

Panel B of Table 3 shows the results of replicating this regression analysis on men. We find that the circular coincides with a small rise in the relative level of educational attainment of Muslim group men, but (consistent with previous analysis) the effect is modest and not statistically significant. We also find a significant rise in their probability of being married, albeit of a smaller magnitude than that observed for women. This increase likely has some of the same determinants as that observed for Muslim group women since anything that favors heterogamous marriages for a group of women also mechanically favors heterogamous marriages for men in the same group. As it happens, the increase in the probability of non-mixed marriage is similar for Muslim group men and women.<sup>33</sup>

We further explored whether the circular was followed by changes in labor market outcomes (see Table 4). We do not find any significant net effect on labor market participation, employment or wages, as measured at ages 30-33. However, several forces tend to cancel each other out. On the one hand, the 1994 circular is followed by an increase in educational attainment of Muslim group women, which likely pushes up their employment probability and wages. On the other hand, as we have seen, the 1994 circular is followed by an increase in their probability of being married and in the number of dependent children at age 30-33, which likely has negative effects on their labor market outcomes at that same age.<sup>34</sup> In the end, by simultaneously improving the level of education and the degree of marital integration of young women in the Muslim group, the circular does not seem to be associated with any

<sup>&</sup>lt;sup>32</sup>In Table 3, the variable "Spouse origin is Muslim" indicates whether the nationality of the father of the spouse is from a predominantly Muslim country and "Spouse origin is non-Muslim" indicates whether the nationality of the father of the spouse is from another country (not predominantly Muslim).

<sup>&</sup>lt;sup>33</sup>Other externalities are possible in that the increase in marriages of Muslim group women to non-Muslim group men likely contributes to additional marriage opportunities between Muslim group men and non-Muslim group women.

<sup>&</sup>lt;sup>34</sup>In addition, since we are working with a fixed age, the work experience of young women in the Muslim group is also (mechanically) negatively correlated with their level of educational attainment (i.e. more time in full-time study implies less time in the labor market at any given age), which represents another negative factor for their labor market outcomes at any given age.

major change in their labor market integration at age 30-33. However, there is evidence of a change in their occupational choices. Specifically, women from the Muslim group who entered middle school after the circular appear to be more likely to work in the public sector than those who finished their middle-school years after the circular. In France, public sector employees (e.g. civil servants) are legally required to not express their religious beliefs nor to wear religious symbols (such as a headscarf or Islamic veils).<sup>35</sup> Hence, the neutrality imposed on public sector employees appears to be less of an obstacle for the cohorts who attended middle school after the circular than for those attending just before.

#### 9 Discussion and conclusion

In this paper, we first showed that the difference in probability of high school graduation between French-born women with Muslim and non-Muslim backgrounds decreased significantly over the cohorts born between the early 1970s and the late 1980s, whereas the same differential remained stable for men. We further showed that the increase in the relative proportion of high school graduates among women with a Muslim background occurs mostly for cohorts who attended middle school and reached puberty just after the 1994 ministerial circular, namely after the French Ministry of Education officially asked public schools to ban ostentatious religious symbols, and in particular, Islamic veils.

Qualitative surveys conducted among young women from the Muslim group in the late 1980s suggest that the majority did not wish to wear a veil [Lacoste-Dujardin, 1996]. At the same time, middle and high school students who wore the veil were far from a homogeneous group: some were strongly attached to the wearing of the Islamic veil, while others wore it to please their parents [Gaspard and Khosrokhavar, 1995]. The prohibition of Islamic veils in schools likely negatively affected the educational outcomes of students who were attached to wearing them. In contrast, the prohibition likely positively affected the educational outcomes of students who preferred not to wear a veil, but lived with families who wished them to wear one. Before the ban, some students in this last group wore a veil while others did not, but the ban removed family pressure to wear the veil for all, with the likely result of more successful schooling.

<sup>&</sup>lt;sup>35</sup>To be clear, wearing an Islamic headscarf exposes workers to the possibility of dismissal. For example, a Muslim childcare worker employed by a small city of the Paris region (Guyancourt) was fired in 2001 because she was wearing a headscarf.

In this framework, one simple reason why positive effects dominate (and negative effects appear so weak) may simply be that very few students were strongly attached to wearing the veil at the beginning of the 1990s.<sup>36</sup> In fact, based on the 2004 report to the Senate [Rapport d'Information au Sénat, 2004] and the 2005 report to the Ministry of Education [Ministère de l'éducation nationale de l'enseignement supérieur et de la recherche, 2005], there were only about 2,000 to 3,000 students wearing veils across all French secondary schools before the 1994 circular. The report to the Senate also indicates that these students were equally distributed across middle schools and high schools, meaning there were about 1,000 to 1,500 students wearing veils in middle schools in 1993-1994. Assuming that these middle school students were in either 8th or 9th grade (students enter 8th grade at age 13), this results in 500-750 veiled students per year and cohort at the time of the circular. As there were more than 400,000 female students per year-cohort in the early 1990s, and about 15% of them had a father whose nationality was from a Muslim country, we end up with a proportion of about 0.8% to 1.3% veiled students per cohort of students whose fathers had the nationality of a Muslim country.

The fact that there were so few students wearing a veil in French schools in the early 1990s also makes it unlikely that the positive effects of the ban were induced by a reduction in discrimination against these students. We cannot exclude the possibility that some veiled students were not treated fairly by their teachers and principals, particularly during the transition from middle school to high school.<sup>37</sup> Given the small number of these students, however, the effect of removing veil-related discrimination can hardly explain the positive effects that we identify. We also acknowledge that some students could continue to wear a veil outside the school, and only remove it within the school facilities, which may very well have been at the origin of a higher level of integration of students from the Muslim group at school.

Families who are uncomfortable with the rules in force in public schools do have the option of joining a private school, where the circular (and the law) banning the veil has no power. The TeO survey sheds some light on this issue by asking individuals if they had ever attended a private school outside their own public school district. The proportion of women in the

<sup>&</sup>lt;sup>36</sup>In their book, Gaspard and Khosrokhavar [1995] point out that in practice there were only a handful of veiled students in each of the schools they surveyed, even though they focused on schools with very large immigrant populations.

<sup>&</sup>lt;sup>37</sup>According to Brinbaum et al. [2010], about 25% of Muslims who have attended French schools believe they have suffered discrimination. In particular, many feel that they have been prevented from continuing their studies in the type of high school that they wished.

Muslim group who report having made such a choice is almost exactly the same for the precircular 1971-1979 cohorts (16%) and for the post-circular 1980-1987 cohorts (15%).<sup>38</sup> Moreover, only a very small minority of those who made this choice (less than 1%) report having done so for religious reasons. In the end, there is no evidence that the circular has caused any significant flight of students from the Muslim group to the private sector, in line with the idea that the circular has only had a dissuasive effect on a marginal number of Muslim families.

Over the last few decades, the level of education attained in France by female students from Muslim families has come considerably closer to that of female students from non-Muslim families. Our article shows that this narrowing of the gap has essentially coincided with the implementation of the 1994 ban on the Islamic veil in schools. In a country with a long-standing secular tradition, this regulation seems to have helped the new generation of Muslim group women to overcome the divide between their family and host cultures. During the same period, the educational gap between male students from Muslim families and other male students of the same cohorts has remained almost the same as it was thirty years ago.

Further research is needed to determine whether we would have obtained the same results in other contexts, time periods, or countries. As suggested by the recent contribution of Fouka [2020] on the German-speaking minority in the US after WWI, assimilation policies do not always succeed in improving the integration of the minorities that they target. Also, Shofia [2020] suggests that in countries with a Muslim-majority population, the wearing of the veil may provide a means for the inclusion of women into working life. Much remains to be understood about how to better help present-day migrants and their children to build a successful life when navigating a context of contrasting backgrounds and cultures.

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<sup>&</sup>lt;sup>38</sup>As mentioned above, there were no private Muslim schools in France at the time of the circular, but there is a long tradition of Muslim students attending private Catholic schools, especially in disadvantaged areas. See for example Mazzella [1997].

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### **Tables**

Table 1: Effect of 1994 circular on educational outcomes

	(1)	(2)	(3)	(4)
Panel A: high school graduation				
$Muslim \times 1\{aged \le 14 \text{ at } t_0\}$	0.072***		0.023	
	(0.015)		(0.015)	
$Muslim \times dosage$		0.078***		0.024
		(0.015)		(0.016)
Dep. var. non-Muslim 1971-79	0.663	0.663	0.578	0.578
Dep. var. Muslim 1971-79	0.532	0.532	0.448	0.448
R2	0.088	0.088	0.093	0.093
N	100164	100164	95770	95770
Panel B: educational attainment				
$Muslim \times 1{aged \le 14 at t_0}$	0.168***		0.051	
	(0.049)		(0.052)	
$Muslim \times dosage$		0.199***		0.064
		(0.051)		(0.056)
Dep. var. non-Muslim 1971-79	3.206	3.206	2.969	2.969
Dep. var. Muslim 1971-79	2.632	2.632	2.332	2.332
R2	0.129	0.129	0.123	0.123
N	91170	91170	86819	86819

Notes: This table refers to our working samples of French-born individuals who were born between 1971 and 1990. All columns show the results of regressing the outcome variable on cohort, father's nationality at birth, individual's department of birth, and survey fixed effects, as well as a dummy indicating father's occupational status. Panel A refers to individuals aged 21 and above and uses as outcome a dummy variable indicating whether respondents graduated from high school. Panel B refers to individuals aged 24 and above and uses as outcome variable individual's final level of educational attainment measured in a 0 to 5 scale (from 0=no diploma to 5=college graduation). Columns (1) and (2) use the subsample of women, while columns (3) and (4) use the subsample of men. Columns (1) and (3) include and report the interaction between a Muslim dummy and a dummy indicating that the respondent was aged 14 years or below at  $t_0 = 1994$ . Columns (2) and (4) include and report the interaction between a Muslim dummy and a dosage variable equal to 0, 0.25, 0.50, 0.75 or 1, depending on whether individuals were aged 15 years or above , 14 years, 13 years, 12 years or 11 years below at  $t_0$ . Standard errors, reported in parentheses, are clustered at the individual's department of birth  $\times$ father's nationality at birth level. Significance levels:  $^{***}$  < 0.01,  $^{**}$  < 0.05,  $^{*}$  < 0.1. Source: INSEE, LFS 2005-2019.

Table 2: Effect of 1994 circular on educational attainment: heterogeneity analysis

	(1)	(2)	(3)
Father's origin			
Maghreb or Middle East father $\times$ dosage	0.213***		
	(0.055)		
Rest of African father $\times$ dosage	0.101		
	(0.136)		
Father's origin/mother's housewife status			
Muslim father/housewife × dosage		0.311***	
,		(0.086)	
Muslim father/working mother $\times$ dosage		0.234***	
		(0.070)	
Predicted prob. of having a mother who wears a veil			
Pr(mother wears a veil=1) × dosage			0.386**
11(11001101 1100110 01 1011 1) // 000000			(0.153)
			(= 100)
R2	0.129	0.135	0.136
N	91170	77589	75677

Notes: This table refers to our working samples of French-born individuals aged 24 and above who were born between 1971 and 1990. The table shows the coefficients of the interactions between variables capturing individuals' exposure to treatment (i.e. family proximity to Islam) and a dosage variable equal to 0, 0.25, 0.50, 0.75 or 1, depending on whether individuals were aged 15 years or above, 14 years, 13 years, 12 years or 11 years or below at  $t_0 = 1994$ . Column (1) shows the result when exposure to treatment is captured by father's nationality at birth (Maghreb or Middle East vs Rest of Africa). Column (2) shows the result when exposure to treatment is captured by mother's housewife status. Column (3) shows the result when exposure to treatment is captured by the predicted probability of having a mother who wears a veil. Predicted probabilities in column (3) are performed in two steps. First, we estimate the probability that women wear a veil using the TeO survey (and the sample of individuals born between 1945 and 1960). Second, using the estimated coefficients, we predict the probability that mothers wear a veil in the LFS sample. All regressions control for birth cohort, individual's department of birth, survey, and father's nationality at birth fixed effect, as well as for a dummy indicating father's occupational status.

Table 3: Effect of 1994 circular on marriage market outcomes and number of children at age 30-33

			Spouse	origin	
	Educ. (1)	Married (2)	Non-Mus. (3)	Mus. (4)	Children (5)
Panel A: women					
$Muslim \times dosage$	0.359***	0.133***	0.091***	0.042	0.191***
	(0.115)	(0.031)	(0.028)	(0.029)	(0.071)
Dep. var. non-Muslim 1975-79	3.269	0.436	0.423	0.013	1.181
Dep. var. Muslim 1975-79	2.511	0.564	0.16	0.404	1.261
R2	0.136	0.036	0.037	0.262	0.065
N	16504	16504	16504	16504	16504
Panel B: men					
$Muslim \times dosage$	0.122	0.101***	0.066**	0.036	0.036
	(0.115)	(0.035)	(0.027)	(0.032)	(0.076)
Dep. var. non-Muslim 1975-79	2.996	0.336	0.327	0.009	0.771
Dep. var. Muslim 1975-79	2.230	0.415	0.13	0.285	0.772
R2	0.128	0.037	0.036	0.212	0.050
N	15701	15701	15701	15701	15701

Notes: This table refers to French-born individuals aged between 30 and 33 who were born between 1975 and 1986. This table shows the results of regressing several outcome variables on the interaction between a Muslim dummy and a dosage variable equal to 0, 0.25, 0.50, 0.75 or 1, depending on whether individuals were aged 15 years or above, 14 years, 13 years, 12 years or 11 years or below at  $t_0 = 1994$ . All regressions control for birth cohort, father's nationality at birth, individual's department of birth, and survey fixed effects, as well as for a dummy indicating father's occupational status. The table reports the estimated coefficient of the interaction between the Muslim dummy and the dosage variable. Column (3) uses as a dependent variable a dummy indicating that the spouse's father's nationality at birth is from a predominantly Muslim country whereas column (4) uses a dummy indicating that the spouse's father's nationality at birth is from another nationality (or is missing). Standard errors, reported in parentheses, are clustered at the individual's department of birth × father's nationality at birth level. Significance levels: \*\*\* < 0.01, \*\* < 0.05, \* < 0.1. Source: INSEE, LFS 2005-2019.

Table 4: Effect of 1994 circular on labor market outcomes at age 30-33

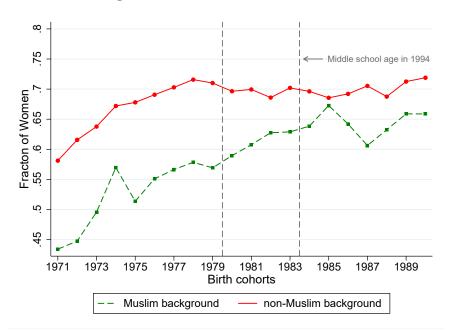
	Labor market part.	Employed	log (wage)	Public employee
	(1)	(2)	(3)	(4)
Panel A: women				
$Muslim \times dosage$	-0.055	-0.001	-0.017	0.063*
	(0.035)	(0.038)	(0.052)	(0.036)
Dep. var. non-Muslim 1975-79	0.845	0.774	7.217	0.296
Dep. var. Muslim 1975-79	0.699	0.540	7.167	0.217
R2	0.038	0.050	0.090	0.020
N	16504	16504	11699	12535
Panel B: men				
$Muslim \times dosage$	0.003	0.041	-0.008	-0.014
	(0.024)	(0.034)	(0.035)	(0.029)
Dep. var. non-Muslim 1975-79	0.956	0.886	7.438	0.159
Dep. var. Muslim 1975-79	0.905	0.713	7.331	.122
R2	0.012	0.032	0.083	0.021
N	15701	15701	12106	13489

Notes: This table refers to French-born individuals aged between 30 and 33 who were born between 1975 and 1986. This table shows the results of regressing several outcome variables on the interaction between a Muslim dummy and a dosage variable equal to 0, 0.25, 0.50, 0.75 or 1, depending on whether individuals were aged 15 years or above, 14 years, 13 years, 12 years or 11 years or below at  $t_0 = 1994$ . All regressions control for birth cohort, father's nationality at birth, individual's department of birth, and survey fixed effects, as well as for a dummy indicating father's occupational status. The table reports the estimated coefficient of the interaction between the Muslim dummy and the dosage variable. Standard errors, reported in parentheses, are clustered at the individual's department of birth  $\times$  father's nationality at birth level. Significance levels: \*\*\* < 0.01, \*\* < 0.05, \* < 0.1. Source: INSEE, LFS 2005-2019.

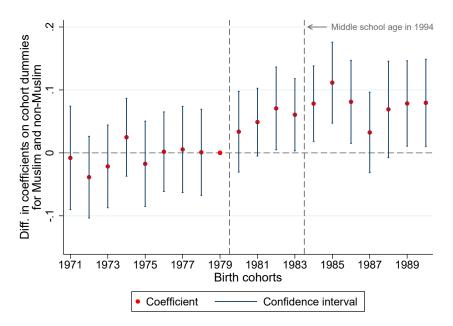
### **Figures**

Figure 1: High school graduation rates for women reaching puberty around the time of issue of the 1994 circular

(A) High school graduation rates of women with Muslim and non-Muslim backgrounds.



(B) Estimated differences between women with Muslim and non-Muslim backgrounds.



Notes: The top figure displays the fraction of French-born women, aged 21 or above, who graduated from high school, for cohorts born between 1971 and 1990. The solid (dashed) line refers to the Muslim (non-Muslim) group. The bottom figure displays the estimated difference in high school graduation probability between Muslim and non-Muslim groups obtained from regressing a high school graduation dummy on a full set of interactions between the Muslim dummy and controlling for department of birth, survey date and father's nationality at birth fixed effects, as well as a dummy indicating father's occupational

### For Online Publication

### Appendix A Circulaire 1649 du 20 septembre 1994.

Texte adressé aux recteurs, aux inspecteurs d'académie, directeurs des services départementaux de l'Education Nationale et aux chefs d'établissement.

Neutralité de l'enseignement public : port de signes ostentatoires dans les établissements scolaires.

Depuis plusieurs années, de nombreux incidents sont intervenus dans les établissements scolaires, à l'occasion de manifestations spectaculaires d'appartenance religieuse ou communautaire.

Les chefs d'établissements et les enseignants ont constamment manifesté leur souhait de recevoir des instructions claires.

Il m'a donc paru nécessaire de vous apporter les précisions suivantes.

En France, le projet national et le projet républicain sont confondus autour d'une certaine idée de la citoyenneté. Cette idée française de la nation et de la République est, par nature, respectueuse de toutes les convictions, en particulier des convictions religieuses, politiques et des traditions culturelles. Mais elle exclut l'éclatement de la nation en communautés séparées, indifférentes les unes aux autres, ne considérant que leurs propres règles et leurs propres lois, engagées dans une simple coexistence. La nation n'est pas seulement un ensemble de citoyens détenteurs de droits individuels. Elle est une communauté de destin.

Cet idéal se construit d'abord à l'école. L'école est, par excellence, le lieu d'éducation et d'intégration où tous les enfants et tous les jeunes se retrouvent, apprennent à vivre ensemble et à se respecter. La présence, dans cette école, de signe et de comportement qui montreraient qu'ils ne pourraient pas se conformer aux mêmes obligations, ni recevoir les mêmes cours et suivre les mêmes programmes, serait une négation de cette mission. À la porte de l'école doivent s'arrêter toutes les discriminations, qu'elles soient de sexe, de culture ou de religion.

Cet idéal laïque et national est la substance même de l'école de la République et le fondement du devoir d'éducation civique qui est le sien.

C'est pourquoi il n'est pas possible d'accepter à l'école la présence de signes si ostentatoire

que leur signification est précisément de séparer certains élèves des règles de vie commune de l'école. Ces signes sont, en eux-mêmes, des éléments de prosélytisme, à plus forte raison lorsqu'ils s'accompagnent de remise en cause de certains cours ou de certaines disciplines, qu'ils mettent en jeu la sécurité des élèves ou qu'ils entraînent des perturbation dans la vie en commun de l'établissement.

Je vous demande donc de bien vouloir proposer aux conseils d'administration, dans la rédaction des règlements intérieurs l'interdiction de ces signes ostentatoires, sachant que la présence de signes plus discrets, traduisant seulement l'attachement à une conviction personnelle, ne peut faire l'objet des mêmes réserves, comme l'ont rappelé le Conseil d'État et la jurisprudence administrative.

Je vous demande aussi de ne pas perdre de vue que notre devoir est d'abord l'éducation.

Aucune entreprise éducative n'est concevable sans énoncé préalable d'une règle claire. Mais l'adhésion à la règle est souvent le résultat d'un travail de persuasion.

Les recteurs et inspecteurs d'académie soutiendront donc tout les efforts qui seront les vôtres pour convaincre au lieu de contraindre, pour rechercher des médiations avec les familles, et pour prouver aux élèves qui seraient en cause que notre démarche est une démarche de respect. L'accès au savoir est le moyen privilégié de la construction d'une personnalité autonome. Notre mission est de continuer de l'offrir à tous et à toutes.

Je vous prie de ne pas omettre d'informer toutes les familles des règlements intérieurs adoptés par les conseils d'administration des établissements.

Je vous prie de demander aux enseignants de toutes disciplines aux personnels d'éducation et à l'ensemble de vos équipes, d'expliquer aux élèves dont ils ont la charge ce double mouvement de respect des convictions et de fermeté dans la défense du projet républicain de notre pays.

Responsables de vos établissements, en liaison avec les équipes pédagogiques, représentants du ministre, je vous confirme que vous avez toute ma confiance pour rechercher le meilleurs rythme et les meilleures conditions d'applications de ces principes.

Annexe : Proposition d'article à insérer dans le règlement intérieur des établissements.

"Le port par les élèves de signes discrets manifestant leur attachement personnel à des convictions, notamment religieuses, est admis dans l'établissement. Mais les signes ostentatoires, qui constituent en eux-mêmes des éléments de prosélytisme ou de discrimination,

sont interdits. Sont interdits aussi les attitudes provocatrice, les manquements aux obligations d'assiduité et de sécurité, les comportements susceptibles de constituer des pressions sur d'autres élèves, de perturber le déroulement des activités d'enseignement ou de troubler l'ordre dans l'établissement."

### Appendix B Tables

Table B1: Characteristics of Muslim and non-Muslim, for cohorts born between 1971 and 1990

	V	Vomen		Men
	Muslim (1)	non-Muslim (2)	Muslim (3)	non-Muslim (4)
Baccalauréat(any)	0.594	0.680	0.480	0.592
Born in Paris department	0.093	0.036	0.105	0.036
Maghreb father	0.767	0.000	0.777	0.000
African father	0.135	0.000	0.128	0.000
Middle-eastern father	0.098	0.000	0.095	0.000
French mother	0.212	0.975	0.220	0.975
Muslim mother	0.779	0.006	0.766	0.005
Non-Muslim foreign mother	0.009	0.020	0.013	0.019
Skilled father	0.208	0.455	0.226	0.457
N	6204	93960	5604	90166

Notes: This table reports descriptive statistics for French-born individuals aged 21 or above and born between 1971 and 1990. Column (1) (resp. (2)) reports the mean of the different variables for women whose father's nationality at birth is from a predominantly Muslim (resp. French) country. Column (3) (resp. (4)) reports the mean of the different variables for men whose father's nationality at birth is from a predominantly Muslim (resp. French) country. Source: INSEE, LFS 2005-2019.

Table B2: Characteristics of Muslim and non-Muslim, for cohorts born between 1983 and 1998

	V	Vomen		Men
	Muslim (1)	non-Muslim (2)	Muslim (3)	non-Muslim (4)
Baccalauréat(any)	0.662	0.712	0.526	0.631
Born in Paris department	0.100	0.036	0.112	0.036
Maghreb father	0.653	0.000	0.669	0.000
African father	0.202	0.000	0.196	0.000
Middle-eastern father	0.145	0.000	0.135	0.000
French mother	0.239	0.966	0.251	0.967
Muslim mother	0.753	0.011	0.738	0.009
Non-Muslim foreign mother	0.007	0.023	0.011	0.024
Skilled father	0.269	0.483	0.266	0.488
N	3616	41934	3330	41710

Notes: This table reports descriptive statistics for French-born individuals aged 21 or above and born between 1983 and 1998. Column (1) (resp. (2)) reports the mean of the different variables for women whose father's nationality at birth is from a predominantly Muslim (resp. French) country. Column (3) (resp. (4)) reports the mean of the different variables for men whose father's nationality at birth is from a predominantly Muslim (resp. French) country. Source: INSEE, LFS 2005-2019."

Table B3: High school graduation probability, by gender and birth cohort

	Cohorts		Cohorts
	1971-1974		1987-1990
	(1)		(2)
Panel A: women			
Muslim (a)	0.491		0.637
	(0.017)		(0.015)
Non-Muslim (b)	0.625		0.705
· /	(0.003)		(0.004)
(a)-(b)	-0.134		-0.068
	(0.017)		(0.015)
$[(a) - (b)]_{t} - [(a) - (b)]_{t-1}$	,	0.066	,
P-value		0.003	
Panel B: men			
Muslim (a)	0.416		0.517
	(0.018)		(0.016)
Non-Muslim (b)	0.541		0.623
	(0.003)		(0.004)
(a)-(b)	-0.125		-0.107
	(0.018)		(0.016)
$[(a) - (b)]_{t} - [(a) - (b)]_{t-1}$	, ,	0.018	,
P-value		0.447	

Notes: This table shows the proportion of high school graduates among French-born individuals aged 21 or above, separately for women (panel A) and men (panel B). Column (1) displays results for individuals born between 1971 and 1974, while column (2) displays results for individuals born between 1987 and 1990. In each panel, row (a) refers to the Muslim group, row (b) to the non-Muslim group, and row (a)-(b) shows the difference between the Muslim and non-Muslim groups. The last two rows of each panel show the difference in (a)-(b) between the two groups of birth cohorts and its corresponding p-value. Standard errors are reported in parentheses. Source: INSEE, LFS 2005-2019.

Table B4: Balancing checks for cohorts born between 1971 and 1990

	Surve	y date	Skilled	father	Born i	n Paris	Female r	espondent
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Panel A: women								
$Muslim \times 1{aged \le 14 at t_0}$	-0.016		0.007		0.002			
	(0.455)		(0.015)		(0.004)			
$Muslim \times dosage$		0.341		0.018		-0.002		
		(0.486)		(0.017)		(0.005)		
N	100164	100164	93016	93016	99541	99541		
Panel B: men								
$Muslim \times 1{aged \leq 14 at t_0}$	-0.773*		0.008		0.000			
	(0.450)		(0.014)		(0.011)			
$Muslim \times dosage$		-0.843*		0.004		0.003		
		(0.456)		(0.016)		(0.014)		
N	95770	95770	89240	89240	95167	95167		
Panel C: men and female sample								
$Muslim \times 1{aged \le 14 at t_0}$	-0.372		0.008		0.001		-0.006	
	(0.302)		(0.012)		(0.005)		(0.009)	
$Muslim \times dosage$		-0.217		0.012		0.000		-0.001
		(0.325)		(0.014)		(0.007)		(0.010)
N	195934	195934	182256	182256	194708	194708	195934	195934

Notes: This table refers to our working samples of French-born individuals aged 21 and above who were born between 1971 and 1990. This table shows the results of regressing a series of pre-determined variables on birth cohort and father's nationality at birth fixed effect. Columns (1), (3), (5) and (7) include and report the interaction between a Muslim dummy and a dummy indicating that the respondent was aged 14 years or below at  $t_0 = 1994$ . Columns (2), (4), (6) and (8) include and report the interaction between a Muslim dummy and a dosage variable equal to 0, 0.25, 0.50, 0.75 or 1, depending on whether individuals were aged 15 years or above, 14 years, 13 years, 12 years or 11 years or below at  $t_0$ . Panel A (resp. B) displays results for women (resp. men). Panel C displays results for a sample that compresses both men and women. Survey date is a continuous integer variable indicating the time of the survey; Skilled father is dummy variable indicating whether the individual's father occupation was skilled non-manual; Born in Paris is a dummy variable indicating whether the individual was born in Paris; and Female respondent is a dummy variable indicating whether the individual is a women. Standard errors, reported in parentheses, are clustered at the individual's department of birth × father's nationality at birth level. Significance levels: \*\*\* < 0.01, \*\* < 0.05, \* < 0.1. Source: INSEE, LFS 2005-2019.

Table B5: Effect of 1994 circular on the probability of 15-18 years old women not responding to subsequent surveys and the fraction of female respondents in the household.

	Mising 2 <sup>nd</sup> LFS wave (1)	Mising 3 <sup>rd</sup> LFS wave (2)	Fraction of women in the household (3)
$Muslim \times 1\{survey year \ge 1994\}$	0.005 (0.031)	0.003 (0.041)	
$Muslim \times 1\{survey year \ge 1994\}$	,	,	0.039 $(0.032)$
Observations R-squared Dep var Muslim 1990-93 Dep var non-Muslim 1990-93	10,309 0.488 0.143 0.153	10,309 0.465 0.269 0.298	18,977 0.000 0.481 0.501

Notes: This table refers to a sample of French-born individuals who answered the first wave of the LFS between 1990 and 1999 and who were aged between 15-18. Columns (1) and (2) show the results of regressing the probability that the respondent did not appear in the  $2^{\rm nd}$  and  $3^{\rm rd}$  LFS waves, respectively, on cohort, father's nationality at birth, individual's department of birth, and survey fixed effects, as well as a dummy indicating father's occupational status. Results in these columns use a sample of women and report the interaction between a Muslim dummy and a dummy indicating that the respondent was surveyed for the first time in 1994 or later. Columns (3) shows the results of regressing the fraction of women aged between 15-18 in each household on cohort, father's nationality at birth, individual's department of birth, and survey fixed effects, as well as a dummy indicating father's occupational status. Results in this column report the interaction between a Muslim dummy and a dummy indicating that the household was surveyed for the first time in 1994 or later. Standard errors, reported in parentheses, are clustered at the individual's department of birth  $\times$  father's nationality at birth level for columns (1) and (2). Robust standard errors are reported in parentheses for Column (3) . Significance levels: \*\*\* < 0.01, \*\* < 0.05, \* < 0.1. Source: INSEE, LFS 1990-1999.

Table B6: Effect of 1994 circular on educational outcomes using a triple difference in differences strategy

	High school graduation		Educ. attainment	
	(1)	(2)	(3)	(4)
Female × Muslim × 1{aged $\leq$ 14 at t <sub>0</sub> }	0.052** (0.021)		0.125* (0.071)	
Female $\times$ Muslim $\times$ dosage		0.059*** (0.021)		0.146** (0.070)
R2 N	0.098 $195934$	0.098 $195934$	0.132 177989	0.132 $177989$

Notes: This table refers to our working samples of French-born individuals who were born between 1971 and 1990. All columns show the results of regressing the outcome variable on cohort, father's nationality at birth, individual's department of birth, and survey fixed effects, as well as a dummy indicating father's occupational status. We also include as control dummies for female  $\times$  father's nationality at birth, female  $\times$  cohort, and cohort  $\times$  father's nationality at birth. Columns (1) and (2) refers to individuals aged 21 and above and uses as outcome a dummy variable indicating whether respondents graduated from high school. Columns (3) and (4) refers to individuals aged 24 and above and uses as outcome a variable indicating individual's final level of educational attainment measured in a 0 to 5 scale (from 0=no diploma to 5=college graduation).  $1\{a \gcd \le 14 \ at \ t_0\}$  is a dummy indicating that the respondent was aged 14 years or below at  $t_0 = 1994$ . Dosage is a variable equal to 0, 0.25, 0.50, 0.75 or 1, depending on whether individuals were aged 15 years or above, 14 years, 13 years, 12 years or 11 years or below at  $t_0$ . Standard errors, reported in parentheses, are clustered at the individual's department of birth  $\times$  father's nationality at birth level. Significance levels: \*\*\* < 0.01, \*\* < 0.05, \* < 0.1. Source: INSEE, LFS 2005-2019.

Table B7: Effect of 1994 circular on educational outcomes, using as control group non-Muslim low-SES individuals

	Wo	men	M	en
	(1)	(2)	(3)	(4)
Panel A: high school graduation				
$Muslim \times 1{aged \le 14 at t_0}$	0.070***		0.020	
	(0.016)		(0.016)	
$Muslim \times dosage$		0.078***		0.022
		(0.017)		(0.016)
Dep. var. non-Muslim 1971-1979	0.560	0.560	0.457	0.457
Dep. var. Muslim 1971-1979	0.532	0.532	0.448	0.448
R2	0.024	0.024	0.018	0.018
N	52807	52807	50321	50321
Panel B: educational attainment				
$Muslim \times 1{aged \le 14 at t_0}$	0.153***		0.043	
	(0.051)		(0.053)	
$Muslim \times dosage$		0.185***		0.065
O		(0.055)		(0.056)
Dep. var. non-Muslim 1971-1979	2.808	2.808	2.547	2.547
Dep. var. Muslim 1971-1979	2.632	2.632	2.332	2.332
R2	0.034	0.034	0.025	0.025
N	48284	48284	45811	45811

Notes: This table refers to our working samples of French-born individuals who were born between 1971 and 1990. The control group in this table is compressed by low-SES non-Muslim individuals. Low-SES is defined by those whose father worked in a manual or low-skilled non-manual occupation. All columns show the results of regressing the outcome variable on cohort, father's nationality at birth, individual's department of birth, and survey fixed effects. Panel A refers to individuals aged 21 or above and uses as outcome a dummy variable indicating whether respondents graduated from high school. Panel B refers to individuals aged 24 or above and uses as outcome variable individual's final level of educational attainment measured on a 0 to 5 scale (from 0=no diploma to 5=college graduation). Columns (1) and (2) use the subsample of women, while columns (3) and (4) use the subsample of men. Columns (1) and (3) include and report the interaction between a Muslim dummy and a dummy indicating that the respondent was aged 14 years or below at  $t_0 = 1994$ . Columns (2) and (4) include and report the interaction between a Muslim dummy and a dosage variable equal to 0, 0.25, 0.50, 0.75 or 1, depending on whether individuals were aged 15 years or above, 14 years, 13 years, 12 years or 11 years or below at  $t_0$ . Standard errors, reported in parentheses, are clustered at the individual's department of birth  $\times$  father's nationality at birth level. Significance levels: \*\*\* < 0.01,  $^{**}$  < 0.05,  $^{*}$  < 0.1. Source: INSEE, LFS 2005-2019.

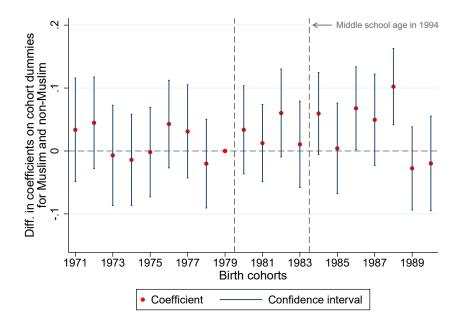
Table B8: Effect of 1994 circular on educational outcomes using a triple difference in differences strategy and low-SES non-Muslim individuals as control group

	High school graduation		Educ. attainmen	
	(1)	(2)	(3)	(4)
Muslim × 1{aged $\leq$ 14 at t <sub>0</sub> }	0.053** (0.022)		0.119* (0.072)	
$Muslim \times dosage$		0.059*** (0.023)		0.129* (0.072)
R2 N	0.030 $103128$	0.030 $103128$	0.039 94095	0.039 94095

Notes: This table refers to our working samples of French-born individuals who were born between 1971 and 1990. The control group in this tables is compressed by low-SES non-Muslim individuals. Low-SES is defined by those whose father worked in a manual or low-skilled non-manual occupation. All columns show the results of regressing the outcome variable on cohort, father's nationality at birth, individual's department of birth, and survey fixed effects. We also include as control dummies for female × father's nationality at birth, female  $\times$  cohort, and cohort  $\times$  father's nationality at birth. Columns (1) and (2) refers to individuals aged 21 or above and uses as outcome a dummy variable indicating whether respondents graduated from high school. Columns (3) and (4) refers to individuals aged 24 or above and uses as outcome a variable indicating individual's final level of educational attainment measured on a 0 to 5 scale (from 0=no diploma to 5=college graduation). 1{aged  $\leq$  14 at  $t_0$ } is a dummy indicating that the respondent was aged 14 years or below at  $t_0 = 1994$ . Dosage is a variable equal to 0, 0.25, 0.50, 0.75 or 1, depending on whether individuals were aged 15 years or above, 14 years, 13 years, 12 years or 11 years or below at  $t_0$ . Standard errors, reported in parentheses, are clustered at the individual's department of birth  $\times$  father's nationality at birth level. Significance levels: \*\*\* < 0.01, \*\* < 0.05, \* < 0.1. Source: INSEE, LFS 2005-2019.

## Appendix C Graphical analysis for cohorts of men reaching puberty at the time of the issue of the 1994 circular

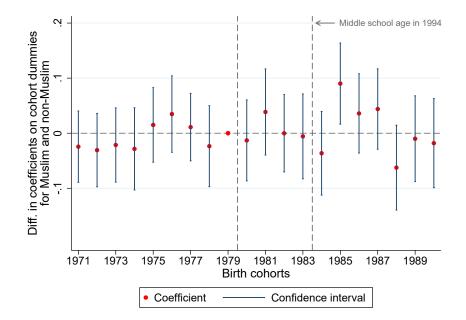
Figure C1: Estimated difference in high school graduation rates between men with Muslim and non-Muslim backgrounds reaching puberty around the time of issue of the 1994 circular



Notes: This figure shows the replication of Figure 1B for men in the Muslim and non-Muslim groups.

# Appendix D Graphical analysis comparing non-Muslim women and women whose father's nationality at birth was neither French nor from a Muslim country

Figure D1: Estimated difference in high school graduation rates between women with foreign non-Muslim and non-Muslim backgrounds reaching puberty around the time of the issue of the 1994 circular



*Notes:* This figure shows the replication of Figure 1B when comparing women with non-Muslim backgrounds and women whose father nationality at birth was neither French nor from a predominantly Muslim country.

Table D1: Effects of the 1994 circular on high school graduation, comparing non-Muslim women with French and non-French fathers

	(1)	(2)
Other foreign background $\times 1\{\text{aged} \leq 14 \text{ at } t_0\}$	0.017	
	(0.014)	
Other foreign background $\times$ dosage	,	0.018
		(0.015)
Dep. var. non-Muslim 1971-79	0.663	0.663
Dep. var. Muslim 1971-79	0.611	0.611
R2	0.089	0.089
N	98900	98900

Notes: This table refers to a working samples of French-born individuals aged 21 or above who were born between 1971 and 1990, and compares women whose father's nationality at birth was French with those whose father's nationality at birth was neither French nor Muslim. All regressions show the results of regressing a high school graduation dummy on birth cohort, father's nationality at birth, individual's department of birth, and survey fixed effect, as well as a dummy indicating father's occupational status. Columns (1) includes and reports the interaction between the other foreign background dummy and a dummy indicating that the respondent was aged 14 years or below (at most middle school age) at  $t_0 = 1994$ . Columns (2) includes and reports the interaction between the other foreign background dummy and a dosage variable equal to 0, 0.25, 0.50, 0.75 or 1, depending on whether individuals were aged 15 years or above, 14 years, 13 years, 12 years or 11 years or below at  $t_0$ . Standard errors, reported in parentheses, are clustered at the individual's department of birth × father's nationality at birth level. Significance levels: \*\*\*\* < 0.01, \*\*\* < 0.05, \* < 0.1. Source: INSEE, LFS 2005-2019.

## Appendix E Analysis for cohorts of women and men reaching puberty at the time of the issue of the 2004 law

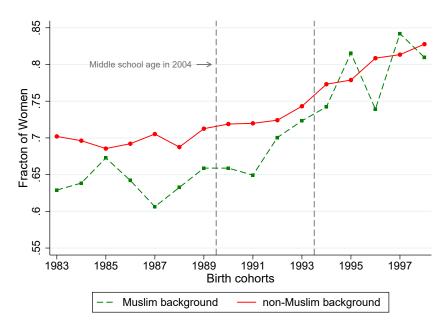
Table E1: Effect of 2004 law on educational outcomes

	Women		Men	
	(1)	(2)	(3)	(4)
$Muslim \times 1{\text{aged}} \le 14 \text{ at } t_0$	0.023		-0.007	
	(0.015)		(0.020)	
$Muslim \times dosage$		0.039**		0.001
		(0.019)		(0.028)
Dep. var. non-Muslim 1983-89	0.697	0.697	0.607	0.607
Dep. var. non-Muslim 1983-89	0.640	0.640	0.505	0.505
R2	0.086	0.086	0.098	0.098
N	45550	45550	45040	45040

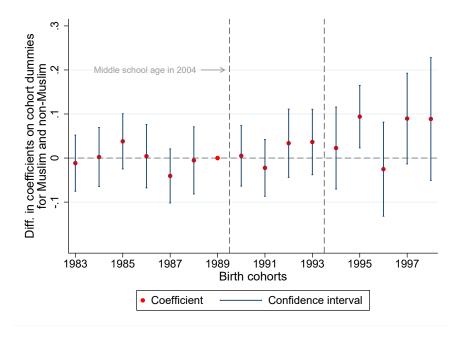
Notes: This table refers to a working samples of French-born individuals who were born between 1983 and 1998. Columns show the results of regressing whether respondents graduated from high school on cohort, father's nationality at birth, individual's department of birth, and survey fixed effects, as well as a dummy indicating father's occupational status. Columns (1) and (2) use the subsample of women, while columns (3) and (4) use the subsample of men. Columns (1) and (3) include and report the interaction between a Muslim dummy and a dummy indicating that the respondent was aged 14 years or below at  $t_0 = 2004$ . Columns (2) and (4) include and report the interaction between a Muslim dummy and a dosage variable equal to 0, 0.25, 0.50, 0.75 or 1, depending on whether individuals were aged 15 years or above, 14 years, 13 years, 12 years or 11 years or below at  $t_0$ . Standard errors, reported in parentheses, are clustered at the individual's department of birth × father's nationality at birth level. Significance levels: \*\*\*\* < 0.01, \*\*\* < 0.05, \* < 0.1. Source: INSEE, LFS 2005-2019.

Figure E1: High school graduation rates for women reaching puberty around the time of the issue of the 2004 law

(A) High school graduation rates of women with Muslim and non-Muslim backgrounds.

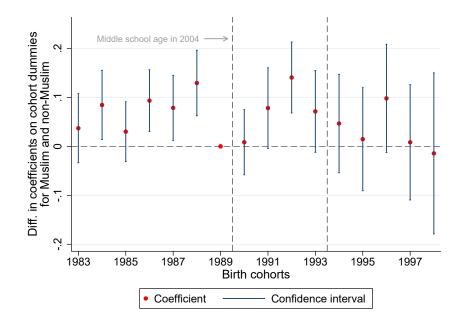


(B) Estimated differences between women with Muslim and non-Muslim backgrounds.



Notes: The top figure displays the fraction of French-born women, aged 21 or above, who graduated from high school, for cohorts born between 1983 and 1998. The solid (dashed) line refers to the Muslim (non-Muslim) group. The bottom figure displays the estimated difference in high school graduation probability between Muslim and non-Muslim groups obtained from regressing a high school graduation dummy on a full set of interactions between the Muslim dummy and cohort dummies and controlling for department of birth, survey date and father's nationality at birth fixed effects, as well as a dummy indicating father's occupational status. Cohorts within the vertical lines indicate the cohorts that reached puberty around the time of the of the issue of the 2004 law. Source: INSEE, LFS 2005-2019.

Figure E2: Estimated difference in high school graduation rates between men with Muslim and non-Muslim backgrounds reaching puberty around the time of the issue of the 2004 law



Notes: This figure shows the replication of Figure E1B for men in the Muslim and non-Muslim groups.

### Appendix F Robustness of the 2004 law evaluation to the use of alternative specifications

When we compare cohorts who spent their middle-school years and reached puberty before and after the 2004 law, we identify a positive effect on the educational attainment of Muslim group women, whereas no effect is found for men from the Muslim group (see Appendix E). This is in line with the idea that the law contributed to further improving the educational attainment of female students from the Muslim group, even though the impact is about half that of the 1994 circular. In this appendix, we explore the potential reasons for why this evaluation of the 2004 ban seems to produce a different result to those of Abdelgadir and Fouka [2020] (hereafter, AF). In this, the authors compare women who reached age 19 before and after 2004 and argue that there is a significant decline in the educational attainment and labor market outcomes of women from the Muslim group who reached age 19 after 2004 (i.e. born from 1986 onwards). In addition to focusing primarily on cohorts that attended middle school and reached puberty before and after 2004 (rather than reaching age 19 before and after 2004), there are several other differences between our approach and that of AF. The most notable are the following:

- We use all of the LFSs conducted between 2005 and 2019, whereas AF use the LFSs conducted between 2005 and 2012. The working sample obtained with the 2005-2019 surveys is more than twice as large as that working sample obtained with the 2005-2012 surveys. We prefer to use the largest possible sample, as it likely provides more reliable estimates.<sup>1</sup>
- AF cluster standard errors at the father's country of birth level (7 clusters) whereas we cluster at the father's nationality × department of birth level (about 350 clusters). We prefer not to cluster at the father's nationality (or country of birth) level, as 7 clusters is generally considered much too small a number to avoid downward bias in standard error estimates and excessive rejection of the no-effect null hypothesis [Cameron and Miller, 2015].
- In our preferred specification, we define the treatment not as a dummy variable but

<sup>&</sup>lt;sup>1</sup>Table F3, however, shows that the main results obtained with our specifications remained almost unchanged when using only the surveys conducted between 2005 and 2012, rather than all the surveys conducted between 2005 and 2019.

as a dosage variable proportional to the number of years that a cohort spent in middle school after the ban. In contrast, AF define the treatment as a dummy variable, indicating that respondents turned 19 after 2004 (i.e. were born from 1986 onwards). Students born in 1985 were 19 years old in 2004 and are implicitly assumed to have already left school by that time. However, according to the LFS, for cohorts born in the 1980s, more than 50% of Muslim group women were still in secondary education at age 19, both because of grade repetitions and because the normal age for obtaining a baccalauréat professionnel was actually 19 for these cohorts. Thus, even if one follows the AF model, it seems more appropriate to use the 1985 cohort as the first treated one (rather than the 1986 cohort).

In the remainder of this appendix, we explore whether AF's main results are robust to: (a) using the larger sample (with the full set of 2005-2019 surveys); (b) using robust standard errors rather than standard errors clustered at the father's country of birth level; and, (c) using the 1985 as the first treated cohort rather than the 1986 cohort.

### Effects on educational attainment

To start, Table F1 below reports the results of replicating the main results of AF's Table 1 using different specifications. Panel A replicates AF's Table 1 results, using their specification. We obtain exactly the same results, i.e. a significant negative impact on the educational attainment of Muslim group women born from 1986 onwards. Panel B replicates the same regression analysis as Panel A, except that we no longer cluster standard errors (and, instead, used robust standard errors). As expected, standard errors become about twice as large, but estimated effects remain significant at the 5% level. Panel C replicates the same analysis as panel A except that we use the 2005-2019 LFS sample (rather than 2005-12). This panel shows that results are not robust to this specification. Estimated effects become two to three times smaller than with the 2005-2012 sample. For two of the five models, estimated effects are not statistically significant at standard levels. Panel D replicates the same analysis as panel C, except that we use robust standard errors. Only one of the estimated effects remains significant at standard levels. Finally, panel E replicates the same regression analysis as panel A, except that we use robust standard errors and consider the 1985 cohort as the first treated cohort (rather than the last non-treated one, consistent with French institutions). Again, estimated effects become negligible and statistically non-significant. In fact, when we consider 1985 as the first treated cohort, we check that the effects all become non-significant even when we cluster the standard errors at the father's place of birth level. None of the results in Table 1 in AF are robust to using a slightly different cut-off.<sup>2</sup>

Generally speaking, the fact that estimated effects tend to vanish when we use the 2005-2019 sample (or when we use a different cut-off cohort) is suggestive that the effects found with the smaller 2005-2012 sample simply reflect sampling variability.<sup>3</sup>

#### Effects on labor market and marriage market outcomes

To move one step further, Table F2 below reports the results of replicating the main results of AF's Table 2, namely the impact of their treatment variable (being born after 1985) on the probability of being inactive in the labor market (column 1), being employed (column 2), living with parents (column 3), having children (column 4), and being married (column 5). Panel A replicates AF's result in their Table 2 using their specifications and their 2005-2012 sample. Once again, we obtain exactly the same results as AF. Panel B replicates the same analysis as panel A, except that we use robust standard errors. Four estimated effects out of five become non-significant at standard level and one estimated effect becomes marginally significant. Most results in AF's Table 2 are thus not robust to adjusting standard errors. Panel C replicates the same analysis in panel A, except that we use the full 2005-2019 LFS sample. All estimated effects becomes negligible, and only one out of five is marginally significant. Unsurprisingly, all effects are non-significant when we use both the larger sample and robust standard errors (panel D). Overall, the results in Table 2 are not robust to either the use of a larger sample or the use of robust standard errors. Finally, panel E replicates the same analysis as panel A, except that we use 1985 as the first treated cohort (rather than 1986) and robust standard errors. Again, all estimated effects become negligible and statistically non-significant.

<sup>&</sup>lt;sup>2</sup>We checked that the same result is obtained when using the 1983 (or even 1986) cohort as the last untreated cohort, rather than 1985. We again reach the same result when we drop cohorts 1985 and 1986 (the two with the least clear treatment status) from the working sample. This also suggests that there is no change in levels between pre- and post-treatment cohorts.

<sup>&</sup>lt;sup>3</sup>It should be noted that the effects estimated with the 2005-2012 surveys are not significantly different from those estimated with the 2005-2019 surveys, even though the former appear statistically significant and the latter not. It should also be emphasized that when we replicate the analysis in Table F1 on the sample of men, we find the same results as for women, i.e. no significant effect when using the 2005-2019 sample and/or when using robust standard errors.

#### Conclusion

To conclude, it seems that the most robust diagnosis is that there is no real decline in the educational attainment of Muslim group women for the cohorts born just before 1986 and from 1986 onwards, nor is there any longer-term impact on their trajectory. In a way, this is not surprising: if we compare the first cohort considered untreated (i.e. 1985) with the first cohort considered treated, they both spent most of their schooling in contexts where wearing the veil was prohibited by the school rules (due to the circular). Even if we assume that the 2004 law has led to an increase in the rigor of the application of the ban, these two cohorts were not impacted until the very end of their high school years. Moreover, the empirical strategy assessing this late potential increase in rigor should take into consideration that people born in 1985 were 19 years old, and more than 50% of Muslim group women were still in secondary school in 2004.

Table F1: Replication of Abdelgadir and Fouka [2020] results on seconday education (Table 1)

	(1)	(2)	(3)	(4)	(5)
Panel A: AF replication Muslim × Born after 1985	-0.0295*** (0.00776)	-0.0291*** (0.00771)	-0.0386*** (0.00343)	-0.0712*** (0.00805)	
Muslim father $\times$ Born after 1985	(0.00110)	(0.00111)	(0.00040)	(0.00000)	-0.0233*** $(0.00298)$
Muslim father & mother $\times$ Born after 1985					-0.0488*** (0.00776)
Observations	45265	45265	45265	45265	45265
Panel B: AF replication, using robust SE Muslim $\times$ Born after 1985	-0.0295** (0.0132)	-0.0291** (0.0132)	-0.0386** (0.0182)	-0.0712*** (0.0254)	
Muslim father $\times$ Born after 1985					-0.0233 $(0.0230)$
Muslim father & mother $\times$ Born after 1985					-0.0488** $(0.0212)$
Observations	45265	45265	45265	45265	45265
Panel C: AF replication, using LFSs 2005-18 Muslim $\times$ Born after 1985	$9 \ and \ clusterin \ -0.0167** \ (0.00550)$	ng SE at fathe -0.0128* (0.00530)	r's birthplace i -0.00315 (0.00196)	level -0.0144** (0.00430)	
Muslim father $\times$ Born after 1985	,	, ,	` '	` ,	0.00508 $(0.00386)$
Muslim father & mother $\times$ Born after 1985					0.00622 $(0.00507)$
Observations	110503	110503	110503	110503	90730
Panel D: AF replication, using robust SE an Muslim $\times$ Born after 1985	d LFSs 2005- -0.0167** (0.00808)	$   \begin{array}{r}     -0.0128 \\     (0.00810)   \end{array} $	-0.00315 $(0.00952)$	-0.0144 $(0.0150)$	
Muslim father $\times$ Born after 1985					$0.00508 \ (0.0147)$
Muslim father & mother $\times$ Born after 1985					0.00622 $(0.0133)$
Observations	110503	110503	110503	110503	90730
Panel E: AF replication, using robust SE, Li Muslim $\times$ Born after 1984	FSs 2005-12 a -0.00888 (0.0129)	nd 1985 as the -0.00902 (0.0129)	0.00176 (0.0178)	0.00663 (0.0241)	
Muslim father $\times$ Born after 1984	(0.0123)	(0.0123)	(0.0170)	(0.0241)	0.0108
Muslim father & mother $\times$ Born after 1984					(0.0227) $-0.00244$ $(0.0207)$
Observations	45265	45265	45265	45265	45265
Birth year FE	YES	YES	YES	YES	YES
Father's birthplace FE Survey year FE	YES NO	YES YES	YES YES	$_{ m YES}$ $_{ m YES}$	$_{ m YES}$ $_{ m YES}$
Age × Father	NO	NO	YES	YES	YES
Muslim-specific linear trend	NO	NO	NO	YES	NO

Notes: This table reports the results of replicating Table 1 in Abdelgadir and Fouka [2020] (AF). Panel A replicates results in AF. Panel B replicates AF's results, using robust standard errors. Panel C replicates AF's results, using LFSs 2005-19 and clustering standard errors at the father's birthplace level (as in AF). Panel D replicates AF's results, using robust standard errors and LFSs 2005-19. Panel E replicates AF's results, using robust standard errors, using LFSs 2005-12, and considering 1985 as the first treated cohort. Significance levels: \*\*\* < 0.01, \*\* < 0.05, \* < 0.1. Source: INSEE, LFS 2005-19.

Table F2: Replication of Abdelgadir and Fouka [2020] results on long term outcomes (Table 2)

	Inactive (1)	Employed (2)	Lives with parents (3)	Has children (4)	Married (5)	
Panel A: AF replication						
$Muslim \times Born after 1985$	0.0288**	-0.0370***	0.0242**	0.0398***	-0.00912**	
	(0.00875)	(0.00461)	(0.00655)	(0.00993)	(0.00285)	
Observations	45289	45289	45289	9836	45286	
Panel B: AF replication, us	ing robust S	$\overline{SE}$				
Muslim $\times$ Born after 1985	0.0288	-0.0370*	0.0242	0.0398	-0.00912	
	(0.0218)	(0.0216)	(0.0217)	(0.0272)	(0.0157)	
Observations	45289	45289	45289	9836	45286	
Panel C: AF replication, us	Panel C: AF replication, using LFSs 2005-19 and clustering SE at father's birthplace level					
Muslim $\times$ Born after 1985	0.0154*	-0.00731	-0.0109***	0.00799	0.00858*	
	(0.00704)	(0.00885)	(0.000739)	(0.00878)	(0.00353)	
Observations	100653	100653	100713	65263	100710	
Panel D: AF replication, us	ing robust 3	SE and LFSs	2005-19			
Muslim $\times$ Born after 1985	0.0154	-0.00731	-0.0109	0.00799	0.00858	
	(0.0129)	(0.0135)	(0.0121)	(0.0136)	(0.0112)	
Observations	100653	100653	100713	65263	100710	
Panel E: AF replication, using robust SE, LFSs 2005-12 and 1985 as the first treated cohort						
Muslim $\times$ Born after 1984	0.0167	-0.0114	0.0235	0.0252	-0.00225	
	(0.0216)	(0.0226)	(0.0219)	(0.0185)	(0.0182)	
Observations	45289	45289	45289	9836	45286	

Notes: This table reports the results of replicating Table 2 in Abdelgadir and Fouka [2020] (AF). Panel A replicates results in AF. Panel B replicates AF's results, using robust standard errors. Panel C replicates AF's results, using LFSs 2005-19 and clustering standard errors at the father's birthplace level (as in AF). Panel D replicates AF's results, using robust standard errors and LFSs 2005-19. Panel E replicates AF's results, using robust standard errors, using LFSs 2005-12, and considering 1985 as the first treated cohort. Significance levels: \*\*\* < 0.01, \*\* < 0.05, \* < 0.1. Source: INSEE, LFS 2005-19.

Table F3: Table 1 replication using LFS 2005-2012

	(1)	(2)	(3)	(4)
Panel A: high school graduation Muslim $\times$ 1{aged $\leq$ 14 at t <sub>0</sub> }	0.085*** (0.019)		0.025 (0.019)	
$Muslim \times dosage$		0.091*** (0.019)		0.026 $(0.021)$
Dep. var. non-Muslim 1971-79 Dep. var. Muslim 1971-79 R2 N	0.659 0.505 0.092 49961	0.659 0.505 0.092 49961	0.569 0.426 0.097 48222	0.569 0.426 0.097 48222
Panel B: educational attainment Muslim $\times$ 1{aged $\leq$ 14 at t <sub>0</sub> }	0.292*** (0.068)		0.061 (0.075)	
$Muslim \times dosage$		0.322*** (0.076)		0.089 (0.087)
Dep. var. non-Muslim 1971-79 Dep. var. Muslim 1971-79 R2 N	3.15 2.469 0.129 41316	3.15 2.469 0.129 41316	2.895 2.206 0.120 39622	2.895 2.206 0.120 39622

Notes: This table replicates Table 1 using LFSs 2005-2012.

### Appendix G Replication of main results using the $\acute{E}chantillog$ $\acute{e}mographique\ permanent$

Table G1: High school graduation probability, by gender and birth cohort using the  $\acute{E}chantillon\ d\acute{e}mographique\ permanent$ 

	Cohorts		Cohorts
	1971 - 1974		1987-1990
	(1)		(2)
Panel A: women			
Muslim (a)	0.559		0.723
	(0.028)		(0.020)
Non-Muslim (b)	0.656		0.711
	(0.004)		(0.005)
(a)-(b)	-0.096		0.016
	(0.028)		(0.020)
$[(a) - (b)]_t - [(a) - (b)]_{t-1}$		0.113	
P-value		0.001	
Panel B: men			
Muslim (a)	0.495		0.518
	(0.035)		(0.021)
Non-Muslim (b)	0.556		0.605
	(0.004)		(0.005)
(a)-(b)	-0.061		-0.087
	(0.035)		(0.021)
$[(a) - (b)]_t - [(a) - (b)]_{t-1}$		-0.027	
P-value		0.514	

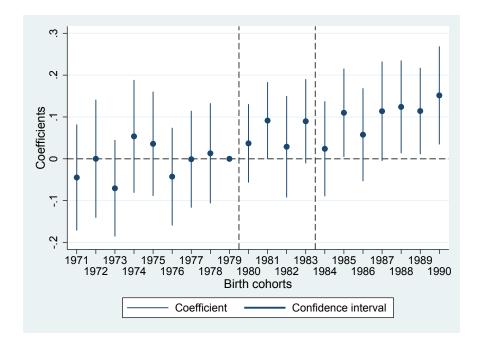
Notes: This table shows the replication of Table B3 using the Échantillon démographique permanent.

Table G2: Effect of 1994 circular on educational outcomes using the  $\acute{E}chantillon$   $\acute{e}mographique$  permanent

	Men		Women	
	(1)	(2)	(3)	(4)
Panel A: high school graduation				
$Muslim \times 1{aged \le 14 at t_0}$	0.017		0.086***	
	(0.021)		(0.020)	
$Muslim \times dosage$		0.029		0.093***
		(0.020)		(0.021)
N	59,597	59,597	59,027	59,027
R2	0.075	0.075	0.064	0.064
Panel B: educational attainment				
$Muslim \times 1{aged \le 14 at t_0}$	-0.001		0.238***	
	(0.076)		(0.065)	
$Muslim \times dosage$		0.017		0.246***
		(0.070)		(0.077)
N	47,397	47,397	47,993	47,993
R2	0.099	0.099	0.099	0.099

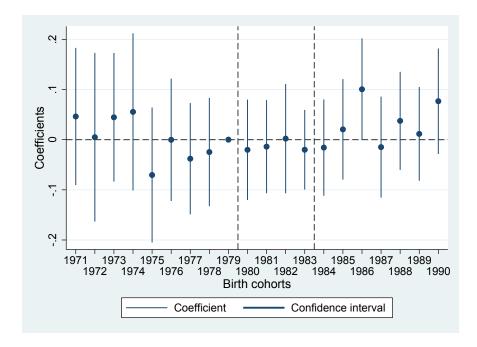
Notes: This table shows the replication of Table 1 using the  $\acute{E}chantillon$   $d\acute{e}mographique$  permanent.

Figure G1: Estimated difference in high school graduation rates between women with Muslim and non-Muslim backgrounds reaching puberty around the time of the issue of the 1994 circular, using the Échantillon démographique permanent



Notes: This figure shows the replication of Figure 1B for women in the Muslim and non-Muslim groups using the  $\acute{E}chantillon\ d\acute{e}mographique\ permanent.$ 

Figure G2: Estimated difference in high school graduation rates between men with Muslim and non-Muslim backgrounds reaching puberty around the time of the time of the issue of the 1994 circular, using the  $\acute{E}chantillon\ d\acute{e}mographique\ permanent$ 



Notes: This figure shows the replication of Figure C1 for men in the Muslim and non-Muslim groups using the  $\acute{E}chantillon\ d\acute{e}mographique\ permanent.$