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# Evaluating implementation strategies for essential newborn care interventions in low- and low middle-income countries: a systematic review

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## Abstract

Neonatal mortality remains a significant health problem in low-income settings. Low-cost essential newborn care (ENC) interventions with proven efficacy and cost-effectiveness exist but have not reached high coverage ( $\geq 90\%$ ). Little is known about the strategies used to implement these interventions or how they relate to improved coverage. We conducted a systematic review of implementation strategies and implementation outcomes for ENC in low- and low middle-income countries capturing evidence from five medical and global health databases from 1990 to 2018. We included studies of implementation of delayed cord clamping, immediate drying, skin-to-skin contact (SSC) and/or early initiation of breastfeeding implemented in the first hour (facility-based studies) or the 1st day (community-based studies) of life. Implementation strategies and outcomes were categorized according to published frameworks: Expert Recommendations for Implementing Change and Outcomes for Implementation Research. The relationship between implementation strategies and outcomes was evaluated using standardized mean differences and correlation coefficients. Forty-three papers met inclusion criteria. Interventions included community-based care/health promotion and facility-based support and health care provider training. Included studies used 3–31 implementation strategies, though the consistency with which strategies were applied was variable. Conduct educational meetings was the most frequently used strategy. Included studies reported 1–4 implementation outcomes with coverage reported most frequently. Heterogeneity was high and no statistically significant association was found between the number of implementation strategies used and coverage of ENC. This review highlights several challenges in learning from implementation of ENC in low- and low middle-income countries, particularly poor description of interventions and implementation outcomes. We recommend use of UK Medical Research Council guidelines (2015) for process evaluations and checklists for reporting implementation studies. Improved reporting of implementation research in this setting is necessary to learn how to improve service delivery and outcomes and thereby reduce neonatal mortality.

**KEY MESSAGES**

- This is the first systematic review to examine implementation strategies and outcomes for essential newborn care interventions in lower income countries, finding poor reporting of implementation strategies and outcomes.
- Implementation efforts to integrate essential newborn care interventions in low- and low middle-income countries have used a wide variety of implementation strategies, however, the detail with which the strategies are reported is insufficient for replication or learning.
- Implementation outcomes reported in the literature are limited—mostly focusing on coverage and omitting acceptability and other quality measures—restricting the ability to learn from previous implementation efforts.
- There is an urgent need to improve reporting of implementation research in this setting to learn how to improve service delivery and outcomes and thereby reduce neonatal mortality.

**Keywords:** Child health, developing countries, health systems research, health workers, infant mortality, international health, maternal and child health, strategy, systematic reviews

**Introduction**

Globally, in 2018, 2.5 million babies died in the 1st month of life, with most of these deaths occurring in the least developed countries and about a third occurring on the day of birth (UNICEF *et al.*, 2019). Improved care around the time of birth, including essential newborn care (ENC) as prioritized by the World Health Organisation (WHO, 2017), could potentially prevent many of these deaths. In 2005, the Lancet Neonatal Survival Series ‘Call to Action’ called for high coverage of interventions to reduce neonatal mortality (Martines *et al.*, 2005). Over a decade later, however, coverage of effective newborn health interventions remains low overall (Bhutta *et al.*, 2014). Proctor *et al.* (2013) define coverage (or penetration) as the integration of a practice or in the case of ENC interventions: the number of babies who received the intervention out of all live births.

An evaluation of global performance in newborn health by Darmstadt *et al.* (2014) in 2014 found minimal progress in implementation and evaluation since the 2005 call to action. Evidence on effective methods for integration of newborn care into health systems in the low-income country context is lacking, limiting opportunities for learning—as we only know if something works and not why, how or for whom (Darmstadt *et al.*, 2014). Well-established evidence of intervention efficacy has not translated to high coverage in low- and middle-income countries (LMICs) (The World Bank, 2019). This knowledge-to-practice gap is consistent with findings across other public health domains, where translation of research evidence to practice is slow and haphazard, and has cost lives (Eccles *et al.*, 2009). The World Health Organization (WHO, 2013) has identified evaluating the effectiveness of different strategies to implement postnatal care recommendations as a high-priority research gap. Furthermore, a recent publication has called for an increase in implementation research in global health to improve health outcomes and bridge the gap among research, policy and practice (Theobald *et al.*, 2018).

Although implementation research has recently been prioritized by policy makers, implementers and researchers (Ghaffar *et al.*, 2017), including the launch of an implementation research platform within WHO (2016), inconsistent terms and definitions of implementation strategies have complicated the field (McKibbin *et al.*, 2010). To improve conceptual clarity and allow for improved implementation research and reproducibility, Powell *et al.* (2015) described 73 implementation strategies compiled by a panel of

experts in implementation science and clinical practice (health and mental health). The panel rated the relative importance and feasibility of each strategy and clustered them into nine distinct groups using hierarchical cluster analysis (Waltz *et al.*, 2015). This provides a framework for assessing implementation strategies used in deploying ENC interventions in low- and low middle-income countries.

Furthermore, implementation effectiveness must be measured distinctly from clinical effectiveness to increase our understanding of intervention performance in different contexts. As implementation success depends on local factors (Damschroder *et al.*, 2009), understanding implementation outcomes is necessary to distinguish ineffective interventions from poor deployment of interventions. As such, recording and reporting implementation outcomes is an important addition to recording and reporting morbidity and mortality outcomes as we translate and test interventions with proven efficacy across settings (Proctor *et al.*, 2013). However, poor descriptions of implementation and lack of reporting important outcomes is a recognized problem and contributor to research waste (Glasziou *et al.*, 2014).

There is currently no acknowledged ‘gold standard’ approach to support implementation and sustainability of ENC interventions in low- and low middle-income country settings. To synthesize understanding, we present results from a systematic review of the literature on implementation strategies and implementation outcomes for deploying ENC interventions in low- and low middle-income countries. Specifically, our objectives were to:

1. identify and describe which implementation strategies and outcomes are reported for implementing ENC interventions in low- and low middle-income countries,
2. determine the relationship between implementation strategies and coverage of ENC interventions in low- and low middle-income countries.

**Methods**

We performed a systematic review of the literature to identify studies reporting on the implementation of ENC interventions for healthy newborns in low- and low middle-income countries (The World Bank, 2019). We have reported results of the review according to Preferred Reporting Items for Systematic Reviews and Meta-analyses (PRISMA) guidelines with the PRISMA flow diagram presented in Figure 1 and the PRISMA checklist in the Supplementary file.

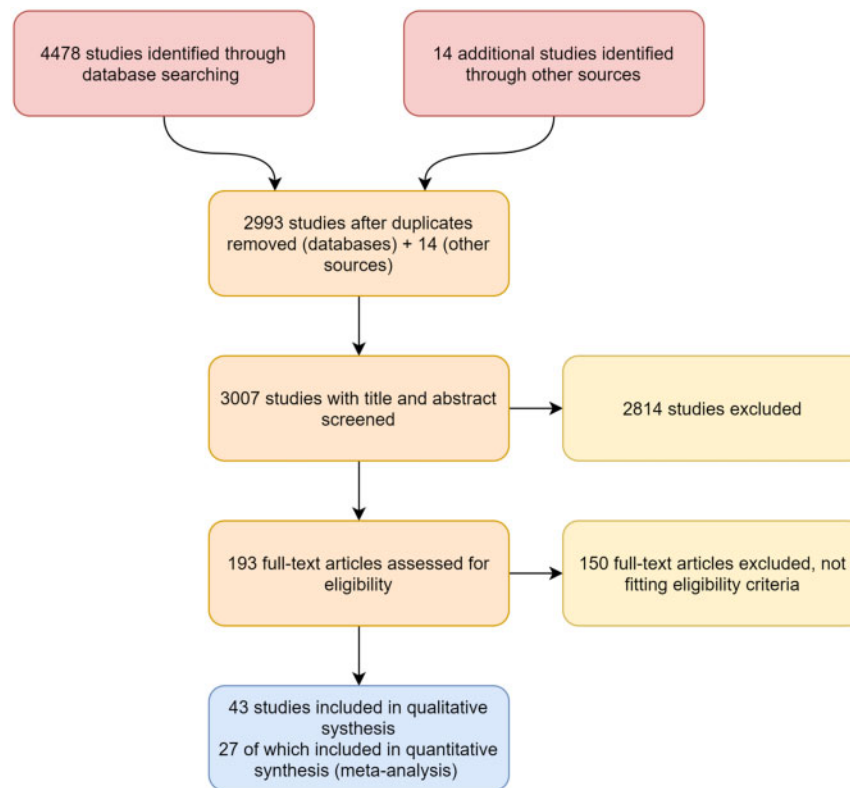


Figure 1 PRISMA flow diagram (Moher *et al.*, 2009)

## Search methods

Systematic searches were carried out for literature published from January 1990 to 22 June 2018 in the health and social care databases: MEDLINE, EMBASE, CINAHL and Cochrane Central databases as well as the Global Health Library. The search strategy (shown in full in the Supplementary file) incorporated key terms related to ENC (e.g. breastfeeding, drying, SSC and delayed cord clamping), implementation outcomes (e.g. acceptability, adoption, appropriateness), countries (low- and low middle-income countries) and newborns (e.g. newborn, neonate).

## Study selection

### Population

All studies of interventions targeting healthy newborns in the first hour (for facility-based interventions) or day (for community-based interventions) of life in low- and low middle-income countries were included. The population was restricted to newborns not requiring special care so the interventions would be widely applicable to most or all settings without requiring highly skilled workers, advanced treatments or significant infrastructure. Newborns not requiring special care were defined as per the WHO Safe Birth Checklist: born not more than 1 month prematurely, with birth weight >2500 g, who did not need antibiotics or require resuscitation at birth (Spector *et al.*, 2012). Studies which only targeted newborns who required special care were excluded as care needs are likely to be different. Studies which targeted all newborns (thereby including some newborns requiring special care and monitoring) were included.

### Intervention

Studies examining the implementation of ENC interventions (immediate and thorough drying, immediate SSC, delayed cord clamping and early initiation of breastfeeding) were eligible if they were implemented within the first hour of life for facility-based interventions, and the 1st day of life for community-based interventions, as neonatal mortality is highest in this time frame and most recommended ENC interventions are intended to be implemented immediately after birth (Salam *et al.*, 2014). Interventions at the community level, facility level or both levels were included. These interventions are recommended for all births (community and facility) (World Health Organization, 2017), can be implemented without advanced infrastructure, and are accepted as effective and cost-effective (Darmstadt *et al.*, 2005).

### Types of studies

The review included peer-reviewed, empirical quantitative and qualitative study designs conducted in low- and low middle-income countries which described the implementation of a relevant intervention. No restrictions were placed on study sample size or language.

To remain relevant for implementation of current evidence-based interventions in contemporary health systems, inclusion was restricted to studies published from 1990 to 2018.

### Selection criteria

#### Inclusion criteria.

- Peer-reviewed, primary research

- Studies conducted in low- and low middle-income countries [defined by [The World Bank \(2019\)](#) at the time of the systematic review]
- Studies which included ENC interventions (immediate and thorough drying, immediate SSC, delayed cord clamping and early initiation of breastfeeding) in the first hour of life (facility-based interventions) or the 1st day (24 h) of life (community-based interventions)
- Studies which included an intervention provided directly to the mother–newborn dyad OR measured outcomes in the mother–newborn dyad
- Studies which included an implementation outcome [defined by [Proctor et al. \(2011\)](#)].

#### Exclusion criteria.

- Studies which focused entirely on premature, low birth weight, or at-risk newborns or newborns requiring special care and monitoring
- Studies which focused entirely on caesarean section deliveries, adolescent mothers or mothers with special needs (e.g. HIV, high risk pregnancies)

#### Selection process.

Papers resulting from the search were first screened by reviewing the title and abstract and then by reviewing the full text (KP). Fifty per cent of papers were randomly selected, using the R package meta-gear ([Lajeunesse, 2017](#)), to be screened independently by a second reviewer at each stage (EP, CT). Disagreements between reviewers were resolved through discussion or involvement of a third study team member.

Data from each paper were extracted independently by two reviewers using a standardized proforma including the name and a short description of the intervention, study design, implementer, setting, population, key findings, implementation strategies and implementation outcomes (KP, TAR, JHN). All references of included studies were reviewed and further information on implementation strategies applied was sought from additional programme documents and protocols where identified. Quality appraisals were conducted independently by two reviewers for each paper (KP, TAR, JHN) using the Joanna Briggs Institute Critical Appraisal Tools ([Aromataris and Munn, 2017](#)). No papers were excluded on the basis of the quality appraisal. Inconsistencies between reviewers were resolved through discussion and consensus or involvement of a third team member.

After reviewing the literature for implementation strategy frameworks, particularly those with relevance to maternal and newborn health or the low-income country setting, we chose a framework by the Expert Recommendations for Implementing Change project ([Powell et al., 2015](#)). This framework was the most comprehensive we identified (including 73 strategies) and was developed systematically with input from clinical and implementation science stakeholders. Strategies are mapped to nine clusters encompassing strategies ranging from clinician reminders and use of data experts to using mass media or changing record systems ([Waltz et al., 2015](#)). During data extraction, we compared strategies used in implementing interventions in included papers to the definitions of implementation strategies described by [Powell et al. \(2015\)](#). A table of the 73 strategies and their definitions is included in a Supplementary file.

#### Analysis

A narrative descriptive approach was taken to summarize interventions and describe and synthesize implementation strategies. We report the number of implementation outcomes [defined by [Proctor et al. \(2011\)](#)] reported by each study and describe the frequency with which implementation outcomes are reported. As there was some similarity of interventions within the implementation setting (community, facility or mixed), interventions are described according to their setting. Examples of implementation strategy application are described for the most frequently used strategy within each cluster designated by [Waltz et al. \(2015\)](#).

#### Quantitative analysis

The implementation strategies applied within included papers were categorised according to the typology provided by [Powell et al., \(2015\)](#). [Waltz et al. \(2015\)](#) provide an importance rating and a feasibility rating for each strategy. Ratings are on a scale of one (relatively unimportant/not at all feasible) to five (extremely important/extremely feasible). We assigned a mean importance rating (average of the importance ratings for each strategy used in the paper) to each paper. Furthermore, each paper was assessed for reporting implementation outcomes as defined by [Proctor et al. \(2013\)](#) (Supplementary file).

Papers reporting two coverage outcomes (e.g. either before and after or in a control and intervention) were included in the quantitative analysis. The term coverage is used to describe the domain in line with maternal, newborn and child health literature. [Proctor et al. \(2011\)](#) previously labelled this domain as ‘penetration’ which they defined as “integration of a practice within a service setting and its sub-systems” (p. 70). Though [Proctor et al. \(2011\)](#) found the term ‘penetration’ to be infrequently used in the implementation literature, the construct was often/usually addressed using other terms.

To address objective two and examine the relationship between implementation strategies and coverage of ENC, we first estimated the magnitude of each intervention’s effects on coverage of ENC practices by calculating effect sizes (standardized mean differences) for each coverage outcome using Cohen’s *d*. We calculated Pearson’s correlation coefficients to examine the relationships between the total number of strategies used in implementation and the coverage effect size as well as the mean importance rating of the strategies used and the coverage effect size. In addition, we calculated correlation coefficients for the per cent of strategies used within each cluster [as defined by [Waltz et al. \(2015\)](#)] and the coverage effect size. All quantitative analyses were carried out in R Statistical Software ([R Core Team, 2018](#)).

To detect possible publication bias, funnel plots of fitted meta-analytic models with standard error, sampling variance, inverse standard error and inverse sampling variance as predictors were visually examined. A random-effects meta-regression model with the standard error as the predictor revealed no significant asymmetry ( $z = 0.15, P = 0.89$ ).

#### Results

##### Included studies

Of the 3007 unique citations identified in the search, 2814 were excluded after screening the title and abstract. The remaining 193 were assessed by reviewing the full text. Inclusion criteria were not met for 150 citations, and 43 were thus included in the narrative synthesis and 27 of these were additionally included in the quantitative analysis ([Figure 1](#)). While the search strategy identified several

non-English publications, including papers written in Portuguese, Spanish and French, no non-English papers met all inclusion criteria. Characteristics of included studies are summarized in [Table 1](#).

The final 43 included papers cover 36 unique implementation efforts. Most interventions were evaluated through surveys or observations for all births in a particular time frame and location. Seven per cent ( $n=3$ ) were primarily qualitative studies while 12% ( $n=5$ ) were economic analyses and the remainder were quantitative studies (7 cluster randomized control trials, 12 cross-sectional studies and 16 quasi-experimental studies). Interventions were implemented in 18 countries: 5 countries in South Asia, 11 countries in sub-Saharan Africa, 1 in East Asia and 1 in Latin America. The time between implementation and the final follow-up reported in the study ranged from <1 month to 10 years, with a median of 2 years. The two studies specifically addressing sustainability outcomes were both reporting evaluations taking place 2 or more years after implementation. Almost all the implemented interventions included early initiation of breastfeeding (93.0%,  $n=40$ ), 42.0% ( $n=18$ ) included SSC, 30.2% ( $n=13$ ) included drying of the newborn, and 4.7% ( $n=2$ ) included delayed cord clamping. About half ( $n=22$ ) included only one ENC component, 18.6% ( $n=8$ ) studies included three components.

### Description of interventions

Thirteen interventions were implemented in the community setting, most in Asia ( $n=8$ ). All interventions in this category involved the training of lay or auxiliary health care workers (paid or volunteer) to conduct home visits or support home-based ENC. Two of the community-based interventions were studies of nationally implemented programmes such as the Accredited Social Health Activists (ASHA) programme in India. ASHAs are trained female community health activists working as an interface between communities and the health system ([National Health Mission, 2013](#)). As part of a strategy to reduce neonatal mortality, ASHAs provide home-based newborn care at six home visits. In the ASHA studies included in this review, [Sinha et al. \(2014\)](#) found 33% ( $n=55$ ) of mothers reported an ASHA visited them within 24h of home delivery. [Fathima et al. \(2015\)](#) found 72% ( $n=826$ ) of women reported being visited 3 or more times by an ASHA worker in the postpartum period and that 73% ( $n=215$ ) of ASHAs felt effective in their ability to provide newborn advice or care.

Seventeen interventions were implemented in the facility setting, most in low middle-income countries ( $n=15$ ). Facility interventions mostly included training for medically qualified facility staff, implementation of checklists or job aids (e.g. pictorial counselling cards), and implementation of the Baby Friendly Hospital Initiative (BFHI). One intervention, the Yashoda Programme ([Varghese et al., 2014](#); [Saha and Varghese, 2017](#)) in India, involved lay, volunteer women to support women and newborns in high-volume facilities with at least 150 deliveries per month.

Nine of the interventions were mixed-setting: involving both community- and facility-based components. Several of the interventions involved community health worker home visits and facility improvement or training for facility staff to complement community-based activities. The Expanded Quality Management Using Information Power (EQUIP) study described by [Waiswa et al. \(2017\)](#) used joint learning sessions with community members and facility staff to allow groups to review progress and learn from each other.

### Description of implementation strategies

The number of implementation strategies used in included studies ranged from 3 to 31 with a mean of 15.8. ‘Train and educate stakeholders’ was the most frequently used cluster of implementation strategies for ENC interventions, at least 1 of the 11 strategies in the cluster was used by each included paper [definitions of each strategy are shown in the Supplementary file]. The most frequently used individual strategy, ‘conduct educational meetings’ was used in 70% ( $n=30$ ) of studies. Educational meetings or trainings were conducted for interventions in the community and facility settings. In community settings, educational meetings were often held for training community health workers. A community health worker intervention described by [Darmstadt et al. \(2010\)](#) included a 36-day training for community health workers on pregnancy surveillance, counselling and negotiation, ENC and management of neonatal illness. Fortnightly refresher training and monitoring were provided following the main training ([Table 2](#)).

In facility settings, educational meetings were held for facility staff with different durations and intensities. For example, [Spector et al. \(2012\)](#) describe a 1-day learning session to introduce the WHO Safe Childbirth Checklist (SCC) to hospital staff, whereas [Jennings et al. \(2015\)](#) described 3-day training for all health care personnel at intervention sites which included didactic instruction and role-play to educate personnel on content and use of counselling cards as well as interpersonal communication and quality improvement. [Waiswa et al. \(2017\)](#) implemented educational meetings at the facility and community levels, sometimes involving joint learning sessions with community members and facility staff.

While a strategy from the ‘train and educate stakeholders’ cluster was used at least once for every paper, some strategies within this cluster were not frequently used and one (‘shadow other experts’) was not used at all. The ‘provide interactive assistance’ cluster had high use across all four strategies in the cluster: facilitation (49%,  $n=21$ ), provide local technical assistance (35%,  $n=15$ ), provide clinical supervision (56%,  $n=24$ ) and centralize technical assistance (19%,  $n=8$ ). Within this cluster, the most frequently used strategy was ‘provide clinical supervision’. This strategy often integrated regular supervision into the intervention at a fixed interval (e.g. monthly supervision visits). Some papers studying a shorter clinical intervention period used clinical supervision only during an initial implementation phase. [Spira et al. \(2017\)](#) described an intervention using healthcare professional associations (e.g. the International Confederation of Midwives) to accelerate implementation of ENC. As part of the intervention, opinion leaders selected as facilitators observed clinical practice and held discussions with staff during the initial implementation phase. In contrast, in India’s Yashoda programme assessed by [Varghese et al. \(2014\)](#), supervision was an integrated part of the programme.

Some strategies were used consistently across papers. For example, ‘revise professional roles’ was used mostly in the community setting where a community health worker was integrated into the existing health system and responsibilities such as postnatal care were delivered in the community setting. [Callaghan-Koru et al. \(2013\)](#) described the shifting of newborn care tasks to the Health Surveillance Assistants (community health workers) in Malawi. A facility-level example of revising professional roles included [Varghese and colleagues’ \(2014\)](#) assessment of India’s Yashoda programme where facility-based postnatal breastfeeding support was shifted to Yashodas (volunteer, facility-based health workers who support women and newborns). However, many other strategies were applied very differently across studies. Use of ‘organize

**Table 1** Characteristics of included studies

First author and year	ENC component	Study design, methods, sample size (for studies included in quantitative analysis)	Intervention	Country and setting	Implementing body; time between start of implementation and final follow-up
Arabi et al. (2018)	Immediate drying	Analytic cross-sectional Interviews and report review Baseline $n=1305$ Endline $n=3040$	Helping Babies Breathe (HBB) training: Training in neonatal resuscitation and postnatal care and regular peer to peer skills practice	Sudan Rural, village midwives	Ministry of Health and Maternity Hospital in Ireland 18 months
Aryeetey and Anrwi (2013)	Breastfeeding	Analytic cross-sectional Interviews Pregnant women $n=60$ Clinical staff $n=90$ Recently delivered women $n=150$	BFFH: a global hospital-based initiative to implement practices that protect, promote and support breastfeeding	Ghana Public-managed facilities in the urban Accra Metropolis	Central government 7 years
Baqui et al. (2008)	Breastfeeding	Cluster RCT Surveys Home care arm $n=14\ 769$ Community care arm $n=16\ 325$ Control arm $n=15\ 350$	Project for advancing the health of newborns and mothers (Projahmo): Community health worker home-visits for antenatal and postnatal care, care seeking promoted through group sessions by community mobilisers	Bangladesh Community-based project in rural sub-districts of Sylhet, Bangladesh	University with central and local government and other partners 2.5 years
Bhurta et al. (2008)	Breastfeeding	Quasi-experimental Surveys Intervention $n=395$ Control $n=375$	Lady Health Workers (LHW) and Dais (Traditional birth attendants): Pilot of training for home-based newborn care, community organization and mobilization and group education	Pakistan Community-based intervention in rural Hala and Matiari sub districts	University with central and local government 2 years
Bhurta et al. (2011)	Breastfeeding	Cluster RCT Surveys Intervention $n=12\ 517$ Control $n=11\ 568$	LHWs and Dais (Traditional birth attendants): Training for home-based basic newborn care, community organization and mobilization and group education	Pakistan Community-based intervention in rural Hala and Matiari sub districts	University with central and local government 2 years
Callaghan-Koru et al. (2013)	Breastfeeding Skin-to-skin	Quasi-experimental Surveys Baseline $n=903$ Final follow-up $n=900$	Community-based maternal and newborn care program (CBMNC): A package of facility and community-based interventions, health surveillance assistants (HAS) trained to make pregnancy and postnatal visits, facility worker training	Malawi Three rural districts: Thyolo, Dowa, Chitipa	Ministry of health with support from Save the Children's Saving Newborn Lives and UNICEF <3 years
Callaghan-Koru et al. (2016)	Drying Skin-to-skin	Quasi-experimental Surveys Baseline $n=218$ Final follow-up $n=214$	A multilevel intervention to promote early SSC and exclusive breastfeeding: Health workers in facilities and surrounding communities were trained to promote early SSC and exclusive breastfeeding for all babies born at home or in facilities	Ethiopia 10 health centres and their catchment areas in the Tigray, Oromia, Amhara and SNNP	Central government with support from Maternal and Child Health Integrated Program (MCHIP) <2 years
Darmstadt et al. (2006)	Skin-to-skin	Qualitative In-depth interviews, focus groups	Community-based skin to skin care: Community health workers delivered a package of socio-culturally contextualized behaviour change interventions through community meetings and household visits	India Community-based intervention in Shivgarh, a rural block of Uttar Pradesh	Health facility with University partner +1 year
Darmstadt et al. (2010)	Breastfeeding Drying	Cluster RCT Surveys Intervention $n=9987$ Control $n=11\ 153$	Projahmo-2: Trained CHWs perform ANC and PNC home visits and manage neonatal illness by clinical algorithm	Bangladesh Community-based project in Mirzapur, Bangladesh	Health facility, research centre and university 2 years

(continued)

Table 1 (continued)

First author and year	ENC component	Study design, methods, sample size (for studies included in quantitative analysis)	Intervention	Country and setting	Implementing body; time between start of implementation and final follow-up
Delaney et al. (2017)	Breastfeeding Skin-to-skin	Analytic cross-sectional Observations	BetterBirth trial: An intervention for the sustainable adoption of the SCC through peer coaching	India Facilities in Uttar Pradesh	US Health System Innovation Center 8 months
Dasgupta et al. (1997)	Breastfeeding	Quasi-experimental Observations Baseline $n = 102$ Final follow-up $n = 102$	BFH: a global hospital-based initiative to implement practices that protect, promote and support breastfeeding	India Urban health facility	Health facility 6 months
Ekirapa-Kiracho et al. (2017)	Breastfeeding Drying Skin-to-skin	Economic evaluation Incremental cost analysis from programme records	Uganda Newborn Study (UNEST): Implementation of a community health worker maternal child health home visit package and facility strengthening	Uganda Eastern Uganda, rural and peri-urban areas on Iganga and Mayuge districts	Central and local government with other partners 2 years
Fathima et al. (2015)	Breastfeeding	Analytic cross-sectional Surveys ASHAs $n = 300$ Women $n = 1200$ Cluster RCT	ASHA: Community health volunteer scheme, women selected by communities facilitate access to facilities, provide community health services and mobilize communities for change	India Community-based intervention in Karnataka State	Central government +5 years
Gondar et al. (2012)	Breastfeeding Skin-to-skin	Data form review Baseline $n = 5912$ Endline $n = 6163$	ENC training: Training for auxiliary nurse midwives, traditional birth attendants and other community birth attendants were trained in clean delivery practices, neonatal resuscitation and ENC	India Rural, community-level	Global research network and government officials 3 years
Greco et al. (2017)	Breastfeeding Skin-to-skin	Economic evaluation Incremental cost analysis from programme records	CBMNC: A package of facility and community-based interventions, health surveillance assistants (HAS) trained to make pregnancy and postnatal visits, facility worker training	Malawi Three rural districts: Thyolo, Dowa, Chitipa	Ministry of health with support from Save the Children's Saving Newborn Lives and UNICEF <3 years
Hirschhorn et al. (2015)	Breastfeeding	Quasi-experimental Observations Phase 1 Before $n = 23$ Phase 1 After $n = 23$ Phase 2 Before $n = 522$ Phase 2 After $n = 409$	BetterBirth: A 3-day staff training and introduction of WHO SCC	India Health facilities in Uttar Pradesh	Health facilities with Population Services International 1 month
Hirschhorn et al. (2018)	Breastfeeding Skin-to-skin	Mixed-methods/qualitative Observation Tool to Inform Support (OTIS)	WHO SCC: Opportunity–Ability–Motivation plus Supplies framework was integrated into coaching to improve delivery of essential birth practices	India Facilities in Uttar Pradesh	US Health System Innovation Center 8 months
Iyengar et al. (2014)	Breastfeeding Drying	Quasi-experimental Observations Facilities $n = 44$	Parijaat: A collaborative for improving the quality of facility deliveries in high-volume facilities through trainings, quality monitoring and clinician reminders	India Public facilities in Rajasthan	State Government with Action Research & Training for Health and United Nations Population Fund <2 years

(continued)

Table 1 (continued)

First author and year	ENC component	Study design, methods, sample size (for studies included in quantitative analysis)	Intervention	Country and setting	Implementing body; time between start of implementation and final follow-up
<a href="#">Jennings et al. (2015)</a>	Breastfeeding Skin-to-skin	Cluster RCT Baseline Control <i>n</i> = 56 Baseline Intervention <i>n</i> = 95 Final follow-up Control <i>n</i> = 99 Final follow-up Intervention <i>n</i> = 161	Job Aids to Improve Facility-based Postnatal Counselling and Care; Pictorial Job Aids were developed for Facility staff to use in Postnatal counselling, training and supportive supervision was provided to Improve communication and counselling skills	Benin Rural health facilities in Zou and Collines region	Central government with USAID <1 month
<a href="#">Kamath-Rayne et al. (2017)</a>	Breastfeeding Skin-to-skin Cord clamping	Analytic cross-sectional Observations Deliveries attended by individuals without HBB training <i>n</i> = 156 Deliveries attended by HBB trainees <i>n</i> = 94	HBB training: Training in neonatal resuscitation and ENC	Honduras Rural community hospital	US-based HBB master trainers 5 months
<a href="#">Karim et al. (2013)</a>	Breastfeeding Drying Skin-to-skin	Quasi-experimental Surveys Baseline <i>n</i> = 1,404 Final follow-up <i>n</i> = 1404	Health Extension Program (HEP): A community health worker programme to provide universal primary health care access including postnatal visits	Ethiopia Community level intervention studied in Tigray, Amhara, Oromia, SNNPR	Central government 2 years
<a href="#">Kayemba et al. (2012)</a>	Breastfeeding	Qualitative Survey, in-depth interview, focus groups, document review VHT members (survey) <i>n</i> = 436	Integrated Community Case Management (iCCM): A 6 days of training for village health team volunteers to care for babies 0–59 days in the community	Uganda Kiboga, Kyankwanzi and Hoima districts	Central government +5 months
<a href="#">Kumar et al. (2008)</a>	Breastfeeding Drying Skin-to-skin	Cluster RCT Surveys ENC arm <i>n</i> = 1581 ENC+Thermospot arm II <i>n</i> = 1135 Control arm <i>n</i> = 1143	Community-based behaviour change management: Community health workers delivered a package of socioculturally contextualized behaviour change interventions through community meetings and household visits	India Community-based intervention in Shivgarh, a rural block of Uttar Pradesh	Health facility with University partner +1 year
<a href="#">Kung'u et al. (2018)</a>	Breastfeeding Cord clamping	Quasi-experimental Surveys Baseline <i>n</i> = 2905 Endline <i>n</i> = 2570	Community-based maternal and neonatal health and nutrition project A set of demonstration projects in four countries, based on need, context and policies, to demonstrate how proven nutrition interventions could be integrated into health programs to improve practices during pregnancy, birth and postpartum	Ethiopia, Kenya, Senegal Community and facility levels	NGO, government and other partners 2 years
<a href="#">Lefevre et al. (2013)</a>	Breastfeeding	Economic evaluation Cost-effectiveness analysis Costs from financial records and survey of household costs Households (survey) <i>n</i> = 316	Project for advancing the health of newborns and mothers (Projahmo): Community health worker home-visits for ANC and PNC, care seeking promoted through group sessions by community mobilisers	Bangladesh Community-based project in rural sub districts of Sylhet, Bangladesh	University with central and local government and other partners 2.5 years

(continued)

Table 1 (continued)

First author and year	ENC component	Study design, methods, sample size (for studies included in quantitative analysis)	Intervention	Country and setting	Implementing body; time between start of implementation and final follow-up
<a href="#">Manasyan et al. (2011)</a>	Breastfeeding Drying Skin-to-skin	Economic evaluation Incremental cost analysis from programme records	World Health Organization Essential Newborn Care Course: ENC training for facility providers	Zambia Urban facilities in the two largest cities (Lusaka, Ndola)	Central government and other partners 1 year
<a href="#">Myint et al. (2013)</a>	Breastfeeding	Analytic cross-sectional Surveys and focus groups Midwives (survey) $n = 46$ Midwives (focus group) $n = 40$ Mothers (survey) $n = 80$ Mothers (focus group) $n = 40$	ENC programme: Strengthening of facility- and community-based interventions for improving maternal and neonatal health and improving case management skills of skilled birth attendants	Myanmar Facility and community-based providers in Magway Region	Central government 4 years
<a href="#">Nonyane et al. (2016)</a>	Breastfeeding Drying	Quasi-experimental Surveys Baseline $n = 625$ Final follow-up $n = 615$	Community-based Newborn Care Package (CB-NCP): Training of facility and community workers, female community health volunteers make home visits to perinatal care	Nepal Community-based intervention in Bardiya district of Nepal	Central government and other partners 1.5 years
<a href="#">Ojofeitimi et al. (2000)</a>	Breastfeeding	Analytic cross-sectional Surveys Women $n = 430$	BFHI: a global hospital-based initiative to implement practices that protect, promote and support breastfeeding	Nigeria Urban health facility in Ile-Ife	Health facility 5 years
<a href="#">Parekh et al. (2004)</a>	Breastfeeding	Analytic cross-sectional Surveys Mothers $n = 98$	BFHI: a global hospital-based initiative to implement practices that protect, promote and support breastfeeding	India Urban hospital in Mumbai	Health facility 10 years
<a href="#">Patabendige and Senanayake (2015)</a>	Breastfeeding Skin-to-skin	Analytic cross-sectional Observations of deliveries and staff questionnaire Analytic cross-sectional Survey Round 1 $n = 1731$ Round 2 $n = 1113$ Round 3 $n = 1159$ Round 4 $n = 1171$ Round 5 $n = 1101$	WHO SCC: The SCC was implemented in a tertiary care hospital through training and ward visits Sukshema Project: Technical assistance to the National Health Mission of Karnataka to improve newborn health through staff training and mentoring and a package of tools for frontline workers to improve care and monitor implementation	Sri Lanka Tertiary facility India Facility and community-based interventions in rural, northern Karnataka	Hospital 2 months State government 2 years
<a href="#">Potty et al. (2017)</a>	Breastfeeding	Quasi-experimental Surveys Baseline $n = 625$ Final follow-up $n = 615$	CB-NCP: Training of facility and community workers, female community health volunteers make home visits to perinatal care	Nepal Community-based intervention in Bardiya district of Nepal	Central government and other partners 1.5 years
<a href="#">Pradhan et al. (2011)</a>	Breastfeeding Drying	Quasi-experimental Surveys Baseline $n = 172$ Early follow-up $n = 195$ Late follow-up $n = 101$	Baby Friendly health education intervention: A baby friendly training intervention was implemented for staff at a district hospital	India Bihar district hospital	Health facility 6 months
<a href="#">Prasad and Costello (1995)</a>	Breastfeeding				

(continued)

Table 1 (continued)

First author and year	ENC component	Study design, methods, sample size (for studies included in quantitative analysis)	Intervention	Country and setting	Implementing body; time between start of implementation and final follow-up
<a href="#">Saha and Varghese (2017)</a>	Breastfeeding	Economic analysis Incremental cost analysis Activity-based costing	Yashoda Programme: Facility-based postnatal support in high-volume facilities	India High-volume facilities studied in Rajasthan and Odisha	Government of India and Norway-India Partnership Initiative 4 years University 3 months
<a href="#">Senarath et al. (2007)</a>	Breastfeeding Drying Skin-to-skin	Quasi-experimental Surveys and observations Baseline survey $n = 223$ Baseline observations $n = 24$ Final follow-up survey $n = 223$ Final follow-up survey $n = 24$	Essential Newborn Care Training: A 4-day training on ENC for doctors, nurses and midwives on obstetric units at two hospitals	Sri Lanka State-sector hospitals	
<a href="#">Singh et al. (2017)</a>	Breastfeeding	Quasi-experimental Longitudinal cohort study	Enhanced Integrated Nutrition and Health Program A demonstration and replication approach for scaling up successful nutrition practices through a partnership among government systems, non-governmental organizations and community-based organizations	India Rural, community-level	NGO, Government and community-based organizations 2 years
<a href="#">Sinha et al. (2014)</a>	Breastfeeding Skin-to-skin	Analytic cross-sectional Interviews and observations Mothers (interview) $n = 320$ ASHAs (interview) $n = 61$ Observations $n = 19$	Home-based Post Natal Newborn Care (HBPNC) programme by ASHAs: ASHA workers get cash incentives for six postnatal home visits for newborn care	India Community-based project in Mewar, Haryana	State government and United Nations Office for Project Services-Norway-India Partnership Initiative <2 years University <3 months
<a href="#">Spector et al. (2012)</a>	Breastfeeding	Quasi-experimental Observations Baseline $n = 499$ Final follow-up $n = 795$	WHO SCC Program: Education, supervision and monitoring of safe birth checklist use and engagement of local leaders	India Sub-district level birth centre in Karnataka, India	
<a href="#">Spira et al. (2017)</a>	Breastfeeding Drying Skin-to-skin	Quasi-experimental Surveys Women $n = 4815$ Clinical staff $n = 73$ Analytic cross-sectional Surveys Intervention $n = 810$ Control $n = 842$	Healthcare professional associations implementing essential interventions: Healthcare professional associations implemented a package of essential interventions for maternal and newborn health Yashoda Programme: Facility-based postnatal support in high-volume facilities	Uganda Large teaching hospitals India High-volume facilities studied in Rajasthan and Odisha	Healthcare professional associations <6 months
<a href="#">Varghese et al. (2014)</a>	Breastfeeding	Cluster RCT Surveys Baseline intervention $n = 194$ Baseline control $n = 201$ Final follow-up intervention $n = 894$	UNEST: Implementation of a community health worker maternal child health home visit package and facility strengthening	India High-volume facilities studied in Rajasthan and Odisha Uganda Eastern Uganda, rural and peri-urban areas on Iganga and Mayuge districts	Central government and Norway-India Partnership Initiative 4 years Central and local government with other partners 2 years

(continued)

Table 1 (continued)

First author and year	ENC component	Study design, methods, sample size (for studies included in quantitative analysis)	Intervention	Country and setting	Implementing body; time between start of implementation and final follow-up
Waiswa et al. (2017)	Breastfeeding	Final follow-up control $n = 893$ Quasi-experimental Surveys and facility assessments First round Tanzania, intervention $n = 101$ First round Tanzania, control $n = 106$ First round Uganda, intervention $n = 199$ First round Uganda, control $n = 281$	EQUIP A systemic and collaborative quality improvement approach to increase coverage and quality of essential interventions for maternal and newborn health	Tanzania and Uganda District, facility and community levels	Ministry of Health and Department for community 2.5 years

clinician implementation team meetings’ ranged from organization of meetings only in the initial implementation phase to organization of regular meetings as an integrated part of the intervention. Jennings et al. (2015) described the use of job aids to improve facility-based postnatal counselling and care in rural Benin. In this intervention, implementation team meetings were limited to planning and very early implementation phases (Jennings et al., 2010). In contrast, Kumar et al. (2008) described a community-based behaviour change intervention which used regular monthly meetings with newborn-care stakeholders and community volunteers to discuss experiences, challenges and strategies.

A total of 14 strategies were not identified across any of the included papers; six of which belonged to one cluster: ‘utilize financial strategies’ (Figure 2).

### Description of implementation outcomes

The number of implementation outcomes reported ranged from one to four (inclusion criteria required at least one implementation outcome). Coverage and fidelity were the most frequently reported implementation outcomes, reported by 81% ( $n = 35$ ) and 72% ( $n = 31$ ) of papers, respectively (Figure 3). Other implementation outcomes as defined by Proctor et al. (2011) were infrequently reported. Acceptability was reported in 13 of the 43 papers, implementation cost in seven papers and feasibility in six papers.

Coverage outcomes were presented either before and after the intervention or separately for an intervention and control group, with enough detail to calculate effect sizes for 51 outcomes in 27 papers. Coverage outcome effect sizes are presented in a forest plot in Figure 4. Standardized effect sizes (Cohen’s  $d$ ) ranged from  $-1.26$  to  $2.23$ .

Fidelity in community-based studies was frequently reported as the number of community health worker visits received or mean time between birth and the first postnatal visit. For example, in a community-based skin-to-skin intervention evaluated by Darmstadt et al. (2006), it was intended for community health workers to visit women within 24 h of birth, and they reported a mean time of 7.8 h between birth and the first postnatal visit. The facility-based study using the SCC by Hirschhorn et al. (2015) reported fidelity to use of the checklist, where after coaching in the second adaptation of the intervention, the checklist was used at 88% of births.

Acceptability outcomes were reported in varying amounts of detail at both the client-level as well as the health care provider level. Varghese et al. (2014) reported detailed qualitative quotes from women and health care providers about the acceptability of the Yashoda programme. Nursing staff reported getting help from Yashodas and not needing to worry about mothers as the Yashodas would care for them. Women reported not wanting to stay in exclusive cabins as Yashodas did not cover these areas. Parekh et al. (2004) reported that only three women struggled with breastfeeding and all three were satisfied with advice given by healthcare providers.

Implementation cost was often reported in a specific economic evaluation, separate from a paper reporting the main results (coverage, clinical outcomes). Results were reported in many forms including annual cost, cost per live birth, cost per home visit, cost per disability adjusted life year (DALY) averted, and cost per life saved. Manasyan et al. (2011) reported differences in cost per DALY averted if equipment and training materials were reused. In this training for newborn care in urban first-level facilities, the total programme cost for 12 months (in 2015 US dollars) was \$20 223.83 with a continuing cost of \$14 128 per year. The programme led to a cost per life saved of \$208 and cost per DALY averted of \$5.24 which could be reduced to a cost per DALY averted of \$1.84 if

**Table 2** Definition and examples of the most frequently used strategy in each cluster

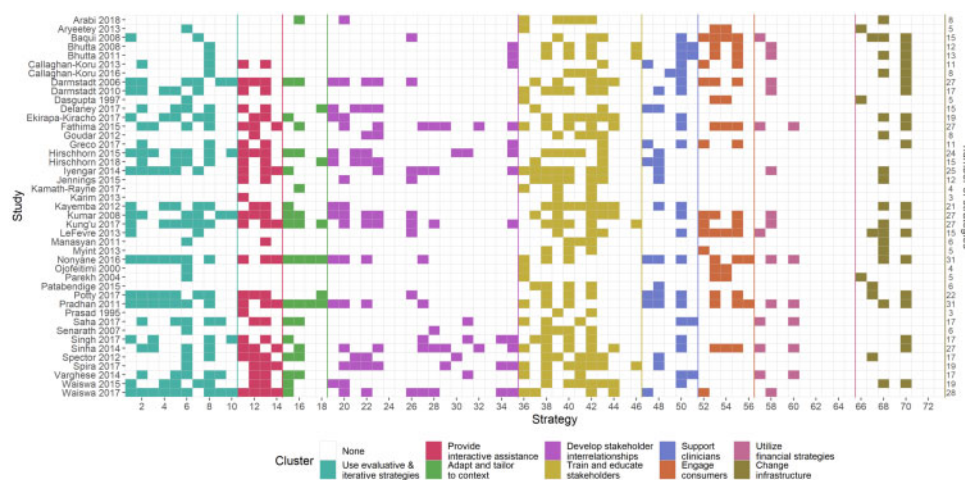
Strategy	Papers <sup>a</sup> N (%)	Definition from <a href="#">Powell et al. (2015)</a>	Examples of use from included papers
Stage implementation scale up			
8. Stage implementation scale up	22 (51%)	Phase implementation efforts by starting with small pilots or demonstration projects and gradually move to a system-wide rollout	Most papers using stage implementation scale up were pilot tests to inform future work or RCTs informed by pilot tests. For example, <a href="#">Bhutta et al. (2008)</a> described a pilot study which informed the RCT conducted by <a href="#">Bhutta et al. (2011)</a> . Both papers were considered to have used this strategy
Provide interactive assistance			
13. Provide clinical supervision	24 (56%)	Provide clinicians with ongoing supervision focusing on the innovation. Provide training for clinical supervisors who will supervise clinicians who provide the innovation	Most papers using clinical supervision, integrated regular supervision into the intervention. Some papers studying a shorter clinical intervention period used clinical supervision only during a short implementation period. <a href="#">Spira et al. (2017)</a> used clinical supervision during an initial implementation phase. <a href="#">Varghese et al. (2014)</a> assessed India's Yashoda programme which includes supervision as an integrated part of the programme (NIPI, 2010)
Adapt and tailor to context			
15. Tailor strategies	15 (35%)	Tailor the implementation strategies to address barriers and leverage facilitators that were identified through earlier data collection	Tailor strategies was often used in RCTs or larger studies that reported making adaptations after earlier phases such as <a href="#">Hirschhorn and colleagues' (2015)</a> use of a pilot and two phases of adaptation prior to an RCT. <a href="#">Spector et al. (2012)</a> adapted the WHO SCC Program to the local context and was also considered to have used this strategy
Develop stakeholder interrelationships			
20. Organize clinician implementation team meetings	14 (33%)	Develop and support teams of clinicians who are implementing the innovation and give them protected time to reflect on the implementation effort, share lessons learned and support one another's learning	Use of clinical implementation team meetings ranged from limiting meetings to the early implementation phase to a regular and integrated part of the intervention. <a href="#">Jennings et al. (2015)</a> used clinical implementation team meetings in the planning and very early implementation phases ( <a href="#">Jennings et al., 2010</a> ) whereas <a href="#">Kumar et al. (2008)</a> described monthly meetings to discuss experiences, challenges and strategies
Train and educate stakeholders			
15. Conduct educational meetings	30 (70%)	Hold meetings targeted toward different stakeholder groups (e.g. providers, administrators, other organizational stakeholders, and community, patient/consumer and family stakeholders) to teach them about the clinical innovation	Conduct educational meetings was usually employed as a strategy to train health care providers or community health workers in an intervention. <a href="#">Waiswa et al. (2017)</a> used joint and separate learning sessions with health facility and community members to introduce or review quality improvement techniques. <a href="#">Karim et al. (2013)</a> conducted trainings with 'model families' who adopt healthy newborn care practices
Support clinicians			
50. Revise professional roles	21 (49%)	Shift and revise roles among professionals who provide care, and redesign job characteristics	Revise professional roles was mostly used in community-level interventions where a community health worker was integrated into the existing health system and responsibilities such as postnatal care were shifted to the community level. <a href="#">Callaghan-Koru et al. (2013)</a> described the shifting of newborn care tasks to the Health Surveillance Assistants. A facility-level example of revising professional roles is <a href="#">Varghese and colleagues' (2014)</a> assessment of India's Yashoda programme where postnatal breastfeeding support was shifted to Yashodas
Engage consumers			
53. Intervene with patients/consumers to enhance uptake and adherence	15 (35%)	Develop strategies with patients to encourage and problem solve around adherence	While the four papers ( <a href="#">Dasgupta et al., 1997</a> ; <a href="#">Ojofeitimi et al., 2000</a> ; <a href="#">Parekh et al., 2004</a> ; <a href="#">Aryeetey and Antwi, 2013</a> ) evaluating the implementation of the BFHI did not describe details of the specific local implementation, they were considered to have used strategies described in BFHI documents. Steps 3 (inform women about benefits and management of breastfeeding) and 5 (show mothers how to breastfeed) were considered to be intervening with patients ( <a href="#">WHO and UNICEF, 2009</a> ). <a href="#">Baqui et al. (2008)</a>

(continued)

**Table 2** (continued)

Strategy	Papers <sup>a</sup> N (%)	Definition from Powell <i>et al.</i> (2015)	Examples of use from included papers
Utilize financial strategies			described community mobilisers who disseminate newborn care messages and encourage care seeking
58. Access new funding	10 (23%)	Access new or existing money to facilitate the implementation	Most papers considered to have used the strategy access new funding were employing paid community workers to provide newborn home visits. The ASHA programme described by Sinha <i>et al.</i> (2014) included a paid monetary incentive for ASHA workers to make six postnatal visits. The hospital-based intervention described by Iyengar <i>et al.</i> (2014) included visiting facilitators who worked with staff to remedy gaps in equipment using discretionary funds as well as to involve district-level officers to facilitate purchase of high value items, recruit staff or facilitate trainings
Change infrastructure			
70. Change service sites	19 (44%)	Change the location of clinical service sites to increase access	Change service site was used in papers implementing interventions at the community-level using home-visits and thus changing the service site for postnatal care from facilities to the home. Darmstadt <i>et al.</i> (2010) described a community-based intervention where community health workers made four postnatal home visits to negotiate preventive care practices and assess newborns for illness

<sup>a</sup>Number and per cent of all included studies. Numbers differ slightly from which only includes studies for which effect sizes were calculated.



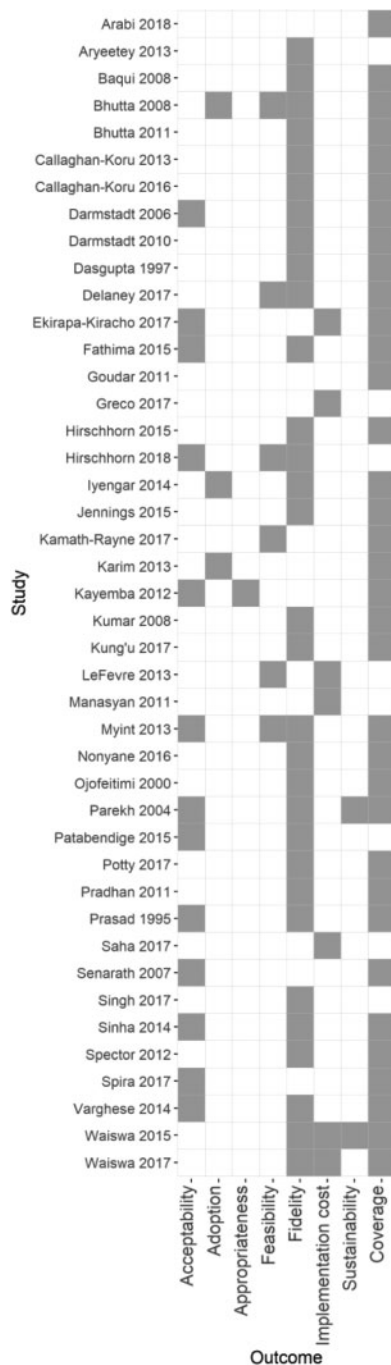
**Figure 2** Use of implementation strategies. Strategy names and definitions in Supplementary file

materials were reused. Ekirapa-Kiracho *et al.* (2017) reported a detailed analysis of costs, activities and time data, showing costs for difference phases of the project including design, set-up and implementation. Three scale-up scenarios were modelled and costs were compared with Uganda’s per capita public health expenditure, showing the additional cost of the programme was \$1.04 per capita, representing 1.8% of the public health expenditure.

Sustainability was addressed specifically in only two included studies. For example, Parekh *et al.* (2004) evaluated progress in breastfeeding 10 years after the implementation of the BFHI. Figure 5 shows the elapsed time in months between the beginning of implementation and the beginning of evaluation. While several studies only evaluated the interventions within the same month or just a few months after implementation began, more than half of studies began evaluation 2 years after implementation began.

### Relationships between implementation strategies and coverage outcomes

For the 27 papers reporting a coverage outcome for which a standardized effect size could be calculated, Figure 6 shows scatter plots of the coverage effect size (Cohen’s *d*) and the mean rating of importance of strategies for each study or the total number of strategies used. Most studies used strategies with high importance ratings (>3.5), however, the full range of coverage effect sizes (−1.26 to 2.23) is seen at where importance ratings are high. The number of strategies used varied widely (3–31) and large effect sizes (*d* > 2) is seen at both the low (<10 strategies) and high (>25 strategies) ends of number of strategies used. We found no relationship between coverage and strategy importance ratings or number of strategies used (*r* = 0.4, *P* = 0.77 and *r* = 0.15, *P* = 0.3, respectively). In addition, we found no relationship between coverage effect size and proportion of strategies used within any of the nine implementation



**Figure 3** Implementation outcomes

strategy clusters defined by [Waltz et al. \(2015\)](#) (scatter plots and correlation coefficients presented in the Supplementary file).

## Discussion

Interventions to save newborn lives are available but have not yet reached high coverage ([Jones et al., 2003](#); [Darmstadt et al., 2005](#); [Bhutta et al., 2013](#); [Salam et al., 2014](#)). The most effective strategies with which to implement them, however, are not known. This is the first systematic review to examine implementation strategies used and outcomes reported in deploying ENC interventions. Key findings include that implementation efforts to integrate ENC

interventions in low- and low middle-income countries have used a wide variety of implementation strategies but detailed reporting of the way strategies were applied and reporting of implementation outcomes beyond intervention coverage is limited. No specific strategy or cluster of strategies was associated with improved coverage. Understanding factors associated with successful implementation is crucial to improving coverage of interventions and sustaining them in practice.

We examined a wide range of implementation strategies but were unable to identify specific strategies associated with improved coverage of ENC. Similarly, a review of reviews examining organization interventions to improve in-patient care (not limited to lower income countries) reviewed five strategies for change and found none had consistent effects across studies ([Wensing et al., 2006](#)). A study of uptake of hepatitis C treatment in US Veterans Health Administration (VHA) sites showed the number of strategies used as well as the importance ratings was associated with increased treatment uptake ([Rogal et al., 2017](#)). However, in this review we failed to replicate this relationship: neither the number of strategies used nor the mean importance rating of applied strategies was associated with increased coverage.

Heterogeneity of the included studies (methodologies, clinical interventions and countries) may have contributed to the lack of relationship found between implementation strategies and coverage. Furthermore, it is possible that the low- and low middle-income country setting differs too much from the setting where the ratings were developed (VHA). In addition, while the review of uptake of hepatitis C treatment included 80 sites with varying levels of complexity (volume, risk level of patients, services, research funding, etc.), all sites were large VHA medical centres or satellite sites within an integrated health care system. Conversely, included papers spanned 18 countries across three continents. Interventions were implemented at various system levels including community-based interventions and facility-based interventions. [Rogal et al. \(2017\)](#) collected implementation strategy data directly from VHA sites through an electronic survey where the sites themselves reported which strategies they used [from the 73 defined by [Powell et al. \(2015\)](#)]. In the current review, the strategies had to be extracted from published papers and additional documentation where identified. As such, strategy use was researcher-defined and dependent on information reported. Some assumptions were made, e.g. a study of the BFHI was assumed to have used all strategies in the [WHO and UNICEF \(2009\)](#) description of BFHI although it could not be confirmed if each strategy was actually used in the particular setting.

A review of guideline implementation strategies to improve obstetric care in LMICs found audit and feedback to be frequently used while education interventions were only used in two of nine studies ([Stokes et al., 2016](#)). A review of implementation strategies for maternal and child health care in LMICs found distribution of educational materials was widely used but ineffective when applied alone, while audit and feedback had small to moderate positive effects ([Althabe et al., 2008](#)). The review of guideline implementation for obstetric care found that clinical audit implemented by management to be associated with lack of staff motivation to change ([Stokes et al., 2016](#)). We found education-related interventions to be the most frequently used implementation strategies for ENC in this context while audit and feedback was used in fewer than one-quarter of studies.

Fourteen strategies were not identified in any included studies, including six strategies within the ‘utilize financial strategies’ cluster. It is possible that the strategies were not used or were not reported in published papers or other programme documentation. Financial

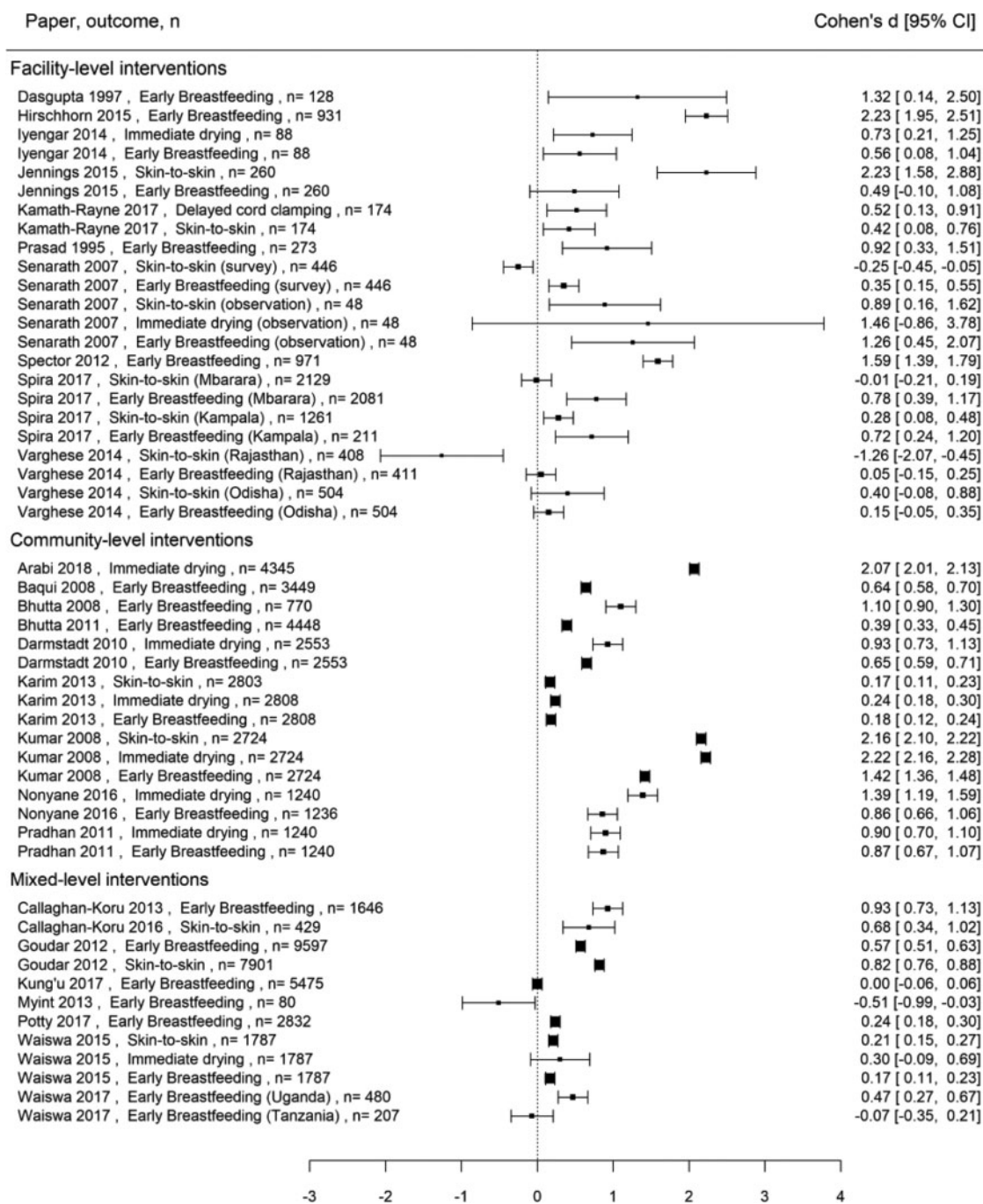


Figure 4 Forest plot of coverage outcomes

strategies have either been absent from other reviews of implementation strategies (Stokes *et al.*, 2016; Imamura *et al.*, 2017) or were largely absent from the relevant literature (Althabe *et al.*, 2008).

Educational outreach programmes, used in 11 studies in this review, may be an effective approach to address inequities and ensure good coverage but can be costly (Althabe *et al.*, 2008). For example, Darmstadt *et al.* (2010), used long training durations and frequent refresher sessions, although did not report on implementation cost. Althabe *et al.* (2008) suggested train-the-trainer strategies might improve replicability and cost-effectiveness. We found eight studies had used this strategy, however, implementation cost and sustainability were rarely reported in the included ENC implementation literature.

Coverage and fidelity were the most frequently reported implementation outcomes in this review. Other implementation outcomes as defined by Proctor *et al.* (2011) were infrequently reported. The lack of implementation outcome reporting has been noted in the literature previously (Gaglio *et al.*, 2013). Without sufficient detail on implementation outcomes, even where studies may report high coverage, quality of care and acceptability (to both health care providers and health service beneficiaries) of interventions may be lacking. The main outcome addressed in this review was coverage of care, but quality of care and measurement of quality of care are also essential to improving service delivery and saving lives (Kinney *et al.*, 2010).

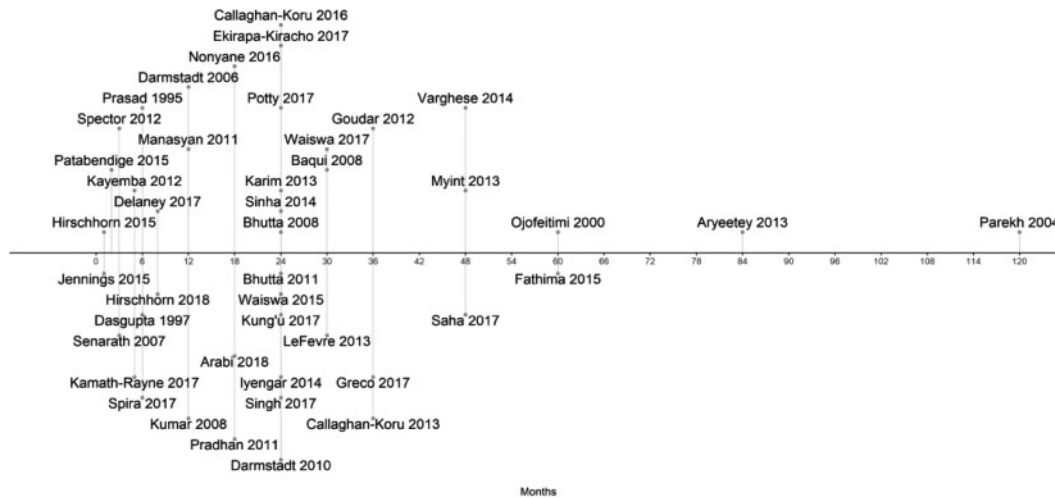


Figure 5 Timeline of interventions and evaluations

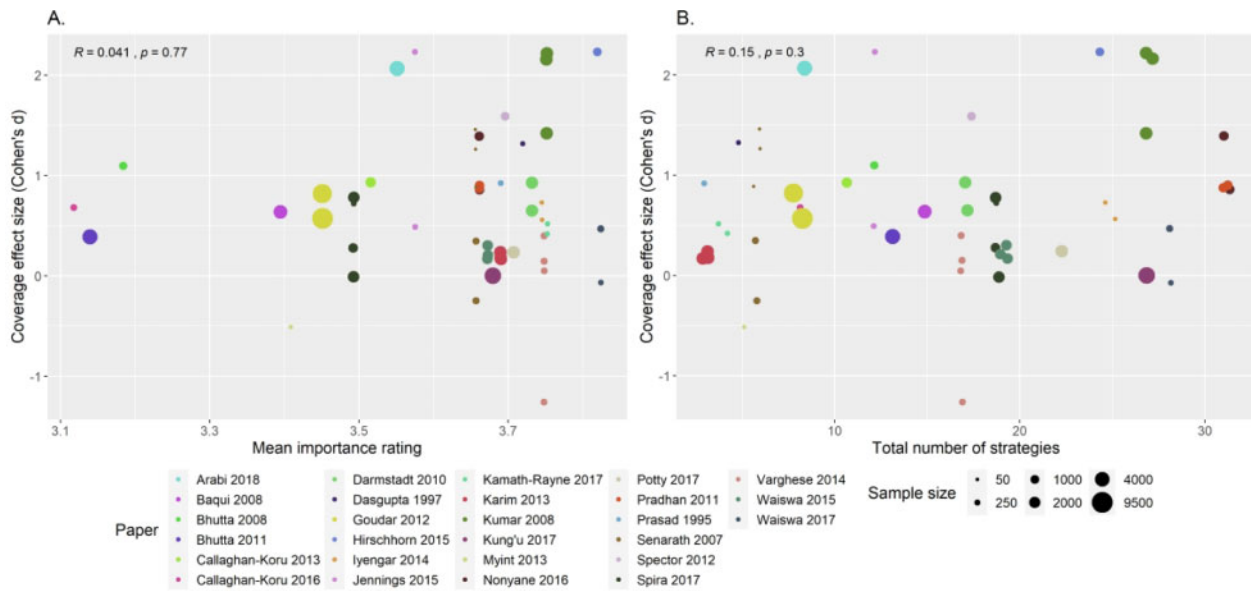


Figure 6 Importance ratings and effect sizes

Including process evaluations within studies can improve how we understand factors which influence implementation. Data collection to inform such evaluations should commence early in a project (Limbanu *et al.*, 2019). The UK Medical Research Council (MRC) guidance recommends these evaluations should systematically assess quality of implementation and fidelity to planned components to elucidate factors related to context which may be associated with variations in outcomes and could clarify causal mechanisms (Moore *et al.*, 2015). While the MRC guidance does not include a reporting checklist for process evaluations due to variability in methodology, Pinnock *et al.* (2017) developed standards for reporting on implementation studies (StaRI) which included guidance to enable researchers to describe implementation strategies used, alongside reporting of intervention effectiveness. Improving implementation research can improve service delivery and inform health policy design (Theobald *et al.*, 2018).

This is the first review to evaluate the use of implementation strategies as defined by Powell *et al.* (2012) and the strategy importance ratings established by Waltz *et al.* (2014) for ENC in low- and low middle-income countries. Strengths include a systematic literature

search and review process. In addition, comprehensive frameworks of well-defined implementation strategies and implementation-outcomes were used. However, several limitations should be noted. Due to time and budget constraints, our literature search was limited to peer-reviewed and published literature which possibly excluded interventions described in the grey literature. While data on implementation strategies were extracted from the papers and linked documentation (protocols, programmatic documentation), additional strategies may have been used but not reported. Equally, strategies may have been reported in study protocols but not used in practice (or not well applied), biasing associations between strategies and effect sizes. In addition, use of strategies varied greatly between interventions from brief to fully integrated, rigorous use and this variability was not accounted for in quantitative analyses. Furthermore, as all associations explored in this review were observational, causality cannot be assumed.

Papers reporting on ENC interventions were excluded from the review either because they did not report any detail regarding implementation and/or did not report on implementation outcomes. These are not unique issues to the ENC literature and are widely

recognized barriers in the implementation science literature (Michie *et al.*, 2009; McKibbin *et al.*, 2010; Proctor *et al.*, 2011). To overcome these barriers, further implementation and intervention information was sought from additional programme documentation of included papers where possible.

The framework of implementation strategies used in this review have an original basis in a compilation of strategies for use in health and mental health care (Powell *et al.*, 2012). In the absence of such a comprehensive list of defined implementation strategies specifically for newborn health or the low- and low middle-income country setting, the strategies defined by Powell *et al.* (2015) proved useful for describing strategies used in implementing ENC interventions. No implementation strategies were identified in included studies that did not fit into a pre-defined strategy from the framework. While the strategies themselves originated in the general health and mental health literature, the importance ratings used in the analysis were specifically established to facilitate the use of evidence-based programmes for VHA mental health services (Waltz *et al.*, 2014).

## Conclusions

This review highlighted several challenges in learning from implementation of ENC in low- and low middle-income countries, particularly poor description of interventions and reporting implementation outcomes. We were not able to show an association between implementation strategies and coverage of ENC although it has been shown in other contexts. There may be a number of reasons for this—including the quality and heterogeneity of the evidence considered in this review. Further research is needed to determine effectiveness of implementation strategies for improved coverage of newborn care in low-income settings. We recommend that policy makers and clinicians conducting research in newborn care in low-income settings report sufficient details on implementation strategies and outcomes and recommend use of the UK MRC guidance for process evaluations and the StaRI checklist for reporting on implementation studies. Improved reporting could enable the global newborn care community to learn from these experiences, with potential to improve service delivery and health policy as a result.

## Supplementary data

Supplementary data are available at *Journal name* online.

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## Author contributions

K.P. led and participated in all phases of the study including conceptualization, design, screening, data extraction, quality appraisal, synthesis, data analysis and interpretation. She also drafted the manuscript.

C.T. participated in the conceptualization and design of the study, screening studies and interpretation of results. She revised and approved the final manuscript. E.P. participated in study screening, advised on data analysis and interpretation. He revised and approved the final manuscript. T.A.R. and J.H.N. participated in data extraction, quality appraisal and revised and approved the final manuscript. D.B. participated in the conceptualization and design of the study and interpretation of results. She revised and approved the final manuscript. All authors read and approved the final manuscript.

*Conflict of interest statement.* None declared.

*Ethical approval.* No ethical approval was required for this study.

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