

**City Research Online** 

# City, University of London Institutional Repository

**Citation:** Goodall, A. H. & Kakemam, E. (2019). Hospital performance and clinical leadership: New evidence from Iran. BMJ Leader, 3(4), pp. 108-114. doi: 10.1136/leader-2019-000160

This is the accepted version of the paper.

This version of the publication may differ from the final published version.

Permanent repository link: https://openaccess.city.ac.uk/id/eprint/22980/

Link to published version: https://doi.org/10.1136/leader-2019-000160

**Copyright:** City Research Online aims to make research outputs of City, University of London available to a wider audience. Copyright and Moral Rights remain with the author(s) and/or copyright holders. URLs from City Research Online may be freely distributed and linked to.

**Reuse:** Copies of full items can be used for personal research or study, educational, or not-for-profit purposes without prior permission or charge. Provided that the authors, title and full bibliographic details are credited, a hyperlink and/or URL is given for the original metadata page and the content is not changed in any way. 
 City Research Online:
 http://openaccess.city.ac.uk/
 publications@city.ac.uk

# Hospital performance and clinical leadership: New evidence from Iran

Edris Kakemam & Amanda H. Goodall

# **BMJ Leader 2019**

# Abstract

**Purpose:** There is growing interest in the potential need for clinical involvement in leadership and management of hospitals. Most studies of clinical leadership use US and European data. This paper contributes the first evidence for the country of Iran. It examines three different forms of hospital system: public, private and social security organisation, and these include teaching and non-teaching hospitals. This study adds to a small but growing literature that examines the possible value of 'expert' clinical leaders.

**Method:** This study uses data from 72 general hospitals in the city of Tehran. The data were collected for years 2015 and 2016. Data Envelopment Analysis (DEA) is used in this study to assess hospital performance. Hospitals' chief operating officers are divided into two groups: *clinicians* (the majority of whom are physicians) and *non-medically trained managers*.

**Findings:** The average performance scores for hospitals with clinical managers and non-clinically trained managers are equal to  $96.68\pm5.50$  and  $89.78\pm7.20$  respectively (P <0.001). Performance is thus higher under clinical managers. Outcome differences are observed in each of the three types of ownership, and in teaching and non-teaching hospitals. The advantage in performance-score varies, when comparing the clinically led institutions and managerially led institutions, by between 5 and 10 points on a 0-100 scale. These differences remain after regression-equation adjustment for other influences.

**Practical implications:** Succession planning and targeted leadership development is made more efficient with greater awareness about the kinds of leaders and managers that enhance organizational performance.

Keywords: Clinical leadership, physician and medical leadership, expert leaders, hospital performance, Iran

# Introduction

Interest in clinical<sup>1</sup> leadership is continuing to grow. In the academic literature, five distinct but linked areas appear to have emerged. Each takes a different approach.

The first adopts an internal perspective. By developing a medical engagement scale (MES), Spurgeon and colleagues (2011) were able to assess the influence of clinical engagement -- expressed simply as having a high level of organisatinal commitment<sup>2</sup>. The authors found, in a number of studies, that enhanced clinical engagement is positively associated with organisational performance across a range of measures (e.g. Clark et al., 2008, Atkinson et al., 2011, Spurgeon et al., 2011, Dickinson et al., 2017). A second body of work, which adopts a similarly internal focus, examines the challenges clinicians face as they bridge the dual identity of 'professional' and manager (e.g. Montgometry, 2001, McGivern et al., 2015, Quinn and Perelli, 2016). As clinical executives have grown in influence so too have the hybrid manager–professionals (Muzio & Kirkpatrick, 2011). This dichotomy is acknowledged and incorprated into the third body of literature that examines how best to develop clinical leaders; these studies seek increasingly to align leadership programmes with measurable outcomes (e.g. Stoller, 2008, Stoller, 2009, Stoller et al., 2013, Gunderman and Kanter, 2009, Edmonstone, 2011, Fassiotto et al., 2018). The clinicians in our study seem unlikely to have received professional leadership training.

The two remaining themes of research attempt to assess clinical involvement at the governance and CEO level. In a review article, Sarto and Veronesi (2016) found that more studies examine participation at the board level, and US data are most common, which partially explains why studies on private hospital systems dominate. Although this work is mainly cross-sectional in design, it suggests that clinical, particularly physician, presence on hospital boards is predictive of better hospital performance (Prybil, 2006, Lockee, 2009, Veronesi et al., 2013, Rotar et al., 2016, Sarto and Veronesi, 2016).

<sup>&</sup>lt;sup>1</sup> This paper is using the term clinician to mean physicians (doctors), nurses and allied professionals. The majority of clinicians in our study are physicians/doctors. Following on from previous studies the term physician will be used to mean doctor.

<sup>&</sup>lt;sup>2</sup> Spurgeon et al., 2014 define medical engagement as: "the active and positive contribution of doctors, within their normal working roles, to maintaining and enhancing the performance of the organisation, which itself recognises this commitment, in supporting and encouraging high quality care" (Spurgeon et al., 2011).

The final body of work, into which our study falls, attempts in a simple way to correlate hospital performance scores with the prevalence of clinicians as CEO, as compared with non-clinically trained managers who occupy these positions. Since the 1980s the 'merits' of clinical leadership have been championed; however, real evidence was lacking. As an attempt to make a start, Goodall (2011) posed the question, are hospitals ranked higher in 'US News and World Report Best Hospitals' ranking' when they are led by a physician or a non-medically trained manager? The study revealed a statistically significant relationship; quality scores were found to be 25% higher in physician-led hospitals. A more recent study (Tasi et al., 2018) advanced this approach and examined whether hospital systems led by physicians were associated with better quality ratings, financial performance, and operating efficiency compared with those led by non-medical managers. Tasi and colleagues (2018) found that physician-led hospital systems had higher quality ratings across 12 medical specialties, and they had more inpatient days per hospital bed than did non-medically led hospitals. Interestingly, they found no differences in the total revenue or profit margins between the groups. The review by Sarto and Veronesi (2016) suggests that the direction of evidence appears to support the claim that clinical involvement in leadership has a positive influence on hospital performance outcomes (e.g. financial, operational, quality of care, mortality).

While studies across each of these five areas are mounting in number, there are noticeable gaps that remain. In particular, research on clinical leadership from health systems beyond the US and Europe is largely absent.

This paper attempts to make a start. In modern data from Iran we ask the question: is there evidence that performance scores are higher in hospitals where the senior executive is a clinician compared to those managed by a non-medical manager? A second contribution made possible in this study is to compare across three different healthcare systems: private, government and not-for profit, and among teaching and non-teaching hospitals.

## Significance for leadership research

The focus in our study is on senior executives. Following Spurgeon and colleagues (2015), we believe the deliberations about manager versus leader are somewhat spurious. Not all middle managers will have the capacity or desire to become an executive leader, but most leaders will have been managers at some stage in their career.

Those in leadership and management positions command huge resources and they make decisions that affect the lives of all employees. Line-managers have a significantly larger influence on employee job satisfaction than does their pay; double the effect (Artz et al., 2017). Our setting in this study is health care. However, we believe it is important to look for patterns beyond a single work place setting and to aim, as an ideal, for generalizability where possible. In the discussion section below, the relevance of our finding will be assessed with reference to the literature on medical engagement and expert leadership. We will draw from the extant literature to raise suggestions about why in healthcare, clinical leaders may be associated positively with organizational performance.

In the next section we outline our methods; we summarize our data and our statistical analysis. Unlike in previous studies that use hospital rankings (Goodall, 2011, Tasi et al., 2018), we use two different measures of hospital performance.

#### Methods

#### Hospitals in Iran

There are 924 hospitals in Iran (see Table 1). These are mainly administered by three bodies: the majority (570) are owned by the Government's Ministry of Health and Medical Education (MOHME). They are classed as public and include teaching and non-teaching hospitals (Doshmangir et al., 2016, Jafari et al., 2011). Public hospitals are funded by government, partially through health insurances. Most budgetary, human and capital investment decisions are made centrally by civil servants in government. The medical universities determine the local strategic priorities for each hospital.

The Social Security Organization (SSO), which is a non-governmental organization (NGO), runs 70 hospitals in Iran. The SSO provides various welfare services including retirement benefits and disability pensions and provides healthcare services for insured people. The SSO also delivers hospital-based care, through hospitals that it owns and operates and by purchasing services from other providers. SSO hospitals are funded directly from insurance payments (Hajialiafzali et al., 2007) with minimal local autonomy, like public hospitals.

The second-largest group of hospitals in Iran are those owned by the private sector (152). Private hospitals are run by a board of trustees composed of their main shareholders; they are autonomous in terms of cost and revenue, and in terms of recruitment. Our study focuses only on MOHME, SSO and private general hospitals in one major city, Tehran.

# Hospitals in the study

Our data include 72 general hospitals located in Tehran; 44 are public hospitals administered by MOHME, 13 belong to SSO and 15 are privately run hospitals. They are evenly divided between teaching (35) and non-teaching hospitals (37). The mean number of beds per hospital is 231 (SD = 143). Information on each hospital has been obtained from the Annual Statistical Report published by the Universities of Medical Sciences in Tehran or directly from the MOHME.

Minor differences exist in the administration of hospitals run by each of these bodies. Physicians sit in the most senior leadership positions in most hospitals; this role, hospital director, is mainly medical and it reflects the status of physicians in the Iranian healthcare system. MOHME as the main custodian and Medical Council is highly influential in macro health policy; it is led by physicians (Mehrdad, 2009).

The hospital director - the most senior physician - is head of the medical staff, chairs hospital committees, is technically and legally responsible for the provision of medical services, and is expected to manage relationships with external bodies including government and the associated university. The hospital director has minimal direct powers associated with the position in areas such as financial or operational matters, or in human resources. Thus, directors are not involved in the day-to-day management of hospitals. In public hospitals, the appointment of director is made by the medical universities, and in private institutions, governing boards select the lead physician. The administration of nursing staff in all hospital systems is led by a nurse matron.

Chief Operating Officer

The physician hospital director acts to delegate responsibility for administration to a chief operating officer ( $COO^3$ ). In public, private and SSO hospitals it is the COO who holds executive responsibility for financial and operational performance, and the general management of hospitals (Jafari et al., 2011). Decision-making about strategy, human resources and investment planning is shared between the COO and the board of directors in private hospitals. COOs, in public hospitals especially, tend to work within the boundaries of the 'authorizing environment' (Moore, 1995). The COOs in our study have on average  $11.91\pm2.92$  years of experience in a senior management role and they include and clinicians and non-medically trained managers.

As in previous studies (Goodall, 2011, Tasi et al., 2018), data were collected via hospitals' websites, and when information was incomplete, direct contact was made. Each of the 72 COOs is categorized into one of two groups: clinician COOs which include physicians, nurses, midwives, anesthetic technicians, and those who are non-clinically trained managerial COOs (see Table 1). There are 35 physician COOs and 6 COOs who include nurses, anesthetic technicians<sup>4</sup> and midwives. Thus, there are 41 clinically trained COOs among the 72 (56.9%).

## **INSERT TABLE 1 HERE**

Non-clinically trained managerial COOs (31) consist of graduates in healthcare management, public management, and accounting. To be included in our data COOs must have at least two years of senior management experience in their present hospital. Three of the COOs are female. Clinical COOs are more often found in public hospitals (28); there are 9 in private hospitals and 5 in SSO organisations. (See Table 2). Because the number of non-physician clinician COOs is small (6) it was not possible to compare the effect of this group with physicians. Thus physicians and other clinicians have been combined.

<sup>&</sup>lt;sup>3</sup> These titles, but not the roles, differ across hospitals; for purposes of clarity, we are therefore using the term 'hospital director' to represent the head of each hospital who is a physician, and COO to represent the administrative head and manager. This role is occupied by professional managers, physicians and clinicians.

<sup>&</sup>lt;sup>4</sup>In our study 'anesthetic technician' refers to those who graduated in anesthesia at the BSc level or as a technician with two years of university education. These roles differ from anesthetists that graduate as specialists such as ophthalmologists or neurosurgeons.

## **INSERT TABLE 2 HERE**

#### Hospital performance evaluation methods

To perform the statistical analysis, a measure of hospital performance is required. Two main approaches might be considered. One is so-called Stochastic Frontier Analysis (SFA) and the other is Data Envelopment Analysis (DEA).

SFA builds on the economist's standard notion of a production possibility frontier, but adds an externally driven random-error term. Its chief limitation is that it is an inherently parametric approach and is necessarily based on explicit assumptions about the underlying production technology. Some previous literature in health economics has used this method to assess the efficiency of hospitals (Linna, 1998, Kakeman et al., 2016, Kalhor et al., 2016, Rosko and Mutter, 2008). Because the SFA method implicitly requires the construction of an efficient production-frontier function, detailed information on input prices, output prices, and other input costs is, in principle, required. For the current setting of Iranian hospitals, such information is not available.

DEA is a feasible and practical alternative. Its advantage is that it requires statistical investigators to have less information about the exact technology in the industry – in this case the health sector being studied. DEA offers a non-parametric method for the analysis of production functions and can be thought of akin to a way of understanding a best-practice frontier (rather than the theoretically ideal frontier). DEA is a linear-programming methodology for evaluating the efficiency of each production unit among a set of fairly homogeneous decision-making units.

The approach of DEA is to view a production possibilities frontier (a data envelopment or efficient frontier) using combinations of inputs and outputs from best performing hospitals (Simar and Wilson, 2007, Varabyova and Schreyögg, 2013). Thus we define a

Technical Efficiency Score =  $\frac{\text{sum of outputs}}{\text{sum of inputs}}$ 

This is a simple technique that, consistent with intuition, views favourable hospital outcomes as being ones with a high ratio of outputs to inputs.

DEA is used in this study to calculate a measure of the performance of the sampled hospitals. Performance data were collected from three medical universities in Tehran (Tehran University, Iran University and Beheshti University). We adopt an input-oriented DEA model in which hospital COOs are assumed to have some control over their inputs (personnel, beds and operating expenses) when faced with imperfectly controllable demand factors and outputs (such as the number of in-patients or out-patients). The model effectively focuses on the desirability of the minimization of inputs with given outputs, with the character of an efficient non-profit organisation. Some previous empirical research has used an input-orientation model for the evalution of Iranian hospital efficiency (Kakeman et al., 2016, Kalhor et al., 2016, Jehu-Appiah et al., 2014). These were used to guide our selection of variables (Cheng et al., 2015, Kakeman et al., 2016, Kalhor et al., 2016).

The inputs include three broad categories: labor (e.g. human resources), materials (e.g. drugs) and capital (e.g. buildings and equipment). Variable selections generally follow the representativeness, measurement convenience and availability of data (Jat and Sebastian, 2013). In the paper, the number of physicians, nurses and other personnel (people of pharmacy department, clinical laboratory, medical imaging department, radiology department and other medical auxiliary departments), and the number of beds (as a proxy indicator for capital inputs) are selected as 'input' variables; the number of outpatients, emergency visits and inpatient days are selected as 'output' variables (Li et al., 2014, Jiang, et al., 2017). (These input and output variables are listed in Table 3.)

Hospital performance was computed using the DEA method with standard software package DEAP V.2.1 (the achieved scores from the software range between 0-100). An average of hospital performance in 2014 and 2015 is used. Standard statistical methods are followed, including t-tests and linear regression equations.

#### **INSERT TABLE 3 HERE**

The central focus here, as in studies such as Goodall (2011) and Tasi et al., (2018), is a comparison of the performance of (i) hospitals managed by medically or clinically trained Chief Operating Officers to (ii) those led by managerial Chief Operating Officers who are non-clinicians. The

dependent variable in the analysis is the performance of hospitals, and the key independent variable is the nature of management expertise (clinical or managerial).

In the regression-equation model, appropriate statistical adjustment is made for possible confounding influences. The independent control variables used in the analysis are hospital size, the type of hospital activity, the nature of ownership, and management length-of-experience. The hospitals were divided into three groups defined as government hospitals, private hospitals, and Social Security Organization hospitals. We used SPSS-21 software at a significance level of 0.05.

# **Findings**

Table 3 describes the key aspects of the dataset. There are, in total, 72 leaders of hospitals. Of these, 69 are men; 41 of the hospital leaders have a clinical background (35 physicians); 35 are leading a hospital that also does some teaching.

Table 4 illustrates the spread of performance scores across the different hospitals. It reports the mean hospital scores in each of the three sectors covered in this study: public, private and SSO.

For public hospitals, which are the most numerous kind in the dataset, the mean performance of hospitals led by clinicians is 96.18 while that for hospitals led by managerial leaders is 91.12. On a t-test, these are statistically significantly different at conventional confidence levels (the p value is 0.027). Among SSO hospitals, which are the least numerous in the dataset, the mean performance of hospitals led by clinicians is 98.31 while that for such hospitals led by managerial leaders is 88.70. Among private hospitals, the mean score of medically led hospitals is 97.32 compared to a mean score of managerially run hospitals of 87.62.

#### **INSERT TABLE 4 HERE**

In each of the three categories, therefore, hospitals seem to have better performance scores if they are headed by a chief operating officer with a medical background. Moreover, the size of the difference is considerable. The advantage in performance score varies, when comparing the

medically led institutions and managerially led institutions, by between 5 and 10 points on a 0-100 scale. These results suggest significant differences between hospitals' performance based on the nature of the COO's professional path.

As a more formal test, Table 5 sets out regression equations in which the dependent variable is a hospital's performance score. There are four columns (labelled Model 1 to Model 4). Model 1 begins with the simplest specification and gradually builds up, moving steadily rightwards in Table 5, to longer specifications with more independent variables as controls in the equation. It can be seen that the key variable, that for Hospital led by a clinician COO, has a coefficient that is positive and large. It remains relatively stable as extra independent variables are added. The coefficient varies across columns from 6.90 to 5.30. In Model 4, which is the fullest specification, the independent variables are the tenure of the leader, a dummy variable for whether the hospital is a teaching hospital, and dummy variables for the type of ownership (whether public, social security, or private). The base category for the latter classification is 'private hospital'. Holding other influences constant, Table 5 shows that hospitals have better performance scores when they are led by someone with a long tenure, when they are teaching rather than non-teaching, and when they are public. However, among these, only the first is statistically significant at conventional levels.

#### **INSERT TABLE 5 AND FIGURE 1 HERE**

The main conclusion from the statistical analysis, and as depicted graphically in Figure 1, is that hospitals led by clinicians have better performance scores.

# Discussion

Good management in healthcare organizations is known to positively influence patient outcomes and organizational performance (Tsai et al., 2015), but there is now growing interest in the part played by clinical leaders. Recent evidence suggests that it is not merely engagement but direct involvement in leadership by clinicians that seems to correlate with better performance (Goodall, 2011, Spurgeon et al., 2011, Colla et al., 2014, Pihlainen, et al., 2016, Tasi et al., 2018). Similar findings are emerging about clinical involvement at board level (Prybil, 2006, Veronesi et al., 2013, Bai and Krishnan, 2015). However, almost all of the evidence supporting clinical leadership has come from North America and Europe. Our paper extends the literature by focusing on new data from Iran. We perform a relatively simple test to examine whether there is any evidence of an association between hospital performance scores and the kind of leader in charge of the day-to-day running in 72 Tehran hospitals. Our study advances previous work because it allows us to scrutinize the clinical-leader hypothesis in three different hospital systems in one city; these systems include public, private and social security organisation hospitals, and teaching and non-teaching hospitals.

Our Iranian study is a cross-section analysis at one point in time; however, it complements the socalled 'expert leadership' literature. This research suggests that organizational leaders and line managers should demonstrate expertise in the core business of the organisation or sector they are leading (e.g. a scholar-leader in a research university, a former basketball player as a coach, etc.). This pattern – of experts outperforming non-experts in leadership positions – has been replicated in various different settings, at the senior executive level (e.g. Goodall, 2009, Goodall et al., 2011, Goodall and Pogrebna, 2015), at head of department level (Goodall et al., 2017), and among government ministers (Jacqmin and Lefebvre, 2016). These studies often use longitudinal data with adjustment for confounding variables.

Although there are noticeable variations between institutions and sectors, health care undoubtedly shares features with other organizational settings. That the expert-leader finding has been replicated in health care and other kinds of work places arguably helps to demonstrate this. As suggested earlier, it seems important when researching the subject of leadership and management to try to identify common patterns across industries.

#### What might explain the expert clinical leader finding?

Our study finds that the highest-performing hospitals in the Iranian city Tehran are statistically more likely to be led by clinicians – mainly doctors. It complements previous research (Goodall, 2011, Sarto and Veronesi, 2016, Tasi et al., 2018). It is not possible with this kind of study to address the issue of *how* clinical leaders might influence performance. However, two areas of research may be able to shed some light. The first points to the medical engagement literature (Clark et al., 2008, Atkinson et al., 2011, Spurgeon et al., 2011, Dickinson et al., 2017). Spurgeon

et al., (2011) define medical engagement as: "the active and positive contribution of doctors, within their normal working roles, to maintaining and enhancing the performance of the organisation, which itself recognizes this commitment, in supporting and encouraging high quality care". The Medical Engagement Scale (MES) was developed to assess levels of engagement across different health care systems. Spurgeon and colleagues (2015) contend that "medical leadership is in itself a mechanism or process to achieve greater medical engagement in the running of the organisation, and that it is this engagement that has the impact upon organizational performance" (p.177). The authors (Spurgeon et al., 2015) summarize the engagement literature: they report that medical engagement is necessary to the implementation of important changes and improvements in health systems; engagement is found to correlate with performance and innovation (MacLeod and Clarke, 2011); finally, clinicians who were more engaged were significantly less likely to make mistakes (Prins et al., 2010) and more likely to have direct input into the financial bottom line of hospitals (Toto, 2005).

The second field of work that may help to inform our findings is the expert-leadership literature. For example, Artz et al., (2017) found a strong association between the presence of an 'expert leader' - who is a line manager - and high employee job satisfaction. The workplace data in that study include information on employees from all industries and sectors, including health. Experts are categorized there in three ways: when employees were managed by a supervisor who could perform the employee's job; if the line-manager worked his or her way up the company or started it; and a supervisor's level of technical competence, as judged by his or her employees. All three of these were predictive of substantially greater levels of job satisfaction among employees. High levels of worker wellbeing are also known to increase employee creativity and problem-solving, and raise levels of work *engagement* (Harter et al., 2002, Lyubomirsky et al., 2005). Employee job satisfaction has also been shown to increase individual productivity in a randomized control trial (Oswald et al., 2015). While it is not possible to directly link our Iranian finding to claims about the benefits of medical engagement, job satisfaction or expert leadership, it seems likely that these factors may play a role. Arguably, the COOs in our data will have had a major influence on the working lives of the medical staff they oversee.

#### Implications for practice and future research

The studies on clinical leadership and the research findings on expert leadership have practical implications for organizations and healthcare settings. This line of work is immediately translatable to non-academic practitioners and HR managers<sup>5</sup> and can be applied through human-resource processes. Succession planning for line managers and the adoption of a targeted approach to leadership development are made possible with greater awareness about the kinds of leaders that may enhance organizational performance in health care.

Longitudinal research will be required in the future to advance our causal understanding about clinical leadership and organizational performance. New research is underway examining *how* clinical leaders affect employee job satisfaction and intentions to quit – specifically, the practices employed by expert physician and clinician managers.

# Limitations

Although our study results indicate that there is a positive association between clinical leadership and the performance scores of Tehran hospitals, we cannot presuppose a causal relationship. As suggested above, to fully establish whether hospitals perform better under clinical leaders will require more detailed performance metrics and longitudinal data, where we can also examine the change in leaders, and the later change in hospital performance. Reverse causality is always a possibility in a cross-section study; better hospitals may choose to hire chief operating officers who have a medical background. Two factors may somewhat weaken this claim, however. First, in our data each COO has been in place for a minimum of two years. Thus some time in post has been witnessed prior to our analysis. Second, better hospitals are more likely to have a greater choice in their selection of senior staff, because working in successful organisations is likely to be highly desirable. If top hospitals systematically choose to hire clinicians as their leaders, those hospitals must believe they make effective leaders.

Second, in our study, hospital performance is based on outputs such as the number of outpatient and emergency patients, and the number of hospitalization days. Medical decisions about diagnosis and treatment forms 60-80% of total hospital cost (Young et al., 1992). Fee-for-service

<sup>&</sup>lt;sup>5</sup> The expert leadership work receives quite a lot of media and practice exposure because it is easily applicable in different sectors and work places. It has gained a lot of traction in health care settings.

payments to physicians, which are common in Iran, may exacerbate the effect of physicians' incentives for inducing demand.

# Conclusion

Hospitals are complex social systems and managing them requires deep knowledge about their function. The medical-engagement literature suggests that having a medically trained leader enhances employee engagement which in turn influences performance (Spurgeon et al., 2015). The theory of 'expert leadership' (Goodall and Bäker, 2015) suggests that core business experts, such as physicians and other clinicians, are more likely to understand the conditions in hospitals under which other expert-employees flourish, which raises worker job satisfaction (Artz et al., 2017).

Although a physician usually inhabits the most senior position in Iranian hospitals (hospital director), the day-to-day running of hospital administration is delegated to a chief operating officer. It is this person that we focus on in our study. Among the chief operating officers, 41 of them (56.9%) are medically trained managers and the majority are physicians (35). Six are educated in nursing, midwifery and as anesthetist technicians. The dependent variable in the analysis is the performance of hospitals, and the key independent variable is the nature of management expertise (medical/clinical or professional managers). Data Envelopment Analysis (DEA) is used to calculate a measure of the performance of the sampled hospitals.

Our results show (in Table 5 and Figure 1) for Iran that hospital performance scores are higher where the chief operating officers are clinicians. We observe this systematic difference in performance across many types of hospitals, including among teaching and non-teaching hospitals. The study adds to growing evidence of a link between clinical leadership and better hospital performance.

# References

- Artz, B. M., Goodall, A. H. & Oswald, A. J. (2017). Boss Competence And Worker Well-Being. *IlR Review*, Vol.70, No. 2, pp. 419-450.
- Atkinson, S., Spurgeon, P., Clark, J. & Armit, K. (2011). Engaging Doctors: What Can We Learn From Trusts With High Levels Of Medical Engagement. *London: Academy Of Medical Royal Colleges And Nhs Institute For Innovation And Improvement.*
- Bai, G. & Krishnan, R. (2015). Do Hospitals Without Clinicals On The Board Deliver Lower Quality Of Care? *American Journal Of Medical Quality*, Vol. 30, No. 1, pp. 58-65.
- Cheng, Z., Tao, H., Cai, M., Lin, H., Lin, X., Shu, Q. & Zhang, R.-N. (2015). Technical Efficiency And Productivity Of Chinese County Hospitals: An Exploratory Study In Henan Province, China. *Bmj Open*, Vol. 5, No. 9, p. E007267.
- Clark, J., Spurgeon, P. & Dent, J. (2008). Clinical Engagement. Surrender To Progress. *The Health Service Journal*, pp. 32-33.
- Colla, C. H., Lewis, V. A., Shortell, S. M. & Fisher, E. S. (2014). First National Survey Of Acos Finds That Clinicals Are Playing Strong Leadership And Ownership Roles. *Health Affairs*, Vol. 33, No. 6, pp. 964-971.
- Dickinson, H., Phelps, G., Loh, E. & Bismark, M. (2017). Medical Management And Leadership: A Time Of Transition? *Internal Medicine Journal*, Vol. 47, No. 7, pp. 818-820.
- Doshmangir, L., Rashidian, A., Jafari, M., Ravaghi, H. & Takian, A. (2016). Fail To Prepare And You Can Prepare To Fail: The Experience Of Financing Path Changes In Teaching Hospitals In Iran. *Bmc Health Services Research*, Vol. 16, No. 1, p. 138.
- Edmonstone, J. (2011). The Challenge Of Capability In Leadership Development. *British Journal Of Healthcare Management*, Vol.17, Vol. 12, pp. 572-578.
- Fassiotto, M., Maldonado, Y. & Hopkins, J. (2018). A Long-Term Follow-Up Of A Clinical Leadership Program. *Journal Of Health Organization And Management*, Vol. 32, No. 1, pp. 56-68.
- Gok, M.S. & Sezen, B. (2013). Analyzing the Ambiguous Relationship Between Efficiency, Quality and Patient Satisfaction in Healthcare Services: The Case of Public Hospitals in Turkey. *Health Policy* 111(3): 290–300.
- Goodall, A. H. (2009). Highly Cited Leaders And The Performance Of Research Universities. *Research Policy*, Vol. 38, No. 7, pp. 1079-1092.
- Goodall, A. H. (2011). Clinical-Leaders And Hospital Performance: Is There An Association? *Social Science & Medicine*, Vol. 73, No. 4, pp. 535-539.
- Goodall, A. H. & Bäker, A. (2015). A Theory Exploring How Expert Leaders Influence Performance In Knowledge-Intensive Organizations. *Incentives And Performance*. Springer.
- Goodall, A. H., Kahn, L. M. & Oswald, A. J. (2011). Why Do Leaders Matter? A Study Of Expert Knowledge In A Superstar Setting. *Journal Of Economic Behavior & Organization*, Vol. 77, No. 3, pp. 265-284.
- Goodall, A. H., Mcdowell, J. M. & Singell, L. D. (2017). Do Economics Departments Improve After They Appoint A Top Scholar As Chairperson? *Kyklos*, Vol.70, NO. 4, pp. 546-564.
- Goodall, A. H. & Pogrebna, G. (2015). Expert Leaders In A Fast-Moving Environment. *The Leadership Quarterly*, Vol. 26, No. 2, pp. 123-142.
- Gunderman, R. & Kanter, S. L. (2009). Perspective: Educating Clinicals To Lead Hospitals. *Academic Medicine*, Vol. 84, No. 10, pp. 1348-1351.

- Hajialiafzali, H., Moss, J. & Mahmood, M. (2007). Efficiency Measurement For Hospitals Owned By The Iranian Social Security Organisation. *Journal Of Medical Systems*, Vol. 31, No, 3, pp. 166-172.
- Harter, J. K., Schmidt, F. L. & Hayes, T. L. (2002). Business-Unit-Level Relationship Between Employee Satisfaction, Employee Engagement, And Business Outcomes: A Meta-Analysis. *Journal Of Applied Psychology*, Vol. 87, NO. 2, p. 268.
- Jacqmin, J. & Lefebvre, M. (2016). Does Sector-Specific Experience Matter? The Case Of European Higher Education Ministers. *Research Policy*, Vol. 45, No. 5, pp. 987-998.
- Jat, T.R. & Sebastian, M.S. (2013). Technical Efficiency of Public District Hospitals in Madhya Pradesh, India: A Data Envelopment Analysis. *Global Health Action* 6: 1–8).
- Jafari, M., Rashidian, A., Abolhasani, F., Mohammad, K., Yazdani, S., Parkerton, P., Yunesian, M., Akbari, F. & Arab, M. (2011). Space Or No Space For Managing Public Hospitals; A Qualitative Study Of Hospital Autonomy In Iran. *The International Journal Of Health Planning And Management*, Vol. 26, No. 3, pp. 121-137.
- Jehu-Appiah, C., Sekidde, S., Adjuik, M., Akazili, J., Almeida, S. D., Nyonator, F., Baltussen, R., Asbu, E. Z. & Kirigia, J. M. (2014). Ownership And Technical Efficiency Of Hospitals: Evidence From Ghana Using Data Envelopment Analysis. Cost Effectiveness And Resource Allocation, Vol. 12, No. 1, p. 9.
- Jiang, S., Min, R. & Fang, P.Q. (2017) The Impact of Healthcare Reform on the Efficiency of Public County Hospitals in China. *BMC Health Services Research* 17(1): 838.
- Kakeman, E., Forushani, A. R. & Dargahi, H. (2016). Technical Efficiency Of Hospitals In Tehran, Iran. *Iranian Journal Of Public Health*, Vol. 45, No. 4, pp. 494-502.
- Kalhor, R., Amini, S., Sokhanvar, M., Lotfi, F., Sharifi, M. & Kakemam, E. (2016). Factors Affecting The Technical Efficiency Of General Hospitals In Iran: Data Envelopment Analysis. *The Journal Of The Egyptian Public Health Association*, Vol. 91, No.1, pp. 20-25.
- Lega F, Prenestini A, Spurgeon P. (2013). Is Management Essential to Improving the Performance and Sustainability of Health Care Systems and Organizations? A Systematic Review and a Roadmap for Future Studies. *Value in Health*.16(1): S46-S51.
- Li, H., Dong, S. & Liu, T. (2014) Relative Efficiency and Productivity: a Preliminary Exploration of Public Hospitals in Beijing, China. *BMC Health Services Research* 14: 158.
- Linna, M. (1998). Measuring Hospital Cost Efficiency With Panel Data Models. *Health Economics*, Vol. 7, No. 5, pp. 415-427.
- Lockee, C. (2009). Board Oversight Of Quality: Any Differences In Process Of Care And Mortality? *International Journal Of Healthcare Management*, Vol. 54, No. 1, pp. 15-29.
- Lyubomirsky, S., King, L. & Diener, E. (2005). The Benefits Of Frequent Positive Affect: Does Happiness Lead To Success? *Psychological Bulletin*, Vol. 131, No. 6, p. 803.
- Macleod, D. & Clarke, N. (2011). Engaging For Success: Enhancing Performance Through Employee Engagement, A Report To Government.
- Mcgivern, G., Currie, G., Ferlie, E., Fitzgerald, L. & Waring, J. (2015). Hybrid Manager-Professionals' Identity Work: The Maintenance And Hybridization Of Medical Professionalism In Managerial Contexts. *Public Administration*, Vol. 93, No. 2, pp. 412-432.
- Mehrdad, R. (2009). Health System In Iran. Jmaj, Vol. 52, No. 1, pp. 69-73.
- Montgometry, K. (2001). Clinical Executives: The Evolution And Impact Of A Hybrid Profession. Advances In Health Care Management. Emerald Group Publishing Limited.

- Moore, M. H. (1995). *Creating Public Value: Strategic Management In Government*, London, Harvard University Press.
- Oswald, A. J., Proto, E. & Sgroi, D. (2015). Happiness And Productivity. *Journal Of Labor Economics*, Vol. 33, No.4, pp. 789-822.
- Pihlainen, V., Kivinen, T. & Lammintakanen, J. (2016). Management and Leadership Competence in Hospitals: A Systematic Literature Review. *Leadership in Health Services*, 29(1):95-110.
- Prins, J. T., Hoekstra-Weebers, J. E., Gazendam-Donofrio, S. M., Dillingh, G. S., Bakker, A. B., Huisman, M., Jacobs, B. & Van Der Heijden, F. M. (2010). Burnout And Engagement Among Resident Doctors In The Netherlands: A National Study. *Medical Education*, Vol. 44, No. 3, pp. 236-247.
- Prybil, L. D. (2006). Size, Composition, And Culture Of High-Performing Hospital Boards. *American Journal Of Medical Quality*, Vol. 21, No. 4, pp. 224-229.
- Quinn, J. F. & Perelli, S. (2016). First And Foremost, Clinicals: The Clinical Versus Leadership Identities Of Clinical Leaders. *Journal Of Health Organization And Management*, Vol. 30, No. 4, pp. 711-728.
- Rosko, M. D. & Mutter, R. L. (2008). Stochastic Frontier Analysis Of Hospital Inefficiency: A Review Of Empirical Issues And An Assessment Of Robustness. *Medical Care Research And Review*, Vol. 65, No. 2, pp. 131-166.
- Rotar, A., Botje, D., Klazinga, N., Lombarts, K., Groene, O., Sunol, R. & Plochg, T. (2016). The Involvement Of Medical Doctors In Hospital Governance And Implications For Quality Management: A Quick Scan In 19 And An In Depth Study In 7 Oecd Countries. *Bmc Health Services Research*, Vol. 16, No. 2, p. 160.
- Sarto, F. & Veronesi, G. (2016). Clinical Leadership And Hospital Performance: Assessing The Evidence Base. *Bmc Health Services Research*, Vol. 16, No. 2, p. 169.
- Spurgeon, P., Long, P., Clark, J. & Daly, F. (2015). Do We Need Medical Leadership Or Medical Engagement? *Leadership In Health Services*, Vol. 28, No. 3, pp. 173-184.
- Spurgeon, P., Mazelan, P. M. & Barwell, F. (2011). Medical Engagement: A Crucial Underpinning To Organizational Performance. *Health Services Management Research*, Vol. 24, No. 3, pp. 114-120.
- Stoller, J. K. (2008). Developing Clinical-Leaders: Key Competencies And Available Programs. *Journal Of Health Administration Education*, Vol. 25, No. 4, pp. 307-328.
- Stoller, J. K. (2009). Developing Clinical-Leaders: A Call To Action. Journal Of General Internal Medicine, Vol. 24, No. 7, pp. 876-878.
- Stoller, J. K., Taylor, C. A. & Farver, C. F. (2013). Emotional Intelligence Competencies Provide A Developmental Curriculum For Medical Training. *Medical Teacher*, Vol. 35, No. 3, pp. 243-247.
- Tasi, M. C., Keswani, A. & Bozic, K. J. (2018). Does Clinical Leadership Affect Hospital Quality, Operational Efficiency, And Financial Performance? *Health Care Management Review*.
- Toto, D.A. (2005). What the doctor ordered: the best hospitals create emotional bonds with their physicians, available at: <u>http://gmj.gallup.com/content/18361/what-doctor-ordered.aspx</u>.
- Tsai, T. C., Jha, A. K., Gawande, A. A., Huckman, R. S., Bloom, N. & Sadun, R. (2015). Hospital Board And Management Practices Are Strongly Related To Hospital Performance On Clinical Quality Metrics. *Health Affairs*, Vol. 34, No. 8, pp. 1304-1311.

- Varabyova, Y. & Schreyögg, J. (2013). International comparisons of the technical efficiency of the hospital sector: panel data analysis of OECD countries using parametric and non-parametric approaches. Health Policy 112(1): 70-79.
- Veronesi, G., Kirkpatrick, I. & Vallascas, F. (2013). Clinicians On The Board: What Difference Does It Make? *Social Science & Medicine*, Vol. 77, pp. 147-155.
- Young, G., Beekun, R. I. & Ginn, G. O. (1992). Governing Board Structure, Business Strategy, And Performance Of Acute Care Hospitals: A Contingency Perspective. *Health Services Research*, Vol. 27, No. 4, p. 543.

Ministry of Health & Medical Education	570
Social Security Organization	70
Private Hospitals	152
Armed Forces & Veterans	53
Charities	30
Other public hospitals (e.g. Shahid Foundation)	36
Hospitals other (e.g. Central Bank)	13

\*Information obtained from Iranian Ministry of Health 2017

		N (%)
Gender	Male	69 (95.8)
COO	Female	3 (2.4)
СОО Туре	Clinician COO (36 Physicians)	41 (56.9)
	Managerial COO	31 (43.1)
Hospital	Teaching	35 (48.6)
Туре	Non-teaching	37 (51.4)

Table 2. Description of data

Input variables	
Doctors	Total number of doctors in full-time equivalents (FTE)
Nurses	Total number of nurses (FTE)
Medical and non- medical staff	Total number of pharmacists, medical assistants, physiotherapists, administrators, orderlies, accountants, nutrition officers etc.
Hospital beds	Total number of beds
Output variables	
Outpatients visits	Annual total number of outpatient visits in outpatient wards
Emergency visits	Annual total number of emergency visits
Inpatient days	Total annual number of inpatient days

# Table 3: Definition and measurement of variables

		Min	Max	Mean±SD	Р*
Public Hospitals	Clinician COO (n=28)	76.50	100	96.18 ± 6.41	0.027
	Managerial COO (n=16)	78.40	100	91.12 ± 722	
Social Security Organization Hospitals	Clinician COO (n=5)	95.75	100	98.31 ± 2.31	0.01
	Managerial COO (n=8)	76.55	100	88.70 ± 7.77	
Private	Clinician COO (n=9)	90.30	100	97.32 ± 3.32	0.003
Hospitals	Managerial COO (n=6)	79.80	97.25	$87.62 \pm 6.68$	0.000
Total	Clinician COO (n=42)	96.50	100	96.68 ± 5.50	0.001
	Managerial COO (n=30)	76.55	100	89.78 ± 7.20	0.001

 Table 4. Distribution of performance scores for hospitals by ownership type

	Model 1	Model 2	Model 3	Model 4		
	B (95% CI)	B (95% CI)	B (95% CI)	B (95% CI)		
Manager type		I				
Hospital led by	6.90***	5.69***	5.44***	5.30***		
clinician COO	[4.00 to 9.79]	[2.88 to 8.50]	[2.65 to 8.23]	[2.50 to 8.17]		
COO's tonuro		0.77**	0.75**	0.71**		
COO's tenure		[0.28 to 1.25]	[0.28 to 1.22]	[0.17 to 1.25]		
Hospital type						
			-2.00	-2.72		
Non-teaching			[-4.67 to	-2.72		
			0.65]	[-0.10 to 1.21]		
Ownership						
Public				0.55		
Fublic				[-4.06 to 5.16]		
Social Security				-0.42		
Social Security				[-4.77 to 3.92]		
Constant				83.15		
				[76.87 to 89.42]		
Adjusted R <sup>2</sup>				0.289		
n				72		

# Table 5. Multiple regression analysis: Hospital performance equations

B is the coefficient each time.

The dependent variable is the hospital performance score; \*\*p<0.01, \*\*\*p<0.001;

CI, confidence interval

Model 1 adjusted for manager type.

Model 2 adjusted for variables of model 1 with additional adjustment for COO's tenure. Model 3 adjusted for variables of model 2 and hospital type.

Model 4 adjusted for variables of model 3 with additional adjustment for ownership.

# Figure 1

# Mean Performance Score of Hospitals led by Clinician COOs and Managerial COOs



Fig.1 represents the mean hospital performance scores for the separate ownership of public, private, and SSO based on Clinician COO and Managerial COO. In each of the three cases, the mean performance score of hospitals where the COO is a clinical graduate is greater than the mean score of the hospitals where the COO is a professional manager. The mean hospital performance score of the public hospitals managed by a clinician executive is 96.18 (SD=6.41) while the mean performance score of public hospitals led by professional managers is 91.52 (SD = 6.83).